



If calling, please ask for Democratic Services

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## Hutt Valley Flood Management Subcommittee

Tuesday 22 June 2021, 4.30pm

Council Chamber, Hutt City Council, 30 Laings Road, Lower Hutt 5010

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### Members

#### Greater Wellington Regional Council

Cr Lamason (Chair)

Cr van Lier (Deputy Chair)

Cr Connelly

Cr Laban

#### Hutt City Council

Deputy Mayor Lewis

Cr Edwards

#### Upper Hutt City Council

Mayor Guppy

Cr Wheeler

Recommendations in reports are not to be construed as Council policy until adopted by Council

# Hutt Valley Flood Management Subcommittee

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Tuesday 22 June 2021, 4.30pm

Council Chamber, Hutt City Council, 30 Laings Road, Lower Hutt 5010

## Public Business

No.	Item	Report	Page
1.	Apologies		
2.	Conflict of interest declarations		
3.	Public participation		
4.	<a href="#">Confirmation of the Public minutes of the Hutt Valley Flood Management Subcommittee meeting on 30 March 2021</a>	21.139	3
5.	<a href="#">Update on progress of action items from previous Hutt Valley Flood Management Subcommittee meetings – June 2021</a>	21.281	6
6.	<a href="#">RiverLink Project Update 2021</a>	21.247	38
7.	<a href="#">Hydraulic modelling in the Hutt Catchments update</a>	21.236	58
8.	<a href="#">Hutt Valley Flood Management projects update</a>	21.241	159



**Please note these minutes remain unconfirmed until the Hutt Valley Flood Management Subcommittee meeting on 22 June 2021.**

Report 21.139

## **Public minutes of the Hutt Valley Flood Management Subcommittee meeting on Tuesday 30 March 2021**

Council Chamber, Hutt City Council  
30 Laings Road, Lower Hutt, at 4.32pm

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### **Members Present**

#### **Greater Wellington Regional Council**

Councillor Lamason (Chair)  
Councillor van Lier (Deputy Chair)  
Councillor Connelly  
Councillor Lee

#### **Hutt City Council**

Deputy Mayor Lewis  
Councillor Edwards

#### **Upper Hutt City Council**

Mayor Guppy  
Councillor Wheeler

### **Public Business**

#### **1 Apologies**

There were no apologies.

#### **2 Declarations of conflicts of interest**

There were no conflicts of interest.

### **3 Public participation**

The following persons each spoke to the Hutt Valley Flood Management Projects report – Report 21.109, specifically regarding the Pinehaven Stream: Stephen Pattinson (representing Save Our Hills), Carie Rowan, Peter Ross, Alex Ross, and Susan Pattinson (representing Save Our Hills).

### **4 Confirmation of the Public minutes of the Hutt Valley Flood Management Subcommittee meeting of 15 October 2020 – Report 20.391**

Moved: Cr Wheeler / Cr Connelly

That the Subcommittee confirms the Public minutes of the Hutt Valley Flood Management Subcommittee meeting of 15 October 2020 – Report 20.391.

The motion was **carried**.

### **5 Update on Progress of Action Items from previous meetings – 15 October 2020 - Report 21.124 [For information]**

Graeme Campbell, Manager, Flood Protection spoke to the report.

**Noted:** The Subcommittee requested that officers provide maps to the Subcommittee members showing the locations of the Hulls Creek Bridge and the proposed new Silverstream water-pipe bridge.

**Noted:** The Subcommittee requested that officers provide information to the next meeting on the frequency of water testing of the Pinehaven Stream.

### **6 Hutt Valley Flood Management Projects Report (September 2020) – Report 22.109 [For information]**

Sharyn Westlake, Team Leader, Floodplain Management Plan Implementation, spoke to the report.

**Noted:** The Subcommittee requested that officers report back to the next meeting regarding progress with the Waiwhetu Stream weed-mat trial, and Hutt City Council's Manor Park cycleway/walkway. Officers advised that they would follow up with Waka Kotahi and Wellington Water Limited regarding the timing of the replacement of the Silverstream road bridge and the replacement of the Silverstream cross-river bulk water pipeline, and the reasons for the work being advanced separately.

### **7 RiverLink – Project update report – Report 21.80 [For information]**

Martin White, Project Director, RiverLink, spoke to the Power Point presentation and Martin White and Tracy Berghan, RiverLink Owner Interface Lead, both spoke to the report.

**Noted:** The Subcommittee requested that officers report to the next meeting on whether the RiverLink works could usefully be advanced through the use of the process available under the COVID-19 Recovery (Fast-track Consenting) Act 2020.



The Chair closed the meeting, thanking officers for the work that has been done over the past few months and, in particular, for the RiverLink open days.

The meeting closed at 6.02pm.

Councillor P Lamason  
**Chair**

Date:

Hutt Valley Flood Management Subcommittee  
30 March 2021  
Report 21.281



For Information

## UPDATE ON PROGRESS OF ACTION ITEMS FROM PREVIOUS MEETINGS – JUNE 2021

### Te take mō te pūrongo

#### Purpose

1. To update the Hutt Valley Flood Management Subcommittee (the Subcommittee) on the progress of the action item arising from the previous Subcommittee meetings.

### Te horopaki

#### Context

2. The items raised at the Subcommittee's previous meeting, which required action by officers, is listed in [Attachment 1](#). The status is noted and the information requested is provided. Additional information is attached ([Attachments 2, 3 and 4](#)).

### Ngā hua ahumoni

#### Financial implications

3. There are no financial implications arising from this report.

### Ngā tūāoma e whai ake nei

#### Next steps

4. The completed items will be removed from the action items table for the next report. Any new items will be added to the table, following this Subcommittee meeting, and circulated to the relevant business group for action.

### Ngā āpitihanga

#### Attachment

Number	Title
1	Action items from previous meetings – June 2021
2	Map of Hull Creek Bridge and proposed Silverstream water-pipe bridge
3	Weed Mat Trial – Waiwhetu Stream, Lower Hutt report by Chris Cosslett
4	Long list options for Hutt River crossings

**Ngā kaiwaitohu**  
**Signatory**

Approver	Wayne O'Donnell, General Manager, Catchment Management Group
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<b>He whakarāpopoto i ngā huritaonga Summary of considerations</b>
<b><i>Fit with Council's roles or with Committee's terms of reference</i></b> The action items are of an administrative nature and support the functioning of the Committee.
<b><i>Implications for Māori</i></b> There are no direct implications for Māori arising from this report.
<b><i>Contribution to Annual Plan / Long Term Plan / Other key strategies and policies</i></b> Action items contribute to Council's or Greater Wellington's related strategies, policies and plans to the extent identified in <b>Attachment 1</b> .
<b><i>Internal consultation</i></b> There was no additional internal consultation in preparing this report and updating the action items.
<b><i>Risks and impacts - legal / health and safety etc.</i></b> There are no known risks or impacts.

## Attachment 1 to Report 21.281

Meeting date	Action	Status and comment
30 March 2021	<p><b>Update on Progress of Action Items from previous meetings – 15 October 2020 - Report 21.124</b></p> <p><b>Noted:</b></p> <p>The Subcommittee requested that officers provide maps to the Subcommittee members showing the locations of the Halls Creek Bridge and the proposed new Silverstream water-pipe bridge.</p>	<p><b>Status:</b></p> <p>Completed</p> <p><b>Comment:</b></p> <p>Refer to Appendix 1 for maps showing the locations of the Halls Creek Bridge and the proposed new Silverstream water-pipe bridge. A draft landscape design concept picture for the Silverstream pipe bridge is included also.</p>
30 March 2021	<p><b>Update on Progress of Action Items from previous meetings – 15 October 2020 - Report 21.124</b></p> <p><b>Noted:</b></p> <p>The Subcommittee requested that officers provide information to the next meeting on the frequency of water testing of the Pinehaven Stream.</p>	<p><b>Status:</b></p> <p>Completed</p> <p><b>Comment:</b></p> <p>No regular water quality testing of the Pinehaven Stream is carried out by Greater Wellington.</p> <p>There is a Water Quality monitoring site on Halls Creek near Reynolds Bach Drive (around 200m above the Hutt River confluence). However Greater Wellington has only started monitoring at this site in July 2020 so only have 11 months of data. Refer to <a href="http://graphs.gw.govt.nz/">http://graphs.gw.govt.nz/</a> for data.</p> <p>Water testing will be carried out by Wellington Water under the conditions of the consent 'to undertake construction works associated with the Pinehaven Stream Improvements flood mitigation works in the bed of the Pinehaven Stream'.</p>
30 March 2021	<p><b>Hutt Valley Flood Management Projects Report (September 2020) – Report 22.109</b></p> <p><b>Noted:</b></p> <p>The Subcommittee requested that officers report back to the next</p>	<p><b>Status:</b></p> <p>Completed</p> <p><b>Comment:</b></p> <p>Refer to <b>Attachment 3</b> for the January 2021 report by Chris Cosslett on the Weed Mat Trial – Waiwhetu Stream, Lower Hutt</p>

**Attachment 1 to Report 21.281**

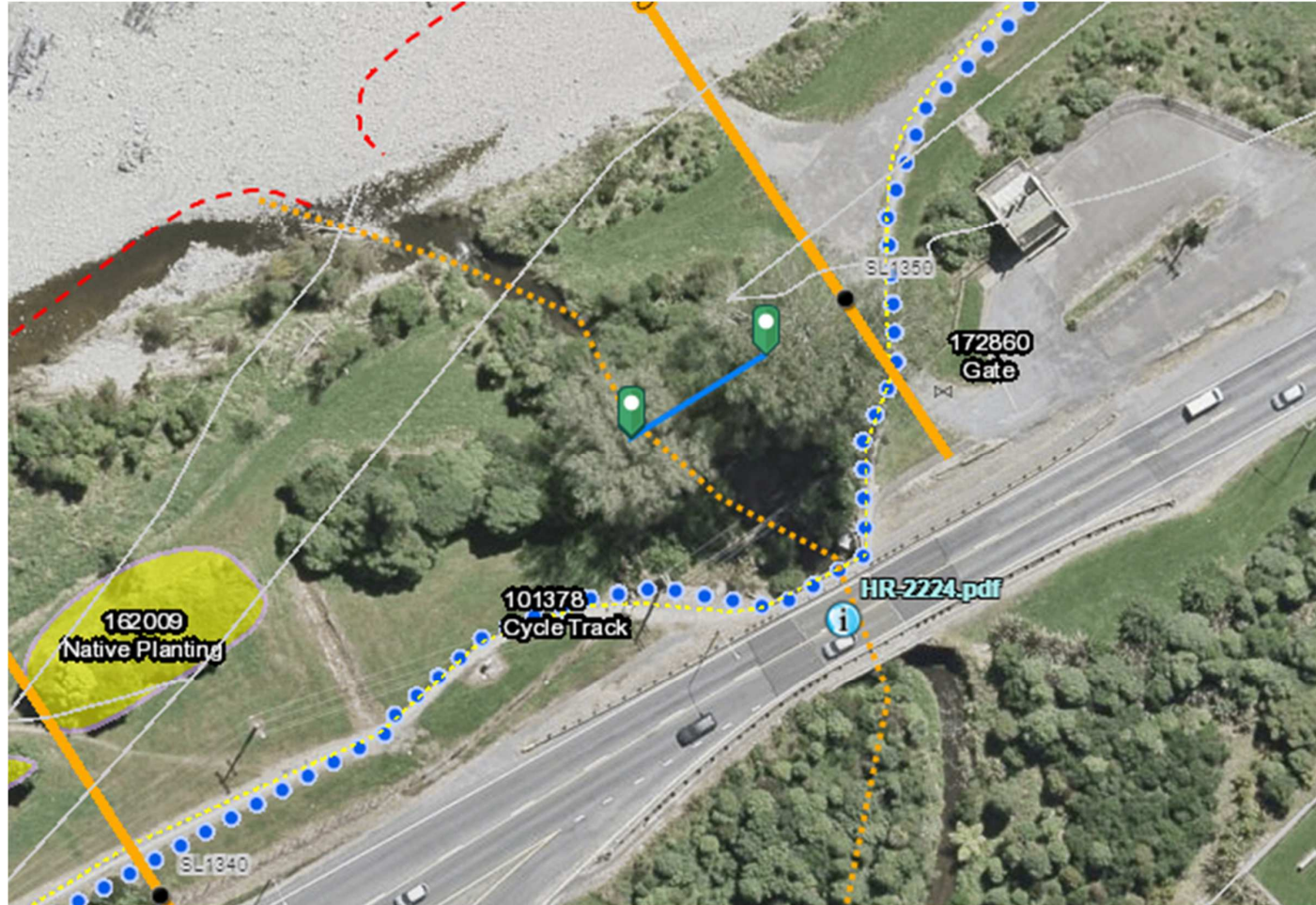
<b>Meeting date</b>	<b>Action</b>	<b>Status and comment</b>
	<p>meeting regarding progress with the Waiwhetu Stream weed-mat trial, and Hutt City Council's Manor Park cycleway/walkway. Officers advised that they would follow up with Waka Kotahi and Wellington Water Limited regarding the timing of the replacement of the Silverstream road bridge and the replacement of the Silverstream cross-river bulk water pipeline, and the reasons for the work being advanced separately.</p>	<p>An update on Hutt City Council's Manor Park cycleway/walkway is provided in the Hutt Valley Flood Management Projects Report paragraphs 25-27.</p> <p>Regarding the timing of the replacement of the Silverstream road bridge and the replacement of the Silverstream cross-river bulk water pipeline, and the reasons for the work being advanced separately: the proximity of the road bridge to the Wellington Fault means that the resilience and reparability requirements for the water pipeline would not be met if the pipeline was placed on the road bridge, or at the road bridge location.</p> <p>The Silverstream cross-river bulk water pipeline project objectives were as follows:</p> <p>Functional - The new water supply infrastructure can continue to supply 100% of Porirua and Stokes Valley's water, and 40% of Wellington's water (the dependent population) from 2021, and have an asset life meeting or exceeding 100 years.</p> <p>Resilient - The new water supply infrastructure is likely to remain in service after a 1 in 2,500 year earthquake event and 1 in 5,000 year a flood event.</p> <p>Repairable – Where the new water supply infrastructure fails, the supply can be permanently or temporarily reinstated within 30 days (using equipment likely to be available in close proximity) to continue to deliver water.</p> <p>Flood protection – Any new bridge structure across the Hutt River provides for a 2,800 cumec flood to pass.</p> <p>A broad range of long list options were developed for a crossing of the Hutt River and Wellington Fault, and there were permutations of each option that resulted in</p>

**Attachment 1 to Report 21.281**

<b>Meeting date</b>	<b>Action</b>	<b>Status and comment</b>
		a list of 28. These are summarised in <b>Attachment 4.</b>
30 March 2021	<p><b>RiverLink – Project update report – Report 21.80</b></p> <p><b>Noted:</b></p> <p>The Subcommittee requested that officers report to the next meeting on whether the RiverLink works could usefully be advanced through the use of the process available under the COVID-19 Recovery (Fast-track Consenting) Act 2020.</p>	<p><b>Status:</b></p> <p>Completed</p> <p><b>Comment:</b></p> <p>Refer to Attachment 2 of report Progress on assessment of use of the ‘Fast Track’ legislation to process consents for RiverLink - Report 21.247.</p>

Map of Hull Creek Bridge and proposed Silverstream water-pipe bridge

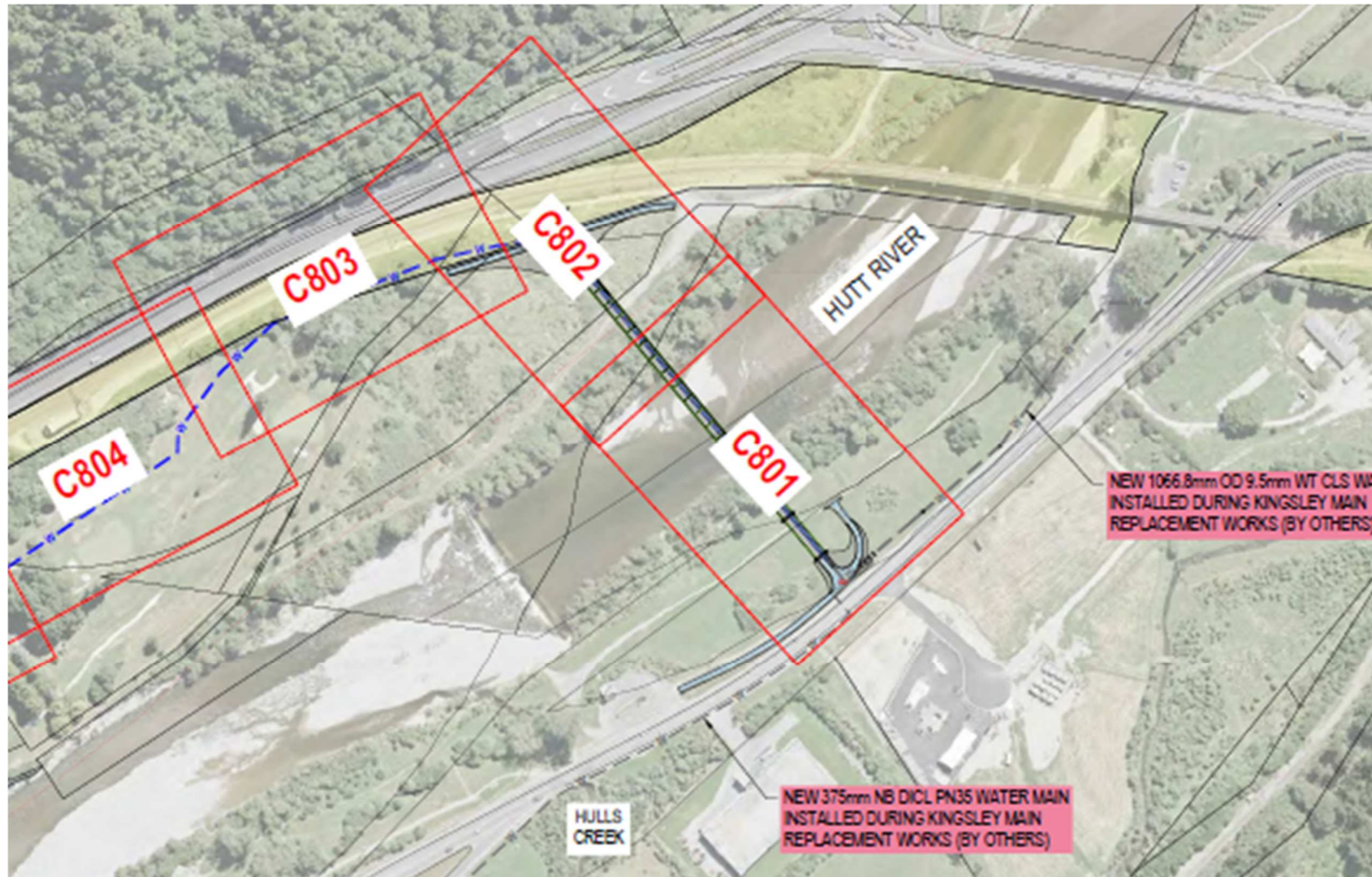
Possible location of Hulls Creek Bridge





Map of Hull Creek Bridge and proposed Silverstream water-pipe bridge

Proposed location of Silverstream Pipe Bridge



**Map of Hull Creek Bridge and proposed Silverstream water-pipe bridge**

Silverstream Pipe Bridge landscape concept oblique (draft)



**Attachment 3 to Report 21.281**

**Weed Mat Trial – Waiwhetu Stream, Lower Hutt**

Chris Cosslett, January 2021



**Attachment 3 to Report 21.281**

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## Attachment 3 to Report 21.281

### Background

The Friends of Waiwhetu Stream have, since 2012, been gradually establishing native planting along the banks of the Waiwhetu Stream and to date have planted approximately 5,700 metres with more than 31,000 native plants. This has involved controlling serious invasive weeds on the stream banks in preparation for planting (using a combination of chemical and mechanical weeding), planting container-grown plants along the stream edge, and then controlling weed regrowth to protect the plants.

One of GWRC's conditions for the project is that the stream banks must be planted with low-growing flexible vegetation, e.g. sedges, so that flood flows are not impeded and to allow access by machinery to remove blockages. While such plants create an attractive and natural look along the immediate edge and provide some shading over the water, their low stature means that they will always be vulnerable to intense competition from weeds such as those present at the site.

Post-establishment weed control is time-consuming and difficult. The stream banks are host to a wide range of vigorous weeds that are difficult to control. Hand-weeding is labour intensive and unpleasant and it is difficult to attract volunteers to help with this activity. Chemical control is difficult without damage to desirable plants or risk to the aquatic environment. The Friends have reached the point where their ability to plant further sections of the stream is constrained by their capacity to maintain existing plantings.

In 2012 the Friends began laying non-woven polypropylene weed matting around the plantings to reduce the weeding workload. The weed mat is laid after planting, with small holes cut in it to allow the plants to poke through. The mat extends approximately 50cm above and below the rows of plants to create a buffer. This allows contractors to spray a strip of grass adjacent to the upper edge, creating a mowing strip so that mowers on the grass berms don't run over the edge of the mat and damage it. The matting is pegged firmly in place using steel staples at 30-40cm intervals along the top and bottom edges and along any joins, and at intervals between plants through the middle of the matting sheets. In the early years, weed matting was primarily used on wider areas of planting such as on bridge berms.

Some parties have expressed concern that the polypropylene weed mat is inappropriate for use at the site because, being a form of plastic, it may persist in the environment and in the long term could become a pollutant if it breaks down and finds its way into the stream.

The Friends of Waiwhetu Stream, who have done the planting and most of the maintenance work to date, counter that without the weed matting they would be unable to maintain the plantings they have already done, let alone extend the planting to new areas. They say that

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planted areas that were weed-matted soon after planting have had a plant survival rate in the vicinity of 90% and their growth rates have been high. In contrast, plantings that have not been treated with weed matting have survival rates of 30-50%, necessitating blanking planting in following years, often multiple times. Some of the aggressive exotic weeds present can easily overtop, smother and kill well-established specimens of the commonly-planted native sedges such as *Carex* species.

The three parties – Hutt City Council, Greater Wellington Regional Council and Friends of Waiwhetu Stream – have agreed to conduct a trial of various options in an effort to find an alternative to polypropylene weed matting that is more environmentally-friendly while offering the same weed-suppression function over a similar term.

#### Purpose of the trial

To test the suitability of various approaches to weed suppression amongst riparian planting on the banks of an urban stream, the Waiwhetu in Lower Hutt.

#### Method

The weed suppression trial is being conducted on the true left of the stream at Hayward Terrace.

Prior to planting the entire trial site was sprayed twice with Weed Weapon (a combination of glyphosate and saflufenacil) to kill off existing grass and weeds. It was then divided into a series of 10m-long sections (see below). One of these sections was further sprayed with a combination of glyphosate and terbuthylazine (a germination suppressant).

The trial site was planted on the 4<sup>th</sup> of August 2019, with the exception of the terbuthylazine section, which was planted on the 3<sup>rd</sup> of September to give the chemical time to bind to the soil so as to avoid damage to the plants (past experience has shown that planting too soon after application of this chemical can lead to the deaths of some sensitive species).

On the 7<sup>th</sup> of August the various alternative “weed mat” materials were laid on four of the 10m trial sections. These four sections, together with the terbuthylazine suppressant-sprayed section and a control section (no treatment other than the initial Weed Weapon spraying) were marked with numbered stakes. The remainder of the section of stream bank planted on the 4<sup>th</sup> of August was laid with the usual polypropylene weed mat. All mats were secured with either steel staples, biodegradable plastic “Biopins” or a combination of the

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two. The materials laid, together with some observations made during the course of laying them, are set out in the table below.

<b>Section No.</b>	<b>Material trade name</b>	<b>Description</b>	<b>Observations on laying</b>
1	EcoJute 700gsm	Heavy blanket made from plant fibre. Came in a 1.8m-wide roll which was split lengthways to make it manageable.	This was the most difficult of all the trial materials to handle. It was heavy and difficult to cut and to pierce with the anchoring staples, especially on joins. Definitely a two-person job to lay this over existing plants. Once laid its weight tended to make it lie close to the ground, hugging the contour. Only steel staples were sufficient to penetrate this.
2	Ecowool	Blanket of moderate weight made from sheep's wool. Came in a 1.8m-wide roll which was split lengthways to make it manageable.	Compared with EcoJute this was easier to cut, lighter and much easier to handle. Still a two-person job to lay it. It was easier to peg than EcoJute. Like EcoJute it lay easily over the ground contour, staying close to the ground surface despite humps and hollows. The edge was somewhat "frilly" and difficult to keep tidy which may be problematic if mowers overrun the edge. Pinned with a combination of steel staples and plastic "biopins".
3	Brown Eco Weed Mat (Pillar Products)	A lightweight fabric made from "vegetable bi-product." Similar in appearance and handling to polypropylene weed mat. Came in a 0.9m wide roll.	This is very easy to handle unless it is windy. Along with the polyprop weed mat this was the only material tested that could be laid easily by one person. Easy to lay, easy to cut. Like polyprop mat it is "fussy" about contour: on flat ground it lies well but if going over humps and hollows it needs a lot of staking. Pinned with steel staples.
4	EcoCoir coconut mat 300gsm	This actually comprises a layer of coconut fibre sandwiched between two layers of fine plastic netting, the whole woven together with plastic twine. Came in a 2.4m wide roll which was cut down to 1.8m for laying.	This was very porous and flexible. It was the only material wider than 0.9m that was laid as a single sheet but it would still be a two-person job to lay this even if it were cut narrower. Because it stretched in both directions it was easy to shape over the contour, however it needed a lot of pegging with plastic "biopins".
5	Control	No treatment other than the initial Weed Weapon sprays.	

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6	Terbutylazine	In addition to the initial Weed Weapon sprays this section received one application of glyphosate + terbutylazine which is a germination suppressant.	The effect of the terbutylazine can be expected to last approximately 6 months after application. After that time the site will be colonised first by those weeds most tolerant of the chemical. It will be necessary to re-spray this site with a combination of Glufosinate (NOT glyphosate) and terbutylazine in summer 2019-20.
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Photos – laying the trial materials



Merilyn and Ross fitting EcoJute around one of the taller plants.



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Hammering a steel staple through a join in the EcoJute.



Fitting the second (bottom) layer of EcoJute on the lower slope.

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Laying the Ecocoir coconut mat. Note offcuts to reduce the width to 1.8m, and the use of “biopins” to secure.

#### Monitoring method

Performance of the weed mats will be monitored for up to three years from planting. Monitoring focusses on the performance of the various treatments at suppressing weeds and withstanding flood flows.

At each monitoring event, three one metre-wide transects are run across each treatment area at right-angles to the stream edge, one centred 2m from the upstream end of the treatment area, one centred 5m from the upstream end, and the third centred 2m from the downstream end. For each transect the following information is recorded:

1. Percentage of the treatment surface occupied by weeds (not including any weeds growing out of planting holes – these are assumed to be the same for each



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- treatment area, and ignoring planting-hole weeds means that critical weeding around desirable plants can still be done during the trial)
2. A list of weed species present on the treatment surface, in order of abundance.

Each transect is photographed. The photograph below is an example.

*Transect 1 of Section 4 (EcoCoir) in October 2019, 11 weeks after the mat was laid. Note buttercup pushing up through the fabric. What can't be seen is the prolific weed growth beneath the mat.*



General observations about weed suppression, the survival of desirable plants and damage/disruption to fabrics from high stream flows and other factors are also recorded.

Chris Cosslett is responsible for the monitoring. After each visit he writes up the results and provides a short report on progress.

## Results

Please note that, following the second monitoring visit on 31 January 2020, it was decided to abandon monitoring of all treatment areas other than the Brown Eco Weed Mat and the Polypropylene, those two being the only ones showing promise at that stage. Results for the other

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treatment areas up until that point can be found in earlier monitoring reports (see the monitoring report version titled *Weed Mat Trial draft report 20200210*).

In this report, the following section deals only with the Brown Eco Weed Mat and the Polypropylene weed mat.

First monitoring visit: 22 October 2019 (11 weeks after mats were laid)

Section/Transect number	Proportion of surface covered by weeds	Weed species in order of abundance	General observations and comments
<b>Section 3: Brown Eco Weed Mat</b>			
Transect 1	Less than 5%	Grasses Buttercup Small piece of tradescantia	Weeds above the surface were generally growing through small tears in the fabric. The small piece of tradescantia was sitting on the surface.
Transect 2	Less than 5%	Willow weed Buttercup Grass	There was widespread evidence of large weeds growing under the mat which in places is very thin and obviously admits light. Weeds under the mat appeared vigorous. It was possible to identify buttercup through the mat from above.
Transect 3	0%		
<b>Downstream Section: Polypropylene weed mat</b>			
Transect 1	Less than 5%	Grasses	All weeds recorded were either growing up through staple holes or in small pockets of accumulated soil sitting on top of the mat.
Transect 2	Less than 5%	Grasses Cape daisy Plantain Other broadleaved weeds	
Transect 3	Less than 5%	Grasses	

Second monitoring visit 31 January 2020 (26 weeks after mats were laid)

Three events which occurred between the first and second monitoring visits will have had a bearing on the situation observed in January 2020:

- First, the upper edge of the trial site was sprayed by contractors about the start of November (presumably using Weed Weapon), and it was evident that some weeds on the surface of at least some of the treatment areas were also spot-sprayed at this

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time. This will have reduced the density of weeds on the surface of at least some treatment areas, though to an unknown extent. It resulted in a virtually bare strip along the top edge of some treatment areas.

- Secondly, the Friends of Waiwhetu Stream sprayed weeds on the stream edge below the treatment area (but nothing on the treatment area itself). This is standard practice for all matted areas maintained by the group. It will have reduced the invasion of the matted areas by weeds such as *Tradescantia* creeping up from below.
- Thirdly, a flood on 8 December 2019 overtopped the planted area and deposited detritus across the planted area. The Friends released trees in the planted area from this material.

Section/Transect number	Proportion of surface covered by weeds	Weed species in order of abundance	General observations and comments
<b>Section 3: Brown Eco Weed Mat</b>			
Transect 1	5%	Buttercup 1 umbrella sedge	It appears that weeds have been spot-sprayed on this section because some holes in the mat surface had no weeds growing through. Also, the diversity of weed species was lower than was recorded in October.  This mat looks essentially the same as it did in October. There is still weed growth evident below the mat but little has made it through, other than where holes were made during laying.
Transect 2	Less than 5%	Grasses, mainly creeping in from edge	
Transect 3	10%	Wild radish (mainly creeping from edge) Tradescantia creeping from edge	
<b>Downstream Section: Polypropylene weed mat</b>			
Transect 1	20%	Blackberry Grass	No deterioration in the material was evident. The weeds recorded were mostly blackberry creeping over the surface, being rooted under the mat and coming out through the join between layers, or rooted outside the matted area. Grasses were rooted in the soil and coming up through holes in the mat.
Transect 2	10%	Grass Blackberry Plantain	
Transect 3	Less than 5%	Buttercup creeping in from edge	

**Attachment 3 to Report 21.281**

## Third monitoring visit 12 October 2020 (1 year and 9 weeks after mats were laid)

As predicted after the last monitoring visit in January 2020, none of the treatment areas other than the Brown Eco Weed Mat and the Polypropylene weed mat now show any signs of weed suppression. All are now very overgrown with weeds and show significantly poorer performance by desirable plants compared with the Brown Eco and Polypropylene weed mats.

The Brown Eco and Polypropylene weed mats both continue to suppress weeds. Results for these two are presented below.

Both appeared to be holding up well, with any observed damage being associated with fixings and plant holes. The top surfaces of both mats appeared to be in good shape. A significant amount of silt had been deposited over low-lying and flatter areas of both mats. Weed growth along the bottom edge between mat and stream was vigorous.

Section/Transect number	Proportion of surface covered by weeds	Weed species in order of abundance	General observations and comments
<b>Section 3: Brown Eco Weed Mat</b>			
Transect 1	20%	Exotic grasses Buttercup Wild radish Monkey musk Tradescantia Umbrella sedge Puha	Weeds recorded were either creeping over the mat surface from the bottom edge, growing in plant holes or other holes made through the fabric, or rooted in silt deposits on top of the fabric.  In general, survival and performance of desirable plants appeared excellent.
Transect 2	5%	Tradescantia Umbrella sedge Buttercup	Note that the exception to this is at transect 3, which is above a large culvert pipe. The soil over the top of the pipe is thin and therefore dry in summer. Desirable plant survival has been correspondingly poor, allowing weeds to flourish.
Transect 3	70%	Cape daisy Dock Nightshade Monkey musk Umbrella sedge Plantain	
<b>Downstream Section: Polypropylene weed mat</b>			
Transect 1	15%	Exotic grasses Blackberry Puha Plantain Monkey musk Other broadleaf weeds	Weeds recorded were either creeping over the mat surface from the bottom edge, growing in plant holes or other holes made through the fabric, or rooted in silt deposits on top of the fabric.  In general, survival and performance of desirable plants appeared excellent over most of this section. In some parts, however, desirable plant growth has lagged and weeds dominate.
Transect 2	60%	Wild radish Exotic grasses	

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		Puha Tradescantia Plantain Buttercup Nightshade	
Transect 3	10%	Tradescantia Exotic grasses Nasturtium Buttercup Plantain Other broadleaf weeds	

## Fourth monitoring visit 11 January 2021 (1 year and 22 weeks after mats were laid)

Weed suppression, plant survival and plant vigour were significantly better in the Brown Eco Weed Mat and Polypropylene weed mat sections than in any other section. The results in section 1 (EcoJute), section 2 (Ecowool), section 5 (Control) and section 6 (Terbutylazine spray) sections were poor in all respects. Desirable plants in the EcoCoir coconut mat section (section 4) showed better vigour compared with sections 1, 2, 5 and 6 but weed suppression was no better.

As a general observation, the performance of desirable plants and the suppression of weeds has been slightly better in the Brown Eco Weed Mat section than in the Polypropylene weed mat section.

Note that marker stakes are now missing from sections 3, 4 and 5.

Section/Transect number	Proportion of surface covered by weeds	Weed species in order of abundance	General observations and comments
<b>Section 3: Brown Eco Weed Mat</b>			
Transect 1	25%	Exotic grasses Monkey musk Tradescantia Buttercup Wild radish	A good deal of silt has been deposited on top of this mat and many weeds appeared to be rooted in that.
Transect 2	10%	Tradescantia Buttercup Exotic grasses Umbrella sedge	In transects 1 and 2, desirable plants totally dominated weeds, most of which were completely overshadowed by a thick canopy of <i>Carex</i> . The performance <i>Carex</i> and tarata in this section is generally excellent.
Transect 3	75%	Nightshade Monkey musk Exotic grasses	As observed in the previous monitoring report, transect 3 sits on top of a concrete pipe. Desirable

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		Dock Tradescantia Buttercup Umbrella sedge	plant survival has been poor due to the thin dry soil, leaving plenty of space for weeds.  On the whole the fabric still appears sound.
<b>Downstream Section: Polypropylene weed mat</b>			
Transect 1	10%	Blackberry Exotic grasses Plantain	Transect 1 is dominated by a single large, robust <i>Carex</i> .
Transect 2	70%	Exotic grasses Wild radish Nightshade Plantain Buttercup Monkey musk Clover Puha	Plant survival in transect 2 has been poor, leaving room for weeds to flourish.  Plant survival in transect 3 has been moderate.  Nasturtium, not recorded in transects before, is now quite dominant in this section, creeping up from beside the waterline.
Transect 3	15%	Nasturtium Tradescantia Buttercup Cudweed	The fabric appears sound.

## Discussion

As was the case in October 2020, there is little evidence of deterioration in either of these mats at this stage. Both are holding up well and both continue to provide effective weed suppression. The weeds growing in the transect areas were either growing from outside the matted areas and creeping over the surface, or else rooted through holes made in the fabric during laying, or in sediment deposited on the surface by floods.

In both cases the survival and performance of desirable plants was generally good, with the Brown Eco appearing to have a slight edge over the Polypropylene mat (the exception being that part of the Brown Eco section above the large culvert pipe). Part of the Polypropylene mat site is quite weedy with poor performance by desirable plants. Note, however, that the Polyprop section is on the outside of a bend whereas the Brown Eco mat section is on a straight stream bank. It is possible that the plants on the outside of the bend have had to contend with harsher growing conditions – i.e. have been subjected to worse flood effects. Also, the deposition of weed seeds and vegetative material (“cuttings”) is likely to be worse on the outside of the bend. And finally, the Polyprop section is much longer than the Brown Eco mat section so it seems reasonable to expect more variation in site-specific factors such as moisture and fertility over that greater distance. This may help to explain the variable performance of the Polyprop section.

Overall, I would say that the performance of desirable plants and the suppression of weeds has been at least as good in the Brown Eco mat section as in the Polyprop mat section, if not slightly better. But this has to be considered in light of the site differences noted above.



### **Attachment 3 to Report 21.281**

It will be interesting to compare the durability of the two mats in a year's time.

#### **Recommendations**

At this point I recommend sticking with the trial comparing the Brown Eco and Polypropylene weed mats, with the next monitoring visit to be done in January 2022.

**Weed Mat Trial – Waiwhetu Stream, Lower Hutt report by Chris Cosslett**

**Trial Section Photo-point Photos**

These views will be photographed at each monitoring visit. The series of images will help to track the performance of each treatment over time.

In both cases the photographs were taken in the following order: August 2019 (at the time of laying), October 2019, January 2020, October 2020, January 2021.

**Section 3: Brown Eco Weed Mat**





**Weed Mat Trial – Waiwhetu Stream, Lower Hutt report by Chris Cosslett**



**Attachment 3 to Report 21.281**

**Weed Mat Trial – Waiwhetu Stream, Lower Hutt report by Chris Cosslett**



Note that the marker peg at the upstream end of this section was missing at the January 2020 visit and replaced by the October 2020 visit.



**Weed Mat Trial – Waiwhetu Stream, Lower Hutt report by Chris Cosslett**

**Downstream section: Polypropylene weed mat**





**Weed Mat Trial – Waiwhetu Stream, Lower Hutt report by Chris Cosslett**



**Attachment 3 to Report 21.281**

**Weed Mat Trial – Waiwhetu Stream, Lower Hutt report by Chris Cosslett**



**Attachment 3 to Report 21.281**

**Weed Mat Trial – Waiwhetu Stream, Lower Hutt report by Chris Cosslett**



**Attachment 4 to Report 21.281****Long list options for Hutt River crossings**

<b>Crossing type</b>	<b>Assessment</b>	<b>Conclusion</b>
Using existing infrastructure (rail / road bridge)	Re-instatement of the bridge and hence the pipeline following an earthquake will not be able to achieved in the timeframes set out in the reparability objective. The pipe would also cross the Wellington fault line on an acute angle, which increases the length of pipe in the high acceleration zone, and increases the potential for damage, meaning it does not meet the resiliency objective.	Discounted
Tunnel under the Hutt River	A tunnel under the Hutt River could achieve the resilience objective if located suitably away from the Wellington fault, however in locations next to the Hutt River, tunnel options are deemed to be more difficult to repair than bridge structures.	Shortlisted
Trench and lay through the river	Trenched options are considered to have the lowest level of reparability, and in some cases following a natural hazard could be deemed too difficult to repair.	Discounted
New utility bridge	A new bridge structure if suitably positioned will provide the highest level of resilience and highest level of reparability.	Shortlisted
New road bridge	Although a resilient pipeline and bridge can be achieved in a location immediately North of the existing bridge, there would still be a low resilient section of pipeline at the pinch point of the Hayward hills and Wellington fault that would ultimately compromise the resilience of this alignment.	Shortlisted



**Hutt Valley Flood Management Subcommittee  
22 June 2021  
Report 21.247**

**For Information**

**RIVERLINK PROJECT UPDATE – JUNE 2021**

**Te take mō te pūrongo**

**Purpose**

1. To advise the Hutt Valley Flood Management Subcommittee (the Subcommittee) of the items raised in the RiverLink Project Director's Report – June 2020 (**Attachment 1**).

**Te tāhū kōreroi**

**Background**

2. RiverLink is a partnership project between Greater Wellington Regional Council (Greater Wellington), Hutt City Council, Waka Kotahi NZ Transport Agency (Waka Kotahi), Ngāti Toa Rangitira and Taranaki Whānui.
3. Greater Wellington's interest in RiverLink relates to Greater Wellington's strategic priority of regional resilience and implementation of the Hutt River Floodplain Management Plan. The flood protection benefits derived from the project are Greater Wellington's focus. Greater Wellington's funding primarily relates to delivery of these project outcomes.
4. Greater Wellington's strategic priorities of freshwater quality and biodiversity, and Public Transport are supported by the successful completion of the RiverLink project.
5. Hutt City Councils objectives for RiverLink are that Te Awa Kairangi between Ewen Bridge and Kennedy Good Bridge becomes the centre piece of the city by:
  - a Turning our city around to face and embrace Te Awa Kairangi;
  - b Pedestrian/cycle bridge linking new Melling station to Lower Hutt City Centre;
  - c Revitalised open space alongside the river to provide various features for rest and play; and
  - d Engaging with the private sector to redevelop key sites along the river corridor for residential and leisure use.

**Te tātaritanga**

**Analysis**

***Highlighted items included in the Project Director's Report***

6. The RiverLink Project Director's Report for June 2021 is included as **Attachment 1**.

## ***RiverLink Project Update***

### *Procurement*

7. Hutt City Council are in support of the single principal hybrid alliance procurement model and are working with the project partners on any interfaces between physical works and apportioning funding accordingly.
8. At its Council meeting on 27 May 2021, Greater Wellington approved the single principal hybrid alliance procurement model, subject to agreement with partners as to what parts of the Greater Wellington scope was delivered within the Alliance.
9. All three partners are in the process of agreeing the supporting documentation that will need to sit alongside the Alliance agreement.

### *Planning and consenting pathway*

10. At the last Hutt Valley Flood Management Subcommittee meeting in March 2021, a request was made by the Subcommittee for officers to consider the use of the COVID-19 Fast tracking legislation. Greater Wellington officers presented a paper to the RiverLink Board in May 2021 seeking support for the use of the fast tracking legislation, refer [Attachment 2](#). The Board agreed that the focus is very much on the need to obtain statutory approvals as soon as possible and move as fast as possible to procurement. There was also agreement to seek additional funding from the Crown.
11. Work continues at pace to prepare a robust consenting application pack for what is a complex and integrated programme of capital works.
12. Mr David Allen, Buddle Findlay – (RiverLink’s Legal Counsel) will outline the consenting timeframe, and the subsequent key stages of the Resource Management Act process with a view of securing the necessary approvals as soon as possible.
13. Key milestone dates of the overall programme (subject to amendment) are:
  - a Assessment of Environmental Effects report received - May 2021
  - b Decision on Procurement Model – May 2021
  - c Lodgement of Notice of Requirements/consents – now August 2021;
  - d The issue of Public Works Act Notices for outstanding properties will start mid-year with the issue of Section 18 notices, starting with properties in Pharazyn Street.

### ***Greater Wellington***

14. Greater Wellington’s flood protection and ancillary components of RiverLink have been revised after a cost revision exercise across all aspects of the project. Costs have increased considerably for Greater Wellington components in particular demolition, services, landscaping and the contingencies around those costs. Greater Wellington remains committed to delivering its flood protection components and is looking at all options to close the current funding gap.
15. Greater Wellington have endorsed the Single principal Hybrid Alliance, led by Waka Kotahi.

16. Greater Wellington, Hutt City Council and Waka Kotahi continue to work together on the interface components of the project and responsibilities between partners as part of the Phase 2 procurement process.

***Waka Kotahi***

17. Waka Kotahi have secured additional New Zealand Up Funding for Melling Transport Improvements components of RiverLink.
18. Waka Kotahi continue to lead the procurement process for Phase 2.

***Hutt City Council***

19. The project description included within the draft Assessment of Environmental Effects identified six mixed-use development areas for which a Hutt City Council designation would be sought. However, Hutt City Council will not be the developer of these new buildings (i.e. cannot designate the land to authorise these buildings as it will not have financial responsibility for these new buildings).
20. Hutt City Council does not want to unnecessarily constrain development on these sites by stating specific features of the buildings in the Project Description for this consent. Therefore, Hutt City Council has requested that the Project Description be slightly amended to clarify this matter. The District Plan will be revised in the near future and will seek to ensure that developments on key sites align with the project vision and integrate with the infrastructure works, namely the stopbanks.
21. The loss of car parking, primarily resulting from the Greater Wellington and Waka Kotahi infrastructure works, is causing some anxiety amongst the local business community in Lower Hutt City Centre. The consultant team is being challenged to consider this further in their Assessment of Environmental Effects and recommend actions to mitigate the issue. The project presents excellent opportunities for alternative forms of transport to be used to access the city centre.

***Programme***

22. The indicative/high level timeline for Phases 2 and 3 (delivery) remain:

*Phase 2 Delivery*

- a Late 2021 – Notice of Requirement and resource consents approved
- b Early 2022 – enabling works –demolition/service relocations started
- c 2022 – works start on the river channel/stop banks - completion expected 2028 and, Melling transport improvements, which includes the relocation of Melling railway station.
- d 2024 – work starts on the pedestrian bridge at Melling station
- e 2026 – Melling transport improvements completed.

*Phase 3 Delivery*

- a 2026 onwards – urban development progresses.

***Community Engagement***

23. A letter has been sent advising affected parties, adjoining and affected landowners of the upcoming Resource Management Act process.
24. The social media campaign is continuing.

***Impacts of climate change on the RiverLink Project***

23. The Greater Wellington components of the RiverLink Project are subject to Greater Wellington's initiatives designed to minimise greenhouse gas emissions and enhance sequestration capacity. We will work with our project partners to develop a joint procurement approach that supports Greater Wellington's mitigation objectives once we have entered that stage of the design process. The current basis of reference for this includes the Code of Practice for River Management (Te Awa Kairangi 2020). This guides all river management activities undertaken by Greater Wellington for the purposes of flood and erosion protection across the Wellington Region. The Greater Wellington corporate sustainability programme and Greater Wellington's procurement process will encourage suppliers and contractors to minimise emissions.
24. The design development for RiverLink acknowledges the need to adapt to a changing climate and aims to address these predicted impacts. Greater Wellington has included allowances for climate change impacts within the RiverLink Preliminary Design.
25. The RiverLink project provides flood protection upgrade to safely convey a 2,800 cumec flood past Hutt City Centre. Greater Wellington assessed this size of flood event at this location against a 2°C stabilization scenario and against the A2 emissions scenario. The 2,800 cumec event being close to the target 1-in-440 year return period event design standard in the year 2100.

**Ngā hua ahumoni**

**Financial implications**

26. Greater Wellington has, through its Long Term Plan and annual planning processes, committed funding of \$125 million to delivery of the flood protection benefits of RiverLink. The current forecast for delivery of the flood protection benefits aligns with the existing budget.
27. These budgets do not include allowances for improvements to facilities related to public transport associated with the relocation of Melling Train Station, as Waka Kotahi are responsible for its relocation though some Greater Wellington funding may be desirable for some enhancements.

***Financial implications for Hutt City Council***

28. The Hutt City Council has recently voted in favour of increasing its 2021-2031 Long Term Plan funding for RiverLink to \$138.4m, with a net cost of \$94.9m after revenue from subsidies and land sales. The new funding will be accessible from 1 July 2021, with the majority of expenditure scheduled to occur over the next 5 years. The funding will allow Hutt City Council to deliver key RiverLink scheme components including a pedestrian cycle bridge, a riverbank park, city centre urban regeneration, intersection improvements, strategic property purchases and parking areas.

**Ngā āpitihanga  
Attachments**

<b>Number</b>	<b>Title</b>
1	RiverLink Project Director's Report – June 2021
2	Paper from Greater Wellington to RiverLink Board Dated 20 May 2021 re 'Progress on assessment of use of the 'Fast Track' legislation to process consents for RiverLink'

**Ngā kaiwaitohu  
Signatories**

Writers	Tracy Berghan – RiverLink Lead, Greater Wellington Tom Biggin – Project Manager- RiverLink Hutt City Council
Approvers	Graeme Campbell – Manager, Flood Protection Wayne O'Donnell – General Manager, Catchment Management Group



<b>He whakarāpopoto i ngā huritaonga</b> <b>Summary of considerations</b>
<p><b><i>Fit with Council’s roles or Committee’s terms of reference</i></b></p> <p>The Subcommittee’s specific responsibilities include to “review periodically the effectiveness of implementation and delivery of floodplain management plans for the Te Awa Kairangi/Hutt River floodplain”, of which the RiverLink project is part of.</p>
<p><b><i>Implications for Māori</i></b></p> <p>Ngāti Toa Rangitira and Taranaki Whānui ki Te Upoko o Te Ika are members of the RiverLink Project Management Board.</p>
<p><b><i>Contribution to Annual Plan / Long term Plan / Other key strategies and policies</i></b></p> <p>RiverLink contributes to the delivery of Greater Wellington’s strategic priorities of Regional Resilience, Freshwater Quality and Biodiversity, and Public Transport.</p>
<p><b><i>Internal consultation</i></b></p> <p>There was no additional internal consultation in preparing this report.</p>
<p><b><i>Risks and impacts: legal / health and safety etc.</i></b></p> <p>The programme leading to commencement of construction is currently impacted by the:</p> <ul style="list-style-type: none"> <li>• Complexity of integrating Waka Kotahi into the consenting work stream, including agreeing a variation to contract and signing of the deed of accession to the project partner agreement;</li> <li>• Additional design work required for the Hutt City urban edge that forms the interface between Te Awa Kairangi/Hutt River and the city to enable commencement of the assessment of environmental effects work-streams.</li> </ul>

**Attachment 1 to Report 21.247**

**RiverLink Project Director's Report**

Date: 22 June, 2021

Report of the Project Director – RiverLink

**RiverLink – Project Update Report**

**1. Purpose**

This report builds on regular reports the Subcommittee has received which provides an update on the RiverLink project, it does not repeat or duplicate information previously provided.

In March the Subcommittee received a report on progress to resolve emerging issues and opportunities. This report provides an update on these matters, the overall programme, governance and communications and engagement, and the transition into phase 2 - delivery.

This report should be read in conjunction with other reports on the Subcommittee's agenda which provide an update on specific matters as they relate to the Greater Wellington Regional Council and Hutt City Council.

**COVID-19**

No COVID 19 updates other than as reported at the last meeting in March. Business Continuity Plans remain in place.

**2. Background**

Throughout 2020 and 2021, Members have received reports which have provided a high level overview of the RiverLink project. The vision and strategic objectives have been outlined, as has the partnership approach and supporting governance structure. The partners have agreed to work collaboratively in an integrated, joined-up manner. The benefits of which were outlined in the February 2020 report. The partners work on the basis of achieving a "best for programme" outcome.

**3. Programme**

Work continues at pace to prepare a robust consenting application pack for what is a complex and integrated programme of capital works, following design freeze 2 in early June. The Subcommittee has been advised that the application pack will be lodged mid-year, and the consultant team and project partners are confident that it will be lodged within a matter of weeks.

Mr David Allen, Buddle Findlay – RiverLink's Legal Counsel will attend the Subcommittee and outline the consenting timeframe, and the subsequent key stages of the RMA process with a view to securing the necessary approvals by early next year. Mr Allen has advised the project partners that it's in their best interest to submit as robust an application pack as is possible, as this will save time and money in the long run.

## Attachment 1 to Report 21.247

### RiverLink Project Director's Report

The application pack comprises an Assessment of Environmental Effects (AEE) report which outlines a range of environmental, social and economic aspects of the project along with any proposed mitigation measures. Over 20 specialist reports have been prepared, reviewed by the project partners and legal counsel and discussed with the regulatory authorities. (At the time of writing two reports remain to be completed, and it is anticipated they will be completed by the time the Subcommittee meet.)

The application pack also includes the Urban Design and Landscape Framework, the designation plans, a report on consultation and engagement with iwi, the local community and stakeholders and a cultural impact assessment. A construction environmental plan has been prepared along with a detailed set of drawings and conditions set.

It is anticipated that the application pack will be substantially complete by the end of this month, with the project partners then securing their internal approvals/sign off ahead of lodgement.

It is worth acknowledging and thanking the consultant team, the project partners, the project office and supporting advisors for their assistance in reaching this stage.

#### 4. Outstanding matters

At the last meeting Members were advised of some outstanding matters which required further work. Whilst there has been significant progress in resolving a number of issues there is still further work required on primarily **property related matters**, particularly the vicinity of Rutherford Street and Lower Daly Street. Negotiations and discussions with the relevant property owners are ongoing, details of which cannot be provided in this report because they are commercially sensitive.

Ahead of lodging the consents and designation orders the project partners have undertaken a **cost revision exercise** to ensure that they have a sound understanding of the costs of delivering the proposal. As may be expected, costs have risen since the last cost estimate was undertaken, due mainly to the proposals being firmed up, the need for additional third party property and the global cost increases for materials and labour.

The project partners have initiated a process to address this issue and they are working collaboratively on elements where there are cost sharing obligations, in the best interests of the programme. The project partners have reaffirmed their commitment, via the project board to review the scope and identify elements which are required as mitigation. Other options include the deferment of some aspects of the proposals to future years and exploring other sources of funding. The costs estimates will be peer reviewed. The Subcommittee should remain confident that proposals which will be delivered are those as per the proposals plans which have been shared with the local community.

## Attachment 1 to Report 21.247

### RiverLink Project Director's Report

#### 5. Planning and consenting pathway

At the last meeting the Subcommittee was informed that the project board had agreed on a planning and consenting pathway. The board has agreed to pursue the two stage (council) pathway, based on the advice of planning advisors and legal counsel. However, they also agreed to review that decision at each project board meeting going forward as new information may come to light which mean that other pathways may be more favourable.

At the March meeting, officers were requested to explore further the fast-tracking option, and that report appears elsewhere on this agenda.

#### 6. Procurement

As lodgement and the completion of phase 1 is imminent, the project partners have started work in parallel on phase 2 - the delivery stage, or procurement.

As was reported in March the procurement workstream is being led by Waka Kotahi, and a key consideration which has been identified by the funding partners is the need to continue to work in partnership to realise the benefits of collaboration and integration.

Workshops have been held by the partners and with Members, to consider the most appropriate procurement model for RiverLink - a complex project. The individual partner organisations need to balance their own needs (outcomes) with the "best for project" philosophy which is an overriding aim of the project partnership.

The project partners have agreed that a **hybrid alliance** is the most appropriate model and that a principal needs to be identified to interface with the alliance consortium. Working through the multi-party funding agreement the partners have agreed that Waka Kotahi will be the **principal**, with side agreements in place with the two local authorities.

The indicative/high level timeline for phases 2 and 3 (delivery):

- Early 2022 – resource consents approved.
- Early/mid 2022 – works start on the river channel/stop banks, completion expected 2028.
- 2022 – work starts on the Melling transport improvements, which includes the relocation of Melling railway station.
- 2024 – work starts on the pedestrian bridge.
- 2026 – Melling transport improvements completed.

It is important to acknowledge that with such a large and complex programme of works that there will inevitably be **disruption** in and around Te Awa Kairangi and in Hutt CBD. Roads, cycleways and pathways will be closed, traffic will be diverted and there will be noise, dust and vibration. Contractors will be required

**Attachment 1 to Report 21.247**

**RiverLink Project Director's Report**

to minimise these disruptions and follow industry standards and apply best practice, and implement an engagement plan to advise and inform the community of mitigation proposals.

**7. Communications and engagement**

**Community Engagement Plan**

A Community Update (external RiverLink newsletter) was issued summarising answers to questions received at the two open days and our online engagement (Social Pinpoint).

A local interest group speaking programme is underway – most recently we have spoken with Hutt Valley Chamber of Commerce, SeniorNet, SouthEnd Business Group and Rotary.

**RiverLink Website**

The new standalone website is now up and running ([www.riverlink.co.nz](http://www.riverlink.co.nz)) with new content being added as the project develops.

**Facebook**

Our latest social media campaign focuses on how people get around Lower Hutt and also some nostalgia posts showing historical photos of local landmarks and people.

**Flyover video**

The communications team and Isthmus held a workshop to develop a storyboard to update our flyover video. Work is underway developing new visuals and a video.

**Promotional materials**

All the promotion material - posters, brochures, digital notice boards, Queensgate food mall table wraps, and screens, plus radio and print advertisements have been updated. The promotional material has been updated with a summary of what the project is and what it is aiming to achieve. The theme of this updated content is Lower Hutt- your river city. (It is not designed to gain feedback on the draft plans but to continue to raise awareness of what RiverLink aims to achieve for Lower Hutt.)

**Engagement container**

We have been at the container on Saturdays up until Easter. We are moving the container into Andrews Ave for more awareness raising opportunities during June and July and this will be on weekdays during business hours.

**Melling Interchange**

The following articles appeared about the Upgrade programme. The stories relate to cost pressures which are being felt across the NZ Upgrade Programme and the programme wide baselining exercise.

<https://www.stuff.co.nz/national/politics/300287913/government-may-axe-promised-roads-as-costs-mount-in-12b-infrastructure-package>.



**Attachment 1 to Report 21.247**

**RiverLink Project Director's Report**

<https://www.stuff.co.nz/national/politics/300307152/ministers-spent-contingency-funds-of-68b-project-after-warnings-from-treasury>  
<https://www.scoop.co.nz/stories/PA2105/S00089/bishop-launches-new-melling-campaign-and-petition.htm>

Funding has now been confirmed at \$420M.  
RiverLink website has updated with this news and our RiverLink Facebook page (shared Mayor Barry's post) [here](#) with the good news.

**Media releases and coverage:**

<https://www.beehive.govt.nz/release/nz-upgrade-programme-kept-track>  
<https://www.scoop.co.nz/stories/PA2106/S00041/melling-re-commitment-a-relief-for-locals.htm>  
<https://www.stuff.co.nz/national/politics/125346174/mill-road-project-dropped-after-cost-of-government-infrastructure-package-jumps-by-6b-in-a-year>

**Media**

DomPost reporter wrote a feature article on the rivers in the region starting with Te Awa Kairangi/Hutt River  
<https://www.stuff.co.nz/environment/300283917/taniwha-in-the-valley-hutt-river-is-both-threatened-and-threatening--but-is-it-just-misunderstood>

**Stakeholder Engagement Reporting**

A strategy has been prepared for the prioritisation of stakeholders and engagement for each of the stakeholders.

**Riverside bridge landing signs**

Landing signs for the two new bridges have been prepared and we are waiting for a peer review of the te reo translation as per Greater Wellington's policy.

**8. Project governance**

The project partner agreement signed by the two local authorities in 2018 has been amended to allow for the accession of Waka Kotahi, following the inclusion of Melling transport improvements in the New Zealand Upgrade Programme. There is now a need to update the project partner agreement to ensure that the governance arrangements are in place as the project transitions into phase 2 and 3.

The RiverLink Project Board now has a full complement, and it has welcomed new representatives from Hutt City Council and Waka Kotahi.

The project board have appointed an independent strategic advisor to challenge and assist with the project as it transitions into the delivery phase. To further strengthen the cultural and mana whenua linkages the project board has engaged the services of a mana whenua advisor.

**Attachment 1 to Report 21.247**

**RiverLink Project Director's Report**

The project board has agreed to establish a **steering group**. The role of the steering group is to make technical and operational decisions on matters which do not need to be referred to the board – who have a strategic management role. The steering group has a representative from each of the funding partners and meets weekly; - it's agile and decisive and provides the ability to make decisions on technical and operational matters efficiently.

The Chief Executive's RiverLink Relationship Management meetings are now held monthly.

**9. Conclusions**

Significant progress has been made since the last meeting, as has been outlined above. Phase 1 remains on track and the consent application pack will be lodged imminently. The focus is now transitioning to the procurement/delivery phase with the partners remaining aligned and working collegiately.

The devastating flooding in Canterbury at the very end of May highlight the need to progress with the project at pace.

Future reports will continue to keep the Subcommittee informed of progress.

**Attachment 1 to Report 21.247**

**RiverLink Project Director's Report**



## MEMO

TO : River Link Board

FROM: Graeme Campbell, Greater Wellington Regional Council

DATE: 20 May 2021

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### Progress on assessment of use of the 'Fast Track' legislation to process consents for River Link

#### PURPOSE

This note informs you about the progress made to explore the costs and benefits associated with the possible use of the Covid-19 Recovery (Fast Track Consenting) Act 2020 for resource consents for the River Link project.

#### BACKGROUND

On 20 April 2021 you considered a memo discussing the intent to further explore the costs and benefits of using the fast-track legislation to obtain consents for RiverLink.

The need to move rapidly to progress the project with as much certainty as possible has become a significant issue for Greater Wellington Regional Councillors. They are concerned the traditional planning processes may not be able to deliver what is required. They are also concerned about the ongoing, significant, and increasing risks posed to Hutt communities by a significant flood event. They also perceive political opportunities to use the current window to secure additional project funding from central government.

In our 20 April memo to you we noted the following benefits could be attained through use of fast-track processes, compared to standard consent processes:

- If entry to the process is gained, then the chances of securing consent, with a clear end-date, is more certain.
- The fast-track process avoids an Environment Court de novo hearing and full notification procedures - with likely significant time and cost savings. (A decision from the Panel must be made within 25 working days. Appeal rights may be exercised only on points of law).
- Fast-track processes enable consent processing via the EPA. This thereby reduces elements of multi-agency consent processing complexity.
- Speedy processing will secure faster resilience against the increasing risk of community flooding.
- Early initiation of the project will generate significant community pride.
- The project provides a platform for assisting to resolve current urgent housing supply issues.
- Speedy initiation of processing may be used to leverage requests for additional Government funding sources such as from NZ UP and from other housing / infrastructure assistance packages. (NB Additional assistance may also be considered for provision by Greater Wellington Regional Council).



## MEMO

The meeting also noted a set of matters requiring more certain information before the case for use of the fast-track process could be supported by all parties. These included:

- Funding approval from the various agencies with responsibility across transport, flood protection and urban development amenity dimensions.
- Iwi support and partnership.
- Assurance about the adequacy of community participation.
- Purchase of affected property.
- Agreement about all aspects of project design.
- Certainty about the adequacy of consent information, impact assessments and project management plans.
- Confirmation of the availability of expert witnesses / informants.

### PROGRESS SINCE THE LAST BOARD MEETING

Discussions about the up and downsides of using the fast-track provisions have taken place with officers from GWRC and HCC. Less formal conversations have taken place between GWRC officers and officials from Waka Kotahi. The net result of these discussions is we are now more aware of the opportunities and constraints associated with use of the fast-track. Appendix One summarises these matters.

We have also been informed by HCC about their preference for this matter to be progressed and resolved by the RiverLink Board. GW understands this position but believes there would be value in convening an informal meeting to enable political and officer / official leaders to discuss this issue. The Chair of GWRC has offered to host this meeting. We recommend that such a forum be convened.

We have agreed not to have a pre-application meeting with MfE until we know iwi are on Board and until we know the other three partners are more closely aligned on other matters. Some discussions have been held with Ngāti Toa and Taranaki iwi, but more are required.

### CRITICAL ISSUE

Our discussions since the last meeting have revealed the critical issue requiring further attention is the tension between two matters:

1. The cost saving and certainty benefits that may arise if the fast-track provisions are used.
2. The additional discretion and time - to further develop detailed project specification and design information if the traditional two-step resource consent process is used.

On the first of the above points, our initial calculations suggest:

- \$15m of positive project office and agency partner savings would accrue for each year of delay avoided.
- \$32m of indirect costs would be saved for every year the project is not delayed.
- \$192m of potential additional central government funding could be acquired from the Covid 19 stimulus package if the project is pursued during the current window of opportunity (NB an application is currently with Crown Infrastructure Partners).

(NB Further information about the assumptions underpinning these cost saving estimations are provided in appendix 2).





## MEMO

On the second point, we are aware that Waka Kotahi see less risk to the Melling Transport Improvements by using the two-step consenting process to refine their design and procurement specifications and to further develop details related to site and project management.

We are aware of the discretion afforded to Waka Kotahi via the traditional consent path. We also note:

1. The primary River-Link design and consent preparation consultant may be granted an extra month (initially 1 June, then 30 June and now potentially 31 July 2021) to complete their contract.
2. There is a degree of uncertainty about exactly how much information needs to be 'locked and loaded' before an application is heard by a Panel established under the fast-track legislative provisions.
3. There is a likely three- month window from the time that an application is lodged with MfE (to use the fast-track provisions) and a decision is granted by the Minister for the Environment (enabling the River-Link partners to use these provisions). This window may be used by Waka Kotahi to further develop and resolve their detailed design matters.

Our recommendation is that the Board seek further independent expert advice about the quantity and quality (depth and breadth) of information likely needing to be adduced at a fast-track Panel hearing, compared to that likely to be required from the traditional two-step process.

## RECOMMENDATION

That the Board:

- Receives this progress report on use of the fast-track consenting process.
- Supports the offer made by the Chair of GWRC to convene an informal forum to enable political and officer / official leaders to discuss the costs and benefits of using the fast-track consent process.
- Agrees to seek further advice about the information constraints and opportunities associated with the use of the fast-track provisions compared to the traditional two-step consent processing path.
- Requests final advice about the costs and benefits of using the fast-track process, compared to the two-step process at the Board meeting scheduled for June 2025



**MEMO**

Appendix One: River Link Fast-track challenges and pathways for their resolution (summary of views expressed by GWRC and HCC)

Issue to be addressed	Issue magnitude, importance, complexity etc. – large, moderate, or small	Options / pathways for resolving the issue
<p><b>Cost benefit of fast-track does not stack up:</b> Do the benefits of using the fast track outweigh the challenges associated with using this process?</p>	<p><u>Large and important issue.</u> GW believe the savings are significant and worth chasing. HCC await further information but are concerned about the costs of an ‘intensive hearing’ compared to the two-step process.</p>	<p>GW have compiled preliminary estimates of cost savings (see memo). These suggest clear C/B for fast-track.</p>
<p><b>Constraint imposed by fast track on time available under usual two-step process to finalise design and site management matters:</b> Can partners do what is required to achieve the time and cost savings opportunity?</p>	<p><u>Large and important issue:</u> GW design and consent information matters are well advanced. HCC has option of phasing the project aspects for which it is responsible. WK remain concerned about this issue.</p>	<p>Seek more advice to confirm the depth and breadth of information required for fast-track Panel consent consideration compared to traditional two-step process.</p>
<p><b>Funding shortfalls:</b> do the partners have the funds to meet the cost of their parts of the project?</p>	<p><u>Medium to large issue</u> for all three partners</p>	<p>Seek confirmation of funding from Ministers NZ-UP etc. Seek further information about the opportunity to ‘phase’ aspects of project delivery as a way of spreading costs.</p>
<p><b>Iwi support not forthcoming:</b> Are iwi supportive of use of the fast-track process?</p>	<p><u>Moderate issue</u> GW believe that subject to further discussions, appropriate partnership protocols may be negotiated with affected iwi. HCC tentatively agree this matter is resolvable.</p>	<p>Seek to mirror commitments or similar arrangements to those made for the ‘Shared Path’ project.</p>



## MEMO

<p><b>Waka Kotahi is yet to clearly show its hand about use of fast track:</b> Does the fast track give rise to more costs than benefits (dollars and process constraints) for Waka Kotahi?</p>	<p><u>Large and important issue:</u> GW believes there is advantage in using the Fast Track. HCC is conditional in their support of fast track. WK is known to be concerned about these provisions</p>	<p>Convene a forum to enable a full discussion about the cost and benefits of fast track compared to the usual two step consent process. Request further information from an independent expert about the possible information and discretion constraining impost of the fast-track process.</p>
<p><b>Fast track access criteria about employment and climate change:</b> Is sufficient information available to satisfy these criteria?</p>	<p><u>Minor issue:</u> GW believe this issue is resolvable. HCC note that additional information may need to be sought.</p>	<p>Existing impact assessment material provides base information. This will need to be refined / added to for the fast-track application.</p>
<p><b>Public participation not adequate:</b> Will the fast-track provide sufficient opportunity for affected parties to express their views?</p>	<p><u>Minor issue:</u> GW believe adequate previous public engagement processes have been applied. HCC have not expressed a view on this.</p>	<p>Provide more certainty to affected parties about their opportunity to participate in fast-track decision making processes. (if required)</p>
<p><b>Purchase of affected properties not sufficiently complete:</b> Have all affected owners been notified and have all affected properties been purchased?</p>	<p><u>Minor to moderate issue</u> GW believe they properties affected by river management works largely lined up. HCC note that negotiation with some property parcel owners.</p>	<p>Speed up issue of notices / letters to landowners. Make more active use of the Public Works Act. (underway)</p>
<p><b>Design is incomplete:</b> Has agreement been reached about the design of all critical components of the project e.g., the pedestrian / cycle bridge</p>	<p><u>Minor to moderate issue</u> GW – have completed their design. HCC are well advanced in the design of matters for which they are accountable. Both parties have said more certainty is required about bridge design.</p>	<p>Confirm cost of options. Process well underway between partners to agree on preferred option and related cost / cost apportionment</p>



**MEMO**

<b>Consent processing information is not all available:</b> Has all necessary environmental impact and impact mitigation information been collated?	<u>Minor issue:</u> Both GW and HCC believe this issue is manageable.	GHD are well underway. Due date may be extended into July 2021. Additional information can be gathered while fast-track application is being gathered (three months)
<b>Experts not available to attend fast-track hearing:</b> Will all expert informants be available during the intense period of demand associated with the fast-track process?	<u>Minor issue</u>	Seek confirmation from GHD and WK about how they can address this
<b>Suppliers of construction services have not been procured:</b> Have procurement processes been established and will sufficient / appropriately priced suppliers be available to build River Link?	<u>Minor issue</u>	Seek a report from WK, GW to assess supplier market constraints and opportunities.
<b>Site management plans not prepared:</b> Have management / construction / site effects plans been written?	<u>Minor issue</u>	Invite GHD / WK project managers to commission preparation of site management plans
<b>Non-referral risk:</b> What happens if River-Link is not 'referred' into the fast-track process by the Minister?	<u>Minor issue</u>	Run parallel processing paths until confirmation of referral to fast-track is secured (NB GW has and is likely to continue to carry the costs of accessing / assessing the fasttrack provisions)



## MEMO

APPENDIX TWO: Additional information about potential cost savings.

### What are these cost savings based on?

- The current estimated cost of the project is \$700m. Project management and consent process costs are estimated to make up \$180m of this cost.
- Savings in cost, due to the shorter fast-track consenting provisions, are estimated to be \$15m. This is based on an expectation the fast-track process could save a year.
- Further 'indirect' cost savings are estimated to be \$32m/year. This is based on an expectation that undertaking the project one year earlier (compared to use of the standard RMA process) would accrue benefits of this value. For example,
  - The average annual damages from flooding are approximately \$10m. This means for every year delayed there is a potential saving of \$10m.
  - The transport sector would incur similar 'savings' from undertaking this project earlier.
  - The benefits of providing additional housing and other amenities may be conservatively estimated to have a value of at least \$12m for every year they are in existence.

### What additional central government funding could be available?

- Further central government funding opportunities of up \$192M may be available. GWRC believe there are opportunities to secure this additional funding. They are available through the Government Covid-19 response funding. GWRC currently have a live application with Crown Infrastructure Partners for \$455M. This project has not been rejected but only a small part (\$5M) has received funding in the first allocation. The balance is therefore still live and could be reconsidered if the project became 'ready-to-go' within the required timeframe. Given that the Melling component of this project has been funded through the 'NZ Up' programme (\$258M) the balance of \$192 could still be considered by Ministers if they had a mind to.
- Additional funding for proposed housing may be made available with the assistance of Kāinga Roa.

### What are the flood protection benefits of accelerating River Link?

- The existing stop-bank system "can handle" a one-in-one-hundred flood (a 1900 cumec flood), although there are a number of places where this is considerably lower, including Melling Bridge. The last flood of this size occurred in 1944.
- The River Link project will provide protection against a flood with a 2800 cumec river flow (a much rarer flood which also includes allowance for climate change until 2100). The end result is protection of the Lower Hutt community against a flood with a 1 in 440-year return period.
- Improvement of flood management will protect Hutt City from estimated damages worth \$1.1 billion of direct building and infrastructure costs.
- The additional indirect costs associated with the loss of wages, household / business relocation, and household / community / family flood-induced insecurity are significant but difficult to calculate.



**Hutt Valley Flood Management Subcommittee**  
**22 June 2021**  
**Report 21.236**



**For Information**

## **HYDRAULIC MODELLING IN THE HUTT CATCHMENTS UPDATE**

### **Te take mō te pūrongo**

#### **Purpose**

1. To inform the Hutt Valley Flood Management Subcommittee (the Subcommittee) of hydraulic modelling projects within the Hutt catchment.

### **Te horopaki**

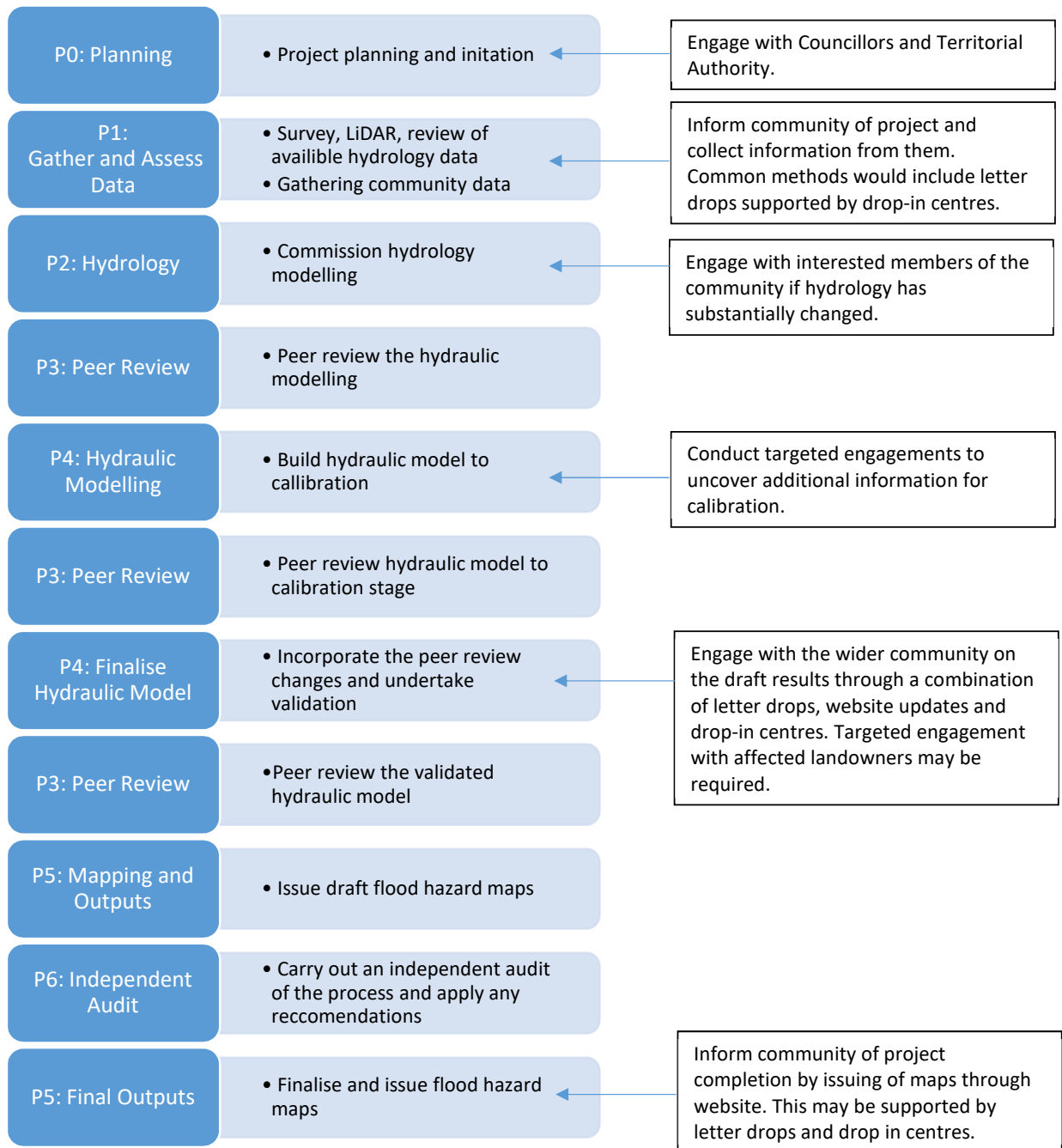
#### **Context**

2. Flooding is a significant hazard in the Wellington Region that poses a risk to both life and property. Many of our communities are considered to be at risk – including urban areas within the Hutt Valley, townships on the Kāpiti Coast, Masterton and Greytown in the Wairarapa and rural areas throughout the region. The 2004 flood in the Waiwhetū Stream that caused major flooding to residential properties along Riverside Drive, the Hutt Park raceway and the industrial area in Gracefield is a reminder of the damage that flooding can cause.
3. Flood hazard modelling is the process carried out by Flood Protection to understand flood risk. It consists of three key elements; the collection of survey information, hydrological modelling, and hydraulic modelling. The flood hazard modelling outputs are the flood maps that are included in district plans, provide the basis of stop banking and river management decision making, and inform civil defence and emergency management actions.
4. Hutt City Council (HCC) are reviewing and updating their District Plan. To support this they have requested Greater Wellington provide updated flood hazard maps for rivers in their area which will be incorporated into the revised District Plan.
5. Planning controls are the most effective way of reducing flood risk to people and property. Influencing development by preventing development in high hazard areas or promoting appropriate development in areas which flood can have a huge effect on reducing the risk.
6. In response to recent challenges to flood hazard modelling, Flood Protection developed the Flood Hazard Modelling Standard (FHMS) May 2021 [Attachment 1](#) to outline the protocols to be followed by any person working on Greater Wellington flood hazard modelling projects. The protocols in the FHMS have been developed to ensure that flood hazard modelling projects are undertaken in a robust and consistent way that is in line with accepted industry practice. They are designed to still allow for flexibility in approach and recognise that the optimal approach may be dependent on

catchment or project specific factors. The protocols require that every stage of the process is well documented in reports or spreadsheet logs and registers.

- Figure 1 provides an overview of the FHMS and identifies the key stages where community engagement actions will be conducted. The stages are referred to in the analysis section below for each project.

**Figure 1: FHMS Overview**



## **Te tātaritanga Analysis**

### **Wainuiomata flood hazard modelling and community engagement**

#### *Background*

8. In 2012 Greater Wellington produced flood hazard maps for the Wainuiomata River. We are starting a flood hazard assessment process to update these maps. Maps from this assessment will be used to inform the Hutt City Council District Plan review.

#### *Current stage*

9. The Flood Hazard assessment is in the initial stages (P1 on the FHMS process). This will involve extensive engagement with the Wainuiomata community. The purpose of engagement is to inform the community that the project is starting and that we want to bring them along on the journey with us. We will also be asking community members to share their recollections and experiences of historic flood events. Local knowledge is important and will be valuable in helping us to refine the hydraulic model.
10. The engagement process is being run jointly by Greater Wellington, HCC and Wellington Water (WWL). WWL have finalised stormwater maps to share with the community and HCC also wish to discuss the district plan review. Joint engagement will help to minimise any confusion that may arise around the difference between the projects.
11. Engagement will take place between 14 June and 2 July 2021. It will involve a letter drop ([Attachment 2](#)) to approximately 7,500 households that reside within the Wainuiomata River catchment. This will be followed by newspaper articles and social media campaigns through Facebook and Neighbourly. We will also be hosting two drop in sessions for the community to come and see the final stormwater maps and share any experiences with the Greater Wellington team about historic river flooding.
12. The drop in sessions will be held at the Wainuiomata Community Centre on:
  - Wednesday 23 June 2021 from 3:00pm – 5:00pm
  - Saturday 26 June 2021 from 11:00am – 2:00pm

#### *Next steps*

13. We will engage a consultant to complete a hydrological assessment for the Wainuiomata River. Following completion of the hydrological assessment, we may undertake community engagement about the assessment, depending on how, and how significantly, the hydrology has changed.

### **Hutt River flood hazard modelling**

#### *Background*

14. An update of the Hutt River hydraulic modelling has progressed as far as stage P5 of the FHMS. The remainder of the modelling and mapping process is now being completed to produce flood levels and flood hazard maps for the Hutt Valley. These

are intended to feed into the District Plan processes of HCC and Upper Hutt City Council (UHCC).

15. This process is separate to the modelling associated with the RiverLink project.

*Current stage*

16. The consultant has completed all the changes included in the second hydraulic model peer review and is in the process of producing draft outputs (P6).

*Next steps*

17. Community engagement on draft maps will be arranged with HCC and UHCC. It is anticipated that this will be determined by HCC and UHCC district plan timelines.

**Waiwhetū flood hazard modelling and floodplain management plan**

*Background*

18. Despite generally being a small, slow-flowing stream, the Waiwhetū Stream has a long history of flooding. Following a major flooding event in 2004, we began the development of a plan to consider how to best address the flood risk. In 2010, work was undertaken to remove contaminated material and reduce flood risk in the lower reaches. However, further development of a plan for the Waiwhetū Stream was put on-hold due to other priorities within Greater Wellington.
19. We are now re-starting the project and developing a longer-term floodplain management plan (FMP) for the Waiwhetū Stream. The first stage of the process is updating the Waiwhetū flood modelling.
20. In 2019, WWL approached Greater Wellington indicating that it was going to undertake stormwater modelling in the Waiwhetū Stream urban catchment. Greater Wellington and WWL agreed to undertake a joint venture to update the existing Waiwhetū Stream model and combine it with a stormwater model for the urban catchment.
21. This modelling will inform the completion of the Waiwhetū Stream Floodplain Management Plan, and particularly how to manage the remaining risk for events above the 2.5% annual exceedance probability (AEP) (also known as a 1 in 40 year return period) flood level.
22. From previous work undertaken, it is clear that there will not be an easy solution or quick-fix for this issue. The Hutt Valley Flood Management Subcommittee should expect ongoing reports and workshops later this year regarding this project.

*Current stage*

23. We are in the project start-up and scoping phase of floodplain management planning. We are capturing background information on the current state of the river environment, including the hazards it presents to the surrounding community, to establish the context of the FMP.
24. Progress has been made on the flood hazard modelling and is due for completion later in 2021. The initial calibration maps for the 2004 and 2016 flood events in the Waiwhetū Stream will be available in June/July 2021 and community engagement on these maps is being programmed with HCC and WWL.

#### *Next steps*

25. We will engage with the Waiwhetū community in July or August 2021 to validate the flood modelling. This will involve showing the community the modelled flood extents for the February 2004 and November 2016 events and seeking their input on the accuracy of the maps. Following this, the model validation will be completed and the design flood events (such as the 1% AEP flood) will be produced.

#### **Ngā hua ahumoni Financial implications**

26. The projects identified and described in this report are included in Flood Protection's Long Term Plan.
27. The Waiwhetū flood hazard modelling will be followed by the development of an FMP. This FMP will identify options for managing flood risk from the Waiwhetū Stream and will include an evaluation of the financial implications of any options selected by in the short term but also over long term planning horizons.

#### **Te huritao ki te huringa o te āhuarangi Consideration of climate change**

28. Climate change is considered as part of the FHMS process. Climate projections are modelled as part of the hydrology inputs allowing Flood Protection to consider increased hazard impacts. The FHMS allows us to clearly input climate change predictions into the development of flood hazard modelling.

#### **Te whakatūtakitaki Engagement**

29. Engagement is a core component of flood hazard modelling. This report sets out the proposed community engagement for each of the three projects and we will be coordinating closely with HCC, UHCC and WWL to minimise the risk of community misunderstanding.
30. In the initial stages of the Hutt and Wainuiomata projects, HCC will be taking the lead with iwi engagement.

#### **Ngā tūāoma e whai ake nei Next steps**

31. The Hutt and Wainuiomata flood hazard modelling projects next steps are described earlier in this report. We will report progress through a report to upcoming Hutt Valley Flood Management Subcommittees for the duration of this project.
32. Once we have completed the current stage of Waiwhetū FMP we will be moving to the establishment of a wider Waiwhetū FMP project. If required, we will work with the Subcommittee to establish governance and reporting lines.



**Ngā āpitihanga  
Attachments**

<b>Number</b>	<b>Title</b>
1	Flood Hazard Modelling Standard – May 2021
2	Letter – Initial Engagement with Community

**Ngā kaiwaitohu  
Signatories**

Writers	Andy Brown – Team Leader, Investigations, Strategy and Planning Francie Morrow – Project Manager, Floodplain Management Plans Susan Borrer – Engineer, Hydraulic Modelling Amanda Death – Environmental Planner
Approvers	Graeme Campbell – Manager, Flood Protection Wayne O’Donnell – General Manager, Catchment Management

<b>He whakarāpopoto i ngā huritaonga</b> <b>Summary of considerations</b>
<p><b><i>Fit with Council's roles or with Committee's terms of reference</i></b></p> <p>The Subcommittee's specific responsibilities include:</p> <ul style="list-style-type: none"> <li>• To oversee development, implementation and review of Floodplain Management Plans (FMPs) for the Te Awa Kairangi/Hutt River floodplain.</li> </ul> <p>This report relates to the development of flood hazard modelling in the Hutt River floodplain and the re-starting of a FMP project in the Hutt area.</p>
<p><b><i>Implications for Māori</i></b></p> <ul style="list-style-type: none"> <li>• No known impacts for Māori through the work currently underway by Flood Protection.</li> <li>• Co-creation opportunities will be explored through the development of the Waiwhetū FMP.</li> </ul>
<p><b><i>Contribution to Annual Plan / Long Term Plan / Other key strategies and policies</i></b></p> <ul style="list-style-type: none"> <li>• The projects described in the report support the delivery of Greater Wellington's Long Term Plan objectives.</li> <li>• These projects specifically support the priority area of area of te tū pakari a te rohe/regional resilience and the understanding of climate change.</li> </ul>
<p><b><i>Internal consultation</i></b></p> <p>We have consulted with:</p> <ul style="list-style-type: none"> <li>- The climate change team on the development of the climate change considerations for the FHMS.</li> <li>- Internal stakeholders through the development of the FHMS.</li> <li>- Customer Engagement on the public engagement aspects of the projects.</li> <li>- Environmental Policy on the proposed district plan changes.</li> </ul>
<p><b><i>Risks and impacts - legal / health and safety etc.</i></b></p> <p>There are no health and safety risks.</p> <p>The production of flood hazard mapping is a risk for council and this has been mitigated through the development and adoption of the FHMS.</p>

# Flood Hazard Modelling Standard

6 May 2021

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Prepared for Greater Wellington Regional Council



## Foreword

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Rivers are an important part of New Zealand’s landscape and culture. Not only providing environmental and social value to all New Zealanders, but holding a special place in Maori culture. To enjoy these benefits many of our communities are on floodplains. As a result river flooding is a significant hazard across New Zealand.

The Wellington Region is no exception with many of our major towns at risk from large floods. Being able to understand the potential scale and extent of floods is a critical tool for engineers, emergency managers and planners.

While no model can be 100% accurate they provide the basis for most risk management options. Such as guiding the siting of defences, providing the basis for flood forecasting and warning systems and informing planners where areas of appropriate development should be.

We have developed this standard to provide a robust flood hazard modelling process which will provide confidence to the community, planners, and engineers. Through the development of this process we have sought to imbed community engagement, and peer review at each stage to ensure the best possible outcome.

Flood Protection would like to acknowledge Cardno NZ for their hard work in developing this standard. It is intended that this standard will inform the flood hazard modelling carried out by Greater Wellington Regional Council, the communities we serve, our partners, and the consultants we work with to deliver these projects and aid all in delivering robust flood hazard modelling to aid in our understanding of risk and our management of it.



Andy Brown

Team leader – Investigations, Strategy & Planning, Flood Protection, Greater Wellington Regional Council.

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Revision	Reason for Issue	Date	Developed by	Approved by
1	Final for issue.	May 2021	Cardno NZ	Andy Brown – TL Investigations, Strategy, and Planning GWRC

PROCEDURE 00

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# PROCESS

This procedure outlines the flood hazard modelling process, and provides an overview of the protocols to be followed during planning of flood hazard modelling projects.



**Attachment 1 to Report 21.236**

Procedure 00

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## 1 Introduction

Flooding is a significant hazard in the Wellington Region that poses a risk to life, property and infrastructure. A number of communities within the region are considered to be at risk – including urban areas within the Hutt Valley, townships on the Kapiti Coast, Masterton and Greytown in the Wairarapa and rural areas throughout the region. The 2004 flood in the Waiwhetu Stream that caused major flooding to residential properties along Riverside Drive, the Hutt Park raceway and the industrial area in Gracefield is a recent reminder of the damage that flooding can cause.

Flood hazard modelling is considered a crucial activity in understanding flood risk as it provides the basis for investment and emergency management decisions by Greater Wellington Regional Council (GWRC). Flood hazard modelling involves the use of hydrological and hydraulic models to estimate the range of possible floods that could occur in a catchment and the hazard associated with these events. The output produced from flood hazard models is a series of flood hazard maps and tabulated data for each scenario modelled.

Having a good understanding of the flood hazard in an area enables informed decisions to be made about the best ways to manage risk. This may be through managing or reducing the risk to existing development, and future planning decisions such as excluding sensitive land uses (i.e. residential development, hospitals and schools) from higher hazard areas.

### 1.1 What is the Flood Hazard Modelling Standard?

GWRC have developed this **Flood Hazard Modelling Standard** (FHMS) to outline the protocols to be followed by any person working on GWRC's flood hazard modelling projects. The FHMS process should be followed on all new flood hazard modelling projects.

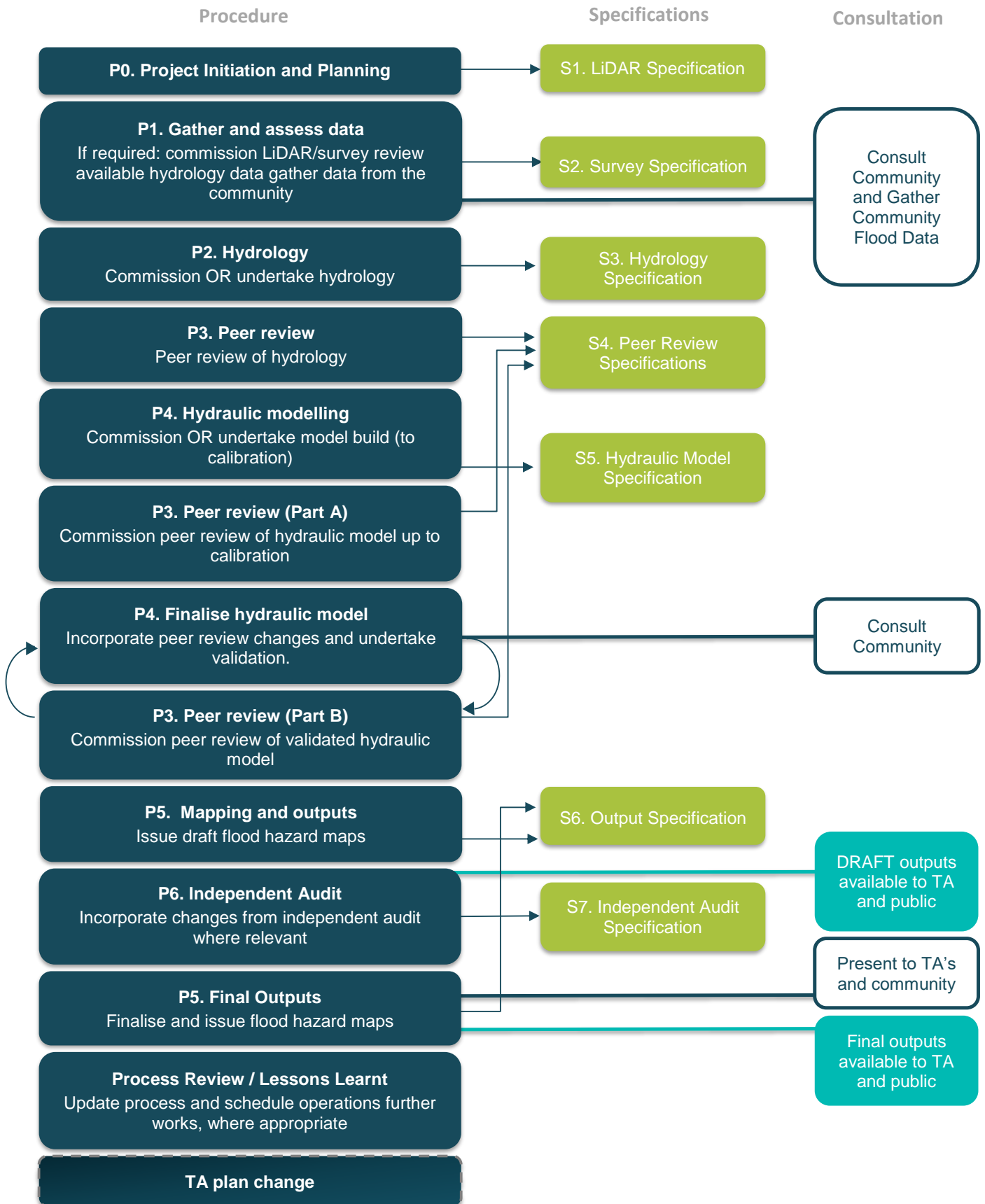
The protocols in the FHMS have been developed to ensure that flood hazard modelling projects are undertaken in a robust and consistent way that is in line with accepted industry practice, while still allowing for flexibility in approach in recognition that the optimal approach may be dependent on catchment or project specific factors. The protocols require that every stage of the process is well documented in reports or spreadsheet logs and registers.

The FHMS is made up of 7 Procedures and 7 Specifications, and a number of templates and supporting documents. The Procedures, Specifications and Templates have the following functions:

- **Procedure:** a Procedure outlines the tasks required to be undertaken within each step of the FHMS process, and describes any technical detail or methodology to be prescribed. The procedure also outlines how the work undertaken at that step of the FHMS process should be documented.
- **Specification:** a Specification is tied to a Procedure and forms part of a request for proposal (RFP) for works to be undertaken by a consultant or contractor. Specifications are typically a brief schedule of requirements with the majority of the technical detail located within the relevant procedure to prevent duplication.
- **Template:** a number of templates are provided as part of the FHMS process. Each template is tied to a Procedure that outlines how these templates should be used. Templates are provided where a consistent format is required to document a process or finding. Templates outline the minimum documentation requirements for these elements. Additional detail should be provided where needed.

The FHMS process is summarised in Figure P0-1 below.

Figure P0-1 FHMS process



Each of the elements of the FHMS process are described below:

- **Procedure 0: Process** – this document. This procedure outlines the flood hazard modelling process, and provides an overview of the protocols to be followed during planning of flood hazard modelling projects.
- **Procedure 1: Gather and Assess Data.** Outlines the process for the collection of all available data to inform model build, calibration and validation. This includes the collection of hydrometric data, topographic and bathymetric data, and information about historical floods. All collected information is to be reviewed to determine its quality, its suitability for inclusion in flood hazard models, and any limitations that the quality of the data may place on the outputs of the FHMS process. The review should also identify whether any further data collection is required.
  - **Data Register.** A spreadsheet template for the data register is provided in Appendix P1-A. The data register is to be used to record the source and quality of all information gathered and used in the flood hazard model project. The data register will provide an audit trail for the peer reviewer, and assist in ensuring all aspects of the project are documented.
- **Procedure 2: Hydrology.** Outlines the protocols to be followed when undertaking hydrological modelling for flood hazard modelling projects. This includes hydrological model build, calibration, validation, sensitivity analysis and preparation of outputs from the hydrological model for input to the hydraulic model.
  - **Model log template.** A spreadsheet template for recording final model runs including model naming convention, details of all inputs, and calibration and validation runs.
  - **Feedback form.** A form to provide feedback on GWRC’s hydrometric stations to GWRC’s Hydrology team. On completion of both the hydrometric data review undertaken as part of Procedure 1 and the hydrological model (Procedure 2) the modeller is likely to have a good understanding of the quality of the hydrometric data available for the study catchment, the suitability of the distribution of hydrometric stations, and how the quality of the data has impacted on confidence in the hydrological modelling results. The feedback form is used to capture this information and to provide recommendations for improvements to the hydrometric network within the study area for the consideration of GWRC’s Hydrology team.
- **Procedure 3: Peer Review.** Peer review is undertaken at three stages in the FHMS process: on completion of the hydrological model, following build and calibration of the hydraulic model, and following validation, completion of the design runs and sensitivity analysis of the hydraulic model. Procedure 3 outlines the protocols to be followed when undertaking peer review at each of these stages.
  - **Peer review spreadsheet template.** A template is provided to assist the peer reviewer to undertake the peer reviews and to provide an audit trail and clear record of changes to the model during the peer review process. The peer review spreadsheet should be updated by both the peer reviewer and the modeller at each iteration of comments and changes to the model. All peer review comments are to be closed off by the peer reviewer and modeller.
- **Procedure 4: Hydraulics.** This procedure outlines the protocols to be followed when undertaking hydraulic modelling on flood hazard modelling projects. This includes model build, calibration, validation, design runs and sensitivity analysis.
  - **Model log template.** A spreadsheet template for recording final model runs including model naming convention, details of all inputs, and calibration and validation runs.
  - **Example hydraulic modelling report table of contents.** An example table of contents is provided to assist the hydraulic modeller to understand the level of detail to be provided in the hydraulic modelling report.
- **Procedure 5: Outputs.** Outlines the outputs to be prepared and delivered to GWRC including raster grids of flood level, depth, velocity and hazard for all events run, geospatial files, tabulated results and .pdf maps. The procedure also includes the methodology for the calculation of freeboard.
- **Procedure 6: Independent Audit.** An independent audit is undertaken following close out of the final peer review of the hydraulic modelling. The independent audit reviews the entire FHMS process to confirm whether the process has been followed appropriately.
  - **Audit spreadsheet template.** A spreadsheet template is provided to assist the independent auditor to undertake the audit and to provide a record of recommendations made by the auditor and subsequent changes made. The spreadsheet should be filled in by the independent auditor and the modeller(s). All independent audit comments are to be closed off by the auditor and modeller(s).

A number of specifications have been prepared to assist with the tendering of works associated with Procedures 1 – 6 of the FHMS. These specifications include:

- Specification 1: LiDAR
- Specification 2: Survey
- Specification 3: Hydrology
- Specification 4: Peer Review
- Specification 5: Hydraulic Model
- Specification 6: Outputs
- Specification 7: Independent Audit

## 1.2 When is flood hazard modelling undertaken?

GWRC's flood protection team undertake on-going flood management and hazard planning in catchments across the greater Wellington Region. Flood management plans and flood hazard models have been prepared for a number of catchments where there is a history of flooding in urban areas, or where significant flooding has occurred in rural areas or across key transport routes.

Where a flood hazard model has been prepared, it may be revised within 5-10 years of the initial model development. Models are revised over time due to:

- Increased data availability – over time longer rainfall and river flow records become available. These records allow for better estimates of the frequency of large floods and storms, and whether this is changing over time (eg, due to climate change).
- Improved data quality – river flow gauging is undertaken to confirm the relationship between flow and levels measured by automatic river level sensors. Over time, more gauging (particularly high flow gauging) can improve the understanding of this relationship.
- More floods – data from actual floods is used to calibrate and validate flood hazard models. When a new flood occurs, this data can be used to test or improve a current model, or may be a trigger for the creation of a new model.
- Catchment changes – over time catchments experience changes to land use, natural and human processes cause changes to river geomorphology (eg, bed aggradation or degradation), and structures are constructed in rivers and floodplains. These changes may affect the validity of previous models.
- Technological changes – technology is continually developing. When new methods of data collection become available or the technology in hydrological and hydraulic models improves existing models may become out of date.
- Changes to industry accepted practice – like all scientific methods, the methods used to estimate rainfall and floods are continually improving. When industry accepted practice changes, existing models should be reviewed to determine whether revision is needed.

## 1.3 Community engagement

GWRC recognise the importance and value of the community's knowledge and experiences of flooding in their area. Consultation, and in some cases collaboration, will be undertaken in an effort to develop the most accurate flood information. Community consultation is undertaken at a minimum of three stages in the FHMS process as shown in Figure P0-1. Additional consultation can be undertaken if required. The minimum consultation stages include:

- In the initial stages of the FHMS process under **Procedure 1: Gather and Assess Data**. At this stage the community should be notified that flood hazard modelling is being undertaken in their community. Information about historic flood events should also be sought from the community to help inform calibration and validation of the hydraulic model. The protocols for gathering this information from the public are outlined in Procedure 1.

- The community should be consulted when finalising the hydraulic model, after the initial (Part A) peer review. The purpose of this consultation is to update the community on the progress to date, the process that has been undertaken and the next steps.
- The community should also be consulted at the end of the project following the independent audit and preparation of the final outputs. The purpose of this consultation is to show the community and explain the results of the flood hazard modelling, and to explain the independent auditors’ findings and recommendations.

The FHMS does not provide protocols on how community engagement is to undertaken, other than for the collection of historical flood information from the community. All community consultation should be undertaken in conjunction with GWRC and in line with their protocols and policy.

### 1.4 Event frequency descriptor

The FHMS uses the percentage Annual Exceedance Probability (% AEP) terminology as the descriptor for the frequency of flood events. This terminology is preferred over the Average Recurrence Interval (ARI) terminology which can be misinterpreted by the community as an event that will only occur every given number of years, rather than the probability of occurrence in any given year. The AEP terminology and how this equates to ARI is outlined in Table P0-1 below. Modellers and reviewers undertaking work under the FHMS should maintain consistency and reference event frequency using the AEP terminology.

Table P0-1 Event frequency terminology

Frequency	AEP	ARI
Very frequent	39% AEP	1 in 2-year ARI
Frequent	20% AEP	1 in 5-year ARI
	10% AEP	1 in 10-year ARI
Rare	5% AEP	1 in 20-year ARI
	2% AEP	1 in 50-year ARI
	1% AEP	1 in 100-year ARI
Very rare	0.1% AEP	1 in 1000-year ARI

## 2 Project Planning

Each flood hazard modelling project will be managed by a GWRC staff member as project manager. The project manager will develop a project plan during the project initiation to outline the objectives of the project, project background, key tasks and programme. The project plan should include the following elements:

- Outline of the objectives of the study. Flood hazard modelling projects should generally aim to understand the flood extent, hazard and behaviour that may affect the study area for a range of current, future climate and residual hazard scenarios. The outputs will generally need to be prepared to a sufficient level of detail and quality in order to inform district planning and emergency management.
- Project team structure including project manager, internal team members and identification of which tasks will be undertaken by third parties (i.e. consultants).
- Definition of the extent of the study area, including approximate extents for the hydrological and hydraulic models.



- Background to the project including a summary of any previous work undertaken within the study area including previous modelling. The summary should include any discussions GWRC has had with the community or territorial authority related to flood hazard in the study area.
- Identification of linkages or dependencies with other GWRC or external projects (i.e. Wellington Water or territory authority projects).
- Any proposed departures from the FHMS and justification for this.
- Any project specific tasks or runs to be undertaken, additional to the FHMS requirements.
- Identification of key stakeholders including the relevant territorial authority.
- Outline of the community engagement approach, noting minimum requirements of the FHMS. The media/communications approach should also be outlined for potentially controversial projects.
- Plan for procurement of FHMS tasks (i.e. direct appoint, closed contest or open tender).
- Budget allocated to the FHMS project and breakdown of budget for each key task.
- Programme addressing all steps in the FHMS project, and allowing time for reiterations of the modelling following peer review and independent audit. Key milestones should be identified.
- Method for reporting (i.e. monthly progress reports). Detail of how consultants will report to the GWRC project manager.
- The location where all project information including communication (emails) will be stored.
- A register of potential risks and how these are proposed to be managed. An example risk register is provided in Table P0-2.

Table P0-2 Example risk table

Risk Category	What can go wrong?	Likelihood (H/M/L)	Mitigation
Quality	Quality of deliverables is poor	Low	Selection of experienced consultant, with track record of producing high quality work. Provide sufficient time to undertake work.
Time	Project delivered late	Medium	On-going communication with consultants to identify and address issues early. Ensure timeframes at start of project are realistic.
Community dis-satisfaction	Community unhappy with results	Medium	Early and on-going community engagement. Ensure transparency of process and decision making. Independent audit.

The project plan should be updated as the project evolves, with all key decisions recorded.

## 2.1 Procurement approach

As outlined in Section 1.1 the flood hazard modelling process requires a multi-disciplinary approach incorporating surveying and data capture, hydrological and hydraulic modelling, independent peer review and audit, and mapping of final outputs. It is envisaged that a team of internal and external specialists will be required to complete these works.

The following specialists are likely to be procured for FHMS projects, however it is noted that some works may be undertaken in house on some FHMS projects:

- Procedure 1: Gather and Assess Data – surveyor, hydrological modeller, hydraulic modeller.
- Procedure 2: Hydrology – hydrological modeller.
- Procedure 3: Peer review – peer reviewer (expertise in hydrological and/or hydraulic modelling as applicable).

- Procedure 4: Hydraulics – hydraulic modeller.
- Procedure 5: Outputs – hydraulic modeller.
- Procedure 6: Independent Audit – auditor (expertise in hydrological modelling, hydraulic modelling and/or auditing).

## 2.2 Process review/lessons learnt

The FHMS is intended to be a living document. As such, the final step in the FHMS process is to undertake a review of both the flood hazard modelling project and the FHMS process to determine whether any improvements can be made to the process. This process is likely to be undertaken internally within GWRC but may include a workshop with the consultants involved in the flood hazard modelling project to gather their feedback.

The review should address:

- Whether the FHMS addresses all steps in the flood hazard modelling process?
- Whether the FHMS was flexible enough to cover catchment/watercourse specific factors?
- Whether the requirements in the FHMS were clear enough?
- Whether there were any items that are listed in the FHMS for discussion or workshopping with GWRC that could be formalised in a procedure for implementation in future FHMS projects?
- Whether the specifications were clear enough to the bidders (i.e. were the proposals received consistent enough for comparison? Did tenderers ask questions seeking clarification of the process?)
- Whether enough community engagement is included in the FHMS?
- Whether any issues with the FHMS process were raised by the peer reviewer or independent auditor?
- Whether the order of tasks in the FHMS flow chart is appropriate?
- Any issues that arose during the project, and whether they could they be addressed by the FHMS?
- Any changes to accepted industry practice since the FHMS was prepared, and whether the FHMS needs to be updated.
- Any changes to GWRC’s policy or preferences eg, use of new modelling software or new modelling approach that should be included in the FHMS.
- Whether the territorial authority or community provided any feedback that should be incorporated into the FHMS.

Proposed changes to the FHMS should be discussed and agreed with GWRC’s flood protection investigations team prior to updating the FHMS.

### 3 Documentation

All steps in the FHMS must be fully documented. This will ensure an audit trail for the peer reviewer and independent auditor. It will also ensure that the process is transparent, and that the modelling can be replicated if needed.

The required documentation is summarised in Table P0-3, and provided in more detail in each of the procedures. Documentation must be provided in report and spreadsheet format.

Table P0-3 Required documentation

FHMS step	Required documentation
Procedure 1: Gather and Assess Data	<ul style="list-style-type: none"> <li>▪ Data register</li> <li>▪ Summary of data review in hydrological modelling report and hydraulic modelling report as relevant to each.</li> </ul>
Procedure 2: Hydrology	<ul style="list-style-type: none"> <li>▪ Hydrological modelling report</li> <li>▪ Model log</li> <li>▪ Hydrometric feedback form</li> </ul>
Procedure 3: Peer review	<ul style="list-style-type: none"> <li>▪ Peer review spreadsheet – hydrology, Part A hydraulic model and Part B hydraulic model</li> <li>▪ Peer review report - hydrology, Part A hydraulic model and Part B hydraulic model</li> </ul>
Procedure 4: Hydraulics	<ul style="list-style-type: none"> <li>▪ Hydraulic modelling report</li> <li>▪ Model log</li> </ul>
Procedure 5: Outputs	<ul style="list-style-type: none"> <li>▪ Methodologies used described in hydraulic modelling report</li> </ul>
Procedure 6: Independent audit	<ul style="list-style-type: none"> <li>▪ Independent audit spreadsheet</li> <li>▪ Independent audit report</li> </ul>

All model files and the required outputs listed in **Procedure 5: Outputs** must also be provided.

### 4 Procedure review

This procedure is intended to be a living document that can be revised as technology advances and best-practice evolves.

The need for review of the procedures within the FHMS, including this one, will be determined at the end of each modelling project at the ‘process review / lessons learnt’ checkpoint on the FHMS flow chart.

PROCEDURE 01

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# GATHER & ASSESS DATA

This procedure has been prepared to outline the protocols to be followed by any person gathering and assessing data for GWRC flood hazard modelling projects.

## Attachment 1 to Report 21.236

## Procedure 01

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## 1 Introduction

This document forms **Procedure 1** of Greater Wellington Regional Council's (GWRC) **Flood Hazard Modelling Standard** (FHMS). This procedure has been prepared to outline the protocols to be followed by any person gathering and assessing data for GWRC flood hazard modelling projects.

This document should be read in the context of the wider FHMS. It has a particular relationship to **Specification 1: LiDAR** and **Specification 2: Survey**.

### 1.1 Data collection and assessment in the FHMS Process

Confidence in flood hazard model results is significantly improved where high quality input and calibration data is available. A comprehensive process of data collection, and the assessment of the quality of collected data, are important for ensuring that all flood hazard models are built and calibrated using all available reliable information.

Data collection should be undertaken prior to commencing modelling to prevent delays and re-work associated with discovering new information after modelling has commenced. The assessment of the quality of the data should also be undertaken at this stage to ensure that any limitations of the gathered data are understood prior to undertaking the modelling.

As such, the collection and assessment of all available data is the first step in the Flood Hazard Modelling process. The stages of the FHMS process that are related to the gathering and assessment of data for flood hazard modelling projects are outlined in red in Figure P1-1 below.

### 1.2 What types of information should be collected?

Data collection efforts should focus on the collection of:

- **Hydrometric data.** For example, flow and rainfall data in the study area, including details about the recording station (i.e. type and purpose of site) and details of conditions that may have affected hydrometric records and quality of the data collection (eg, stream bed aggradation, date of most recent gauging, recorded rainfall aligning with check gauge). The rating curves for flow sites, data from the gaugings used to develop the rating curve, and information on confidence in the rating curve (if available) should also be collected.
- **Catchment data.** For example, land use data, current and historical aerial photography, records of changes in the catchment that may invalidate historical evidence in a current scenario model validation (eg, new bridges, construction of flood protection structures, long term aggradation or degradation).
- **Historical flooding information.** For example, community recollections, photographs, flood marks on structures, flood records, newspaper or social media articles, details of conditions that may have affected flood extent and behaviour (eg, presence and height of storm surge, lake flooding, tidal conditions etc) and flood incident reports.
- **Topographic and Bathymetric data.** For example, survey of river cross sections, and LiDAR of the catchment including metadata.
- **Details of structures.** For example, survey of structures within the river channel or floodplain that may affect flood levels and behaviour, dates the survey were undertaken, details of any major maintenance works.

The types of data to be collected are described in more detail in the following sections. Following collection, the quality of the data must be assessed to determine:

- Whether the collected data is suitable for inclusion in the flood hazard modelling.
- What level of confidence can be applied to the collected data.
- Whether the quality of the data, or lack of data, is likely to result in limitations being placed on the use of the final model results.
- Whether additional data should be collected prior to commencing the modelling. For example, additional survey.



### 1.3 Why is it important to gather information from the community?

Local communities, particularly residents who have lived in the study area for a long time, may hold historic flood information that is unknown to GWRC. This information may be in the form of photographs, recollections, flood marks on buildings or other private structures, or records of damage or disruption. Access to this information could assist with calibration and/or validation of flood hazard models.

Collection of historic flood information from communities may also assist with community engagement in the flood hazard modelling process, and may increase community confidence in the final model results.

### 1.4 Who undertakes data gathering and assessment?

Initial data gathering and review should be undertaken by the hydrological and hydraulic modellers undertaking the flood hazard modelling, where the modellers collect and assess the information relevant to their component of the modelling.

For example, the project hydrologist would gather and assess rainfall and flow data prior to commencing the hydrological model, while the hydraulic modeller would be required to gather and review data relating to structures in the river channel, and any existing survey cross-sections.

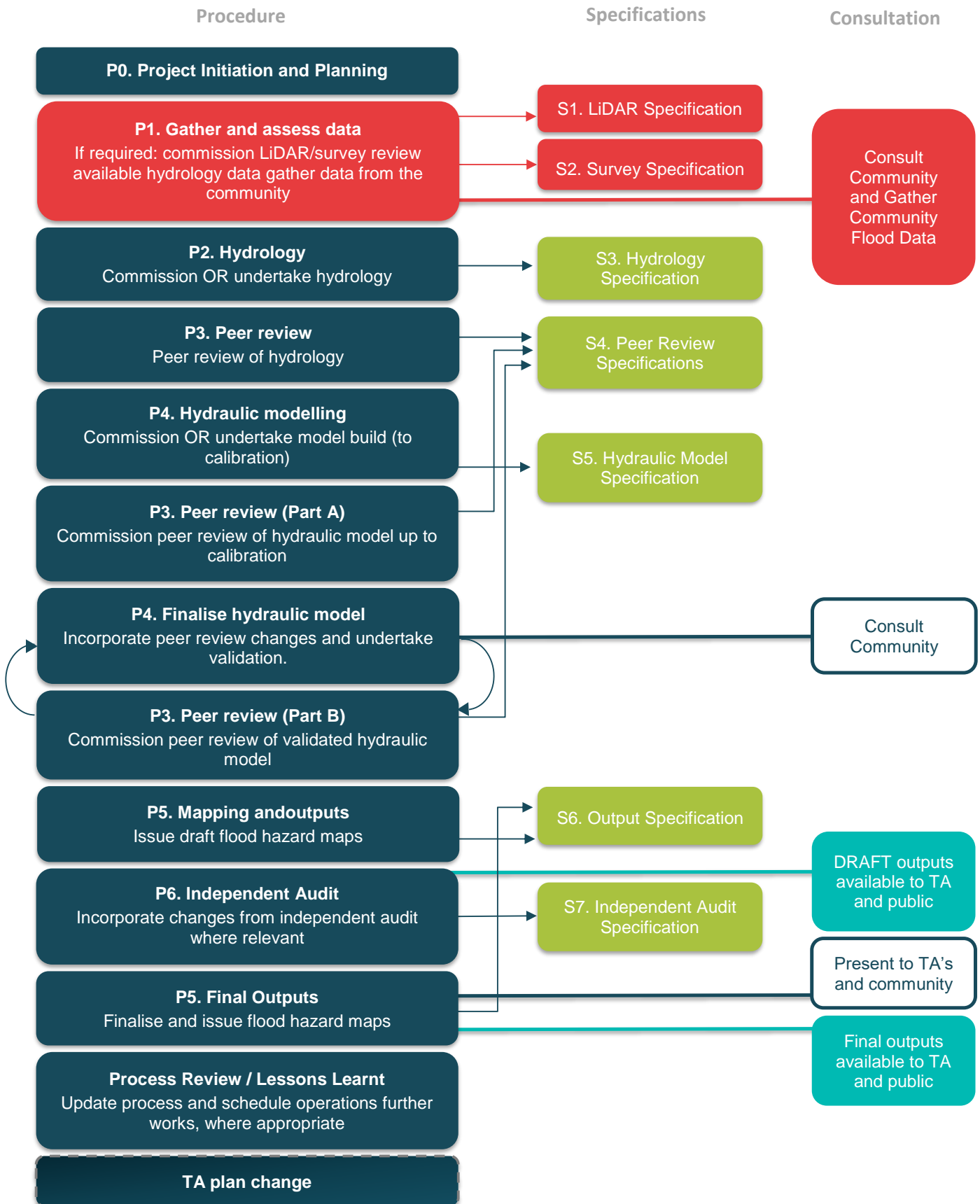
However, where flood hazard modelling projects are expected to run over a long timeframe, the hydraulic modeller may not have been engaged at the time that the initial data gathering and review is undertaken. In this case, the review may be undertaken by another party with expertise in hydraulic modelling, or internally by GWRC.

When a hydraulic modeller is engaged to build the flood hazard model, if different from the party that conducted the data gathering and review, they must:

- Undertake a review of the data gathering and suitability documentation.
- Identify any limitations that the available data/data quality may place on the model results.
- Confirm whether they agree with the data gathering and suitability assessment, and raise any concerns.
- Identify whether any additional data needs to be collected before modelling should commence.
- Confirm their acceptance of the suitability of the available data into be used the hydraulic model.

GWRC may assist with data collection through the provision of data, records and technical reports and will lead any community consultation and data gathering required.

Figure P1-1 FHMS process showing where gathering and assessment of data is undertaken (red)



## 2 Hydrometric Data

GWRC holds a significant volume of hydrometric data across a number of locations in the Wellington Region. This data includes rainfall, water level in rivers, streams, lakes, and known floodways, and flow in some rivers and streams. This hydrometric data is publicly available through GWRC’s Hilltop database.

Hydrometric data may also be available from sources external to GWRC such as NIWA (i.e. via the Cliflo database), MetService, forestry or Fire Service gauges, or private gauges.

At the majority of GWRC’s hydrometric monitoring sites, hydrometric data is supported by comment files and in some cases, technical reports. These documents provide additional information relating to the history of the site. This information may include details of known issues or constraints to the collection of accurate data at the site, details of site conditions that may affect the validity of the rating curve for specific events (such as large volumes of scour of the riverbed during a flood event), and details of the types of recording equipment installed at the site over its history.

GWRC’s hydrometric data and the associated site information can be provided by the GWRC Hydrology team and is critical to understanding the limitations of the data (if any).

### 2.1 Data collection

GWRC maintains a geospatial database of the locations of all existing and closed hydrometric stations it operates, or has operated within the Wellington Region. This database should be reviewed to identify existing and closed hydrometric sites located within or near to the study catchment. The availability of hydrometric data from other sources should also be investigated.

Stations outside the catchment should be included in the analysis based on the professional judgement of the modeller, based on factors such as presence or absence of data within the study catchment, distance of the sites from the study catchment, catchment similarities and geographic orientation to weather systems.

GWRC’s data can be collected by requesting data for the identified sites from the GWRC Hydrology team. The Hydrology team should be provided with the project background to ensure that all relevant data can be collected.

The minimum requirements for the collection of hydrometric data (where available) is listed in Table P1-1 below.

Table P1-1 Minimum requirements for hydrometric data gathering

Data type	Data to be collected (where available)	Who to contact for data request
River level and flow	Locations of all existing and historical gauges within GWRC and external networks, complete record of gauge data for current and historical gauges within the catchment, history of the gauges, comments files, confidence limits, rating curve and gaugings. Flood flows from historical events (pre-gauge) should also be collected.	GWRC Hydrology team  External data sources (eg, NIWA, MetService)
Rainfall	Locations of all existing and historical GWRC and external gauges within the network, complete record of the rainfall data for current and historical gauges within and near to the study catchment, history of the gauges, comments files, and confidence limits.	GWRC Hydrology team  External data sources (eg, NIWA, MetService including rain radar)
Known watercourse information	Information on the watercourse conditions that may affect hydrometric data i.e. bed degrading.	GWRC Hydrology and Flood protection teams

<p>Technical reports</p>	<p>GWRC technical reports relating to hydrometric data in the region, eg,</p> <ul style="list-style-type: none"> <li>• Flow gauge network review (Cardno, 2020)</li> <li>• Hydrological statistics for surface water monitoring sites in the Wellington Region (GWRC, 2016)</li> <li>• Ratings and gauging priority assessment (GWRC, 2015)</li> <li>• Hydrology network review (GWRC, 2015)</li> </ul> <p>External technical reports (eg, NIWA, Ministry of Works and Development)</p>	<p>GWRC Hydrology and Flood protection teams</p> <p>External data sources (eg, NIWA, Ministry of Works and Development)</p>
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## 2.2 Assessment of hydrometric data

Collected hydrometric data should be reviewed and analysed in order to determine the suitability of the data for inclusion in flood hazard modelling. This assessment should include a determination of whether the quality of the data is likely to limit confidence in the model results and should consider whether the level of confidence will vary across reaches and/or events.

Where appropriate, the assessment of hydrometric data should include, but is not limited to:

- Rainfall sites:
  - Assessment of the appropriateness of the gauge sites in relation to the catchment including assessment of rainfall variance for individual events and in general.
  - Review of the completeness of the hydrometric record, including length of record, and number and length of gaps.
  - Consideration of whether there is sufficient data to determine a temporal pattern of rainfall.
  - Consideration of whether there is more than one dominant synoptic pattern that generates flooding in the catchment, for example frontal systems vs. tropical lows.
  - Review of rain gauge comment files and notes on data quality, and assessment of the level of confidence in the rainfall data.
  - Comparison of rainfall frequency data to HIRDS, where rainfall record lengths are less than half the maximum recurrence interval to be modelled.
  - Patching of rainfall records where needed. Patched data should be supplied to GWRC for their records. Refer to Section 2.2.1 of **Procedure 2 Hydrology** for further guidance on patching rainfall records.
  - Consideration of whether the recorded rainfall data is likely to have been impacted by snow.
- Water level and flow sites:
  - Review of rating curve and gaugings, particularly during high-flow events and assessment of the confidence in the high flow portion of the rating curve.
  - Review of gauge control conditions, eg, is the control stable, and how does this affect confidence in the data.
  - Identification of any limitations or issues associated with the use of the flow data for calibration and validation.
  - Review of the suitability of the data for frequency analysis, including the length of the record relative to the largest recurrence interval to be modelled.
  - Confirm whether the gauge is likely affected by tides or backwater.
  - Confirm the bankfull level at the gauge, and whether flows above the bankfull level are realistic?
  - Confirm whether the data quality is similar throughout the record, or whether there are events that affect this eg, change of recording equipment, installation or wash-out of a weir.

An assessment should be made of:

- Whether the collected data is suitable for inclusion in the flood hazard modelling.

- What level of confidence can be applied to the collected data.
- Whether the quality of the data, or lack of data, is likely to result in limitations being placed on the use of the final model results.
- Whether additional data should be collected prior to commencing the modelling.

It is noted that flow data recorded before the 1970s should be treated with caution due to the limitations of the data collection methods at the time. GWRC’s statistics for flow sites are calculated from the mid-70s onwards.

### 3 Catchment Information

Catchment information is an important input to both hydrological and hydraulic modelling. Catchment information may include:

- Details of current land use and historical land use changes. Details of future (planned) land use changes may also be of interest, such as where large-scale urban development is planned for the catchment, or land use changes permitted under district plan zones. This information may be obtained from a range of sources such as current and historical aerial photography, catchment reports, and GIS datasets.
- Details of structures located on the watercourse being modelled such as bridges, culverts and flood protection structures (i.e. stopbanks), the design standards for these structures, and when they were built relative to historic floods.
- Historic river channel information and details of modifications to stream banks, i.e. erosion protection works.
- Geological information, to assist with understanding of infiltration and runoff rates.
- Previous modelling and associated technical reports.

It is noted that the collection and review of survey and LiDAR data is discussed in Section 5. The minimum requirements for the collection of catchment data (where available) is listed in Table P1-2 below.

Table P1-2 Minimum requirements for gathering catchment data

Data type	Data to be collected (where available)
Aerial photography	Current and historical aerial photography showing catchment land use
Technical reports	Catchment studies or watercourse studies
Land use	Geospatial datasets of land use, records of land use change
Buildings	Geospatial dataset of buildings within the catchment that may affect flow paths
River structures	Records of bridges, stopbanks or other flood control structures etc. Data verifying losses across structures, where available.

It is noted that GWRC’s Guide to Flood Protection Advisory Responses may assist with locating catchment specific flood information.

The quality of all gathered catchment information, and the applicability of the data to the required model scenarios should be assessed.

### 4 Historic Flood Data

Historic flood information is required for calibration and validation of flood hazard models. Historic flood information can be gathered from both GWRC and public records, and the private records of the community.

The minimum requirements for the collection of historic flood information from GWRC and public records is listed in Table P1-3.

Table P1-3 Minimum requirements for collection of historic flood data from GWRC and public records

Data type	Data to be collected (where available)
Photography	Photographs of previous flooding. It is noted historical flood photography and levels can be found on GWRC’s Flood Protection WebApp on the GWRC website.
Technical reports	Previous flood studies and modelling reports.
Flood records	Recorded levels, incident reports, flood marks, damage reports, newspaper articles, CCTV footage, TV news footage.

The quality of the collected data should be assessed, including:

- Whether photographs have been time and date stamped, and if not, whether the timing can be verified.
- Whether the location and direction that the photos were taken from is clear, and correct.
- The source of historic level data and how this was measured i.e. was the level surveyed?
- Whether the recorded flood extents and levels may have been affected by other factors, such as blockage, wave action etc.

#### 4.1 Community Data

The community, in particular residents who have lived in an area for a long time, may have information about historical floods that is unknown to GWRC, and could be useful for model validation.

In accordance with the FHMS flow chart in Figure P1-1, community consultation should be undertaken at a number of stages within the FHMS process. The first consultation session should be commenced early in the process to enable the collection of community flood information to inform flood hazard model validation.

##### 4.1.1 Role of the Territorial Authority

The local Territorial Authority (TA) should be consulted prior to undertaking community consultation. The role of the TA in the on-going community consultation associated with the flood hazard modelling project should be agreed during this consultation, noting that different levels of involvement are preferred at different TAs.

The TA may also have information on consultation methods that have been found to be effective or ineffective within their local government area.

##### 4.1.2 Notifying the community of upcoming consultation and data collection

Effective communication of upcoming consultation and data collection is required to ensure that:

- The community is aware that consultation relating to flood hazard modelling that may affect their community is being undertaken.
- The community is aware of when and where this consultation will happen.
- The community has sufficient notice of the consultation to enable them to make arrangements to attend.
- The community is aware that the consultation involves the gathering of historic flood information from the community, why this type of information is being gathered, and types of information they should bring to the session.

Notification of the consultation and data collection should be undertaken by methods that are targeted to the demographics of the community. Methods could include:

- Letter drop in mailboxes. Previous GWRC experience indicates that personal letters can be more effective than flyers which could be mistaken for advertising.
- Notices in public areas, such as the local library.



- Notices in the local newspaper.
- Posts on social media. It is noted that sponsored posts may reach a larger audience.

Methods that are correctly targeted to the demographics of the community are likely to be more effective. For example, a notice in the local newspaper or letter drops may be most effective in communities with a high proportion of older people, whereas social media may be more effective in younger communities. A range of methods could be applied to capture the entire demographic.

#### 4.1.3 Gathering Data

Data may be gathered from the community via a number of avenues including:

- In person drop-in sessions – these sessions can be used to tell the community about the flood hazard modelling project and seek community flood knowledge.
- Community walk-arounds – a walkover of a property previously affected by flooding with the landowner.
- Website – a form or hub could be set up on the GWRC website for people to upload photos and flood information.
- Email address – an email address could be provided for community members to send their flood information to.

Where in-person sessions are held, it is important that the hydraulic modeller attends to ensure that details of reported flood events are correctly captured.

##### 4.1.3.1 Drop-in sessions

Drop-in sessions can be used to obtain flood information from the community and to share information about the flood hazard modelling project. This in-person approach may reduce the likelihood of misunderstanding the information provided by the community.

During these sessions, GWRC should provide the following information:

- Description of the flood hazard modelling work being undertaken by GWRC.
- What the process for flood hazard modelling is (i.e. this FHMS process), and how seeking historic flood information from the community fits in.
- What types of flood information are sought from the community.
- When the next consultation session will be.

The format of drop in sessions should be determined on a project by project basis, suited to the demographics of the particular community. Some options include:

- Running a presentation on a regular basis throughout the session (i.e. every 15 minutes).
- Displaying visual aids, such as newspaper articles of flood events to help jog memories, and previous flood maps as a starting point for discussion.
- Printing a large map of the study area to allow members of the community to identify previous flood locations, and tell the story of the event. The contact details of each contributor should be recorded to allow for clarification at a later date, if needed.

Attendees should be encouraged to bring materials such as photos to the drop in sessions to confirm and clarify flood locations and behaviour. Previous GWRC experience indicates that it is more difficult to obtain photos after the session.

##### 4.1.3.2 Community walk-arounds

Where significant flooding has occurred on a property, a walk-over with the landowner can be used to observe and map where flooding occurred during both large and regular flood events. During the walk around the landowner should be asked about flood depth, locations of ponding and flow, and factors that may have affected flooding such as blockage of structures.

## 4.2 Types of data

The types of data that can be collected from the community are outlined in Table P1-4.

Table P1-4 Data to be collected from the community

Data type	Data to be collected (where available)
Photography	Photographs of recent and historical flooding, including where the river has not broken its bank. Photos that are time and date stamped and where the location and direction the photo is taken is known are preferred where available.
Marks on structures	Locations of marks on buildings or private structures indicating the level that flood waters reached, and the date the flooding occurred.
Recollections	<p>Information on flood depth, information on flood behaviour such as areas of ponding and flow, timing (eg, this area floods first), information on structures that blocked, and events that may have affected flood behaviour eg, sandbagging.</p> <p>Any changes in flood behaviour due to changes in the river morphology.</p> <p>Members of the community may also share information about how they were impacted by flooding (such as which roads became blocked) which may help to tell the story of the flood event and assist with calibration.</p>

### 4.3 Quality Control

The quality of the data gathered from the community should be assessed to confirm its likely accuracy. A number of approaches can be applied, such as:

- Community members can be asked to ‘self-rate’ their level of confidence in the information they have provided.
- Comparison to hard evidence such as photos.
- Comparison to recollections from other members of the community, to identify contradictions.
- Modellers estimate of reliability based on modelling results and hard evidence.

It is noted that inconsistencies in the information provided by community members may be a result of a communication error. Where contact details are provided during the collection of the information, the community member should be contacted to clarify or confirm understanding of the information. Other inconsistencies may be the result of a localised intense rainfall burst, blockage, or flooding caused by other factors such as a surcharged manhole.

Any inconsistencies identified and the quality of the information gathered should be noted in the relevant modelling report. The modeller should justify the use or exclusion of gathered data in the calibration or validation in the modelling report.

### 4.4 New flood information

If a large flood occurs during the flood hazard modelling process, then further collection of information from the community should be undertaken. This additional data collection is at the discretion of GWRC.

GWRC may encourage members of the community to take photographs of flooding during the event if it is safe to do so.

Flood information may also be captured from social media and the news media during a flood event.

## 5 Topographic and Bathymetric Data

Spatial data, such as catchment topographic data and river bathymetry is a key input to flood hazard models. As these data define the river channel, top of bank elevations and floodplain morphology within the model, inaccuracies can have a significant impact on model results, including inaccuracies in the location, extent and depth of flooding.

As such, it is important that all available topographic and bathymetric data is gathered prior to commencing modelling, and that this data is thoroughly assessed to determine its quality and limitations. Where this assessment

determines that additional data collection (i.e. further survey) is required then this should be undertaken prior to the commencement of modelling, where possible.

## 5.1 Data Collection – existing data

A review of existing data availability should be undertaken prior to the commencement of flood hazard modelling. The types of spatial data that should be collected to support flood hazard modelling are summarised in Table P1-5 below.

Table P1-5 Spatial data to be collected

Data type	Data to be collected (where available)
Catchment and floodplain topography	Digital elevation model of the catchment and/or floodplain. The model should exclude surface features such as buildings and vegetation.
Channel topography and bathymetry	Surveyed cross-sections at regular intervals along the river channel and major tributaries.

This information may be available from GWRC and/or territorial authorities. These data types are described in more detail in the sections below.

### 5.1.1 Digital elevation model

A digital elevation model (DEM) is a 3D model of the elevation of a portion of the earth's surface. It may be created from topographic survey, photogrammetry or LiDAR data. In flood hazard modelling, a DEM may be used to inform inputs to hydrological modelling (i.e. catchment slope), to define the bank and floodplain elevations in a 1D-2D linked model or 2D hydraulic model, or to map the flood extents resulting from channel overtopping in a 1D hydraulic model.

When used for flood hazard modelling, it is important that surface features such as vegetation has been filtered out of the DEM such that the 3D-surface represented is the true ground surface. Insufficient filtering of dense vegetation or other surface features may result in an incorrect representation of flood extents and/or behaviour.

### 5.1.2 River channel survey

Cross-sectional surveys of river channels are used in hydraulic modelling to provide a representation of the river channel shape and volume at the cross-section location, and an interpolation of channel shape and volume between cross-sections. River cross-section surveys typically include river bank and bed levels, including levels below the water surface.

## 5.2 Assessment of data quality

The quality of available topographic and bathymetric data should be assessed to determine:

- Whether the data is of sufficient quality for inclusion in flood hazard modelling, given the purpose of the study (i.e. detailed study, or catchment wide model). The required data quality may vary throughout the catchment, for example a higher data quality may be required where a river passes through urban areas or there is a risk of flow breaking out of the channel compared to flow through confined gorges or catchment headwaters. Where data is considered to be of insufficient quality for inclusion in flood hazard modelling commentary should be provided on the reasons the data quality is insufficient, and what actions could be taken to improve the data quality or data from alternative sources.
- Whether there are any gaps in the available data (i.e. is topographic data available for the whole catchment? Have cross-sections been surveyed at key tributaries?)
- The age of the data and whether it is still appropriate for use in modelling i.e. has there been channel aggradation or degradation since the data was collected?
- What limitations the quality of the existing data may place on the model results.

- Whether any additional data capture (survey or LiDAR) is required.

### 5.2.1 Digital Elevation Model

The quality assessment of the DEM should include (but is not limited to) a review of:

- Whether a DEM is available (or needed) for the entire study area.
- Whether unusual shapes are present in the DEM that may indicate insufficient filtering of structures and vegetation. For example, where a row of houses has not been sufficiently filtered out of a DEM a series of cone shapes may be apparent. This originates from the original data capture detecting true ground elevations around individual houses, while also detecting points on the roof of the house, which is interpolated as a cone or other raised shape.  
 Bridges may also be represented in a DEM by higher elevation within the river channel.
  - If the filtering undertaken is insufficient, the original cloud point data should be sourced for re-processing of the DEM, if possible.
  - The DEM may need to be edited to appropriately represent flow paths such as under bridges, tunnels and verandas/walkthroughs.
- Comparison of the DEM to other available topographic data, such as survey. For example, comparison of top of bank elevations between surveyed river cross sections and the DEM.
- Review of the tidal conditions and water levels in watercourses, ponds and lakes at the time the LiDAR was flown to confirm whether the DEM represents typical conditions around these features.
- Assessment of whether the spatial resolution is sufficiently fine for input into the hydraulic model. Note that the acceptable spatial resolution may vary across the catchment.
- Assessment of whether the vertical resolution of the DEM is suitable for the application.
- The age of the dataset, and whether works have been undertaken in the catchment since the data was captured (eg, new development) or whether features in the catchment may have been affected by natural processes such as stopbank subsidence, severe river erosion, or land shifting due to large earthquakes etc.

If the assessment determines that additional data collection is required, the data capture area and the required spatial and vertical resolutions should be determined and reported to GWRC.

### 5.2.2 River channel cross-sections

It is noted that river cross-sections are available for the majority of the major rivers within the Wellington Region. In gravel bed rivers, surveys are undertaken on a regular schedule as part of gravel extraction works that are undertaken for flood management.

The quality assessment of river channel cross-sections should include (but is not limited to) a review of:

- Whether the spacing between cross-sections is sufficient, or whether more cross-sections need to be captured.
- Whether cross-sections for any tributaries are available or needed.
- Whether the length of the cross-sections is sufficient (i.e. do the cross-sections extend to the top of bank? Is information needed beyond top of bank?).
- Whether the spacing of collection points across the section are sufficiently dense.
- Whether the surveyed vertical accuracies are acceptable.
- The age of the cross-sections, and whether there have been any floods, severe bank erosion, channel aggradation or degradation since the cross-sections were captured.

If the assessment determines that additional data collection is required, the number, location and extent of cross-sections required should be determined and reported to GWRC.

### 5.3 Data Capture

Where the findings of the data review indicate that additional data capture of topographic and bathymetric data is required, the protocols in Sections 5.3.1 and 5.3.2 should be applied.

#### 5.3.1 LiDAR

LiDAR (light detection and ranging) is a technique used to capture topographic data through a device mounted to an aircraft or large drone that emits pulses of laser light and measures the time it takes for the reflected light to return to the sensor after bouncing off the ground, or other object (i.e. water, a building or vegetation) on the surface.

Where data collection by LiDAR is required, this work should be commissioned using **Specification 1: LiDAR**. This specification outlines how this work should be undertaken. A summary of key points is included here:

- Data should be captured in NZTM2000, vertical elevations should be in Wellington Vertical Datum 1953. Where the survey is undertaken in the Wairarapa, the vertical datum should be confirmed with GWRC prior to commencement.
- The LiDAR should capture sufficient ground points to ensure that the ground elevation is captured. Additional points may be required in areas of dense vegetation. Ground verification should also occur.
- In areas with dense riverbank vegetation, LiDAR should be flown in winter when deciduous trees are not in leaf, to improve capture of ground points. LiDAR collection should not be undertaken when there is snow cover or when the ground is flooded, as this will prevent the capture of true ground levels. Near the coast, LiDAR should be flown at low tide.
- The spatial and vertical resolution should be agreed with GWRC prior to commencement and may vary across the survey (i.e. with increasing detail near to the river channel).

#### 5.3.2 Survey

Ground based survey may be undertaken to capture specific features such as stopbank elevations, or in areas where capture of accurate LiDAR is not possible (eg, under water or under dense vegetation). Survey may also be used to capture topographic features that are too fine to be picked up in LiDAR accurately, for example, narrow tributaries.

Ground survey may also be undertaken to capture additional or more up to date cross-sections of the river channels.

Additional ground survey work should be undertaken in accordance with **Specification 2: Survey** of the FHMS. This specification outlines how this work should be undertaken. A summary of key points is included here:

- Data should be captured in NZTM2000, vertical elevations should be in Wellington Vertical Datum 1953. Where the survey is undertaken in the Wairarapa, the vertical datum should be confirmed with GWRC prior to commencement.
- For cross-section surveys:
  - Where existing cross-section locations exist, the survey is to be undertaken at these locations. Where new cross-section locations are to be surveyed, the locations are to be agreed between GWRC and the hydraulic modeller.
  - Profile spot heights shall be taken at no more than 1 m intervals where the profile is even. Within the river flow, spot heights should be taken at no more than 0.5 m intervals.
  - The water level at the time of survey must be recorded for each cross-section. Where a river is braided a water level is required for each channel.

#### 5.3.3 Other techniques

It is noted that alternative technologies, such as the use of a drone (using photogrammetry or LiDAR) or a drone boat with sonar may be appropriate in some cases.

Where proposed, the use of these technologies should be discussed with GWRC and approved prior to undertaking the survey.

## 6 Structures

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The as-built details of structures within the river channel and floodplain, such as bridges and culverts, are required to inform the hydraulic model. It is important that the details of these structures are accurate in order to allow the model to reliably estimate potential constrictions to flood flows, and to estimate hydraulic losses over the structures.

All available details of structures within the river channel and key structures within the floodplain should be gathered during the initial data collection phase prior to commencement of the hydraulic model build. This information may be obtained from as-built drawings or previous survey and should be requested from GWRC, the territorial authority or the asset owner (eg, NZTA).

The quality assessment of the as-built drawings, and/or previous surveys should include (but is not limited to) a review of:

- The age of the as-built drawings or previous survey, and whether the structure could have been modified since this time.
- The condition of structure (i.e. has the structure washed out, been damaged by floods or is there long-term blockage/capacity reduction due to aggradation).
- Whether the existing data contains all of the details that are required.

Where as-built drawings are unavailable, do not contain all details required or are considered to be unreliable or not representative of current conditions, then new survey may be required. This should be confirmed with GWRC on a case by case basis.

Where survey of structures is required, this work should be undertaken in accordance with **Specification 2: Survey of the FHMS**.

## 7 Documentation

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### 7.1 Data Register

All data and documents gathered as part of the FHMS process should be recorded in a data register. The data register records the name and type of data, source, date collected, any limitations or licencing associated with the use of the data, and a summary of any assessment of the data quality, or key findings during analysis of the data or review of a document. The data register should also include justification for including or excluding data from the hydrological or hydraulic model. A template for this register is provided in Appendix P1-A

The purpose of the data register is to:

- Provide an audit trail that may be used during peer reviews and/or independent audit.
- Clearly identify all of the data that has been collected and reviewed.
- Clearly outline the quality of the data, any issues identified, and if these can be addressed by the collection of additional data or the use of other datasets.

The completed data register should be provided to GWRC on completion for review by the GWRC hydraulic modeller. The data register should be appended to the hydrology and hydraulic modelling reports.

### 7.2 Reporting

The data gathering and assessment undertaken under this procedure should be documented in the hydrology report (**Procedure 2**) and hydraulic modelling report (**Procedure 4**), where relevant to each.

### 7.3 Modeller's acceptance

As outlined in Section 1.4, where the data gathering and review of the quality of the available data required by this procedure is not undertaken by the hydraulic modeller used to build the hydraulic model, then the hydraulic modeller must:

- Undertake a review of the data gathering and suitability documentation.
- Identify any limitations that the available data/data quality may place on the model results.
- Confirm whether they agree with the data gathering and suitability assessment, and raise any concerns.
- Identify whether any additional data needs to be collected before modelling should commence.
- Confirm their acceptance of the suitability of the available data into be used the hydraulic model.

The modeller's acceptance should be provided to the GWRC in writing.

## 8 Procedure Review

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This procedure is intended to be a living document that can be revised as technology advances and best-practice evolves.

The need for review of the procedures within the FHMS, including this one, will be determined at the end of each modelling project at the 'process review / lessons learnt' checkpoint on the FHMS flow chart.



PROCEDURE 02

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# HYDROLOGY

This procedure has been prepared to outline the protocols to be followed by any person undertaking hydrological modelling for GWRC's flood hazard modelling projects.

## Attachment 1 to Report 21.236

## Procedure 02

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## 1 Introduction

This document forms **Procedure 2** of Greater Wellington Regional Council's (GWRC) **Flood Hazard Modelling Standard (FHMS)**. This procedure has been prepared to outline the protocols to be followed by any person undertaking hydrological analysis or modelling for GWRC's flood hazard modelling projects.

The protocols in this procedure have been developed to ensure that hydrological analysis and modelling for flood hazard modelling projects is undertaken in a robust and consistent way, and is in line with accepted industry practice. This procedure has been prepared to allow for flexibility of approach, in recognition that the optimal approach may be dependent on catchment and/or project specific factors, the availability and quality of input data, and the end use of the results.

This document should be read in the context of the wider FHMS, and in conjunction with **Specification 3: Hydrology**.

### 1.1 Hydrology in the FHMS process

Hydrological analysis and/or models are used to estimate runoff from catchments during storms of differing magnitude and duration. They are a critical component of the flood hazard modelling process, the outputs of which are a key input to the hydraulic model.

In the FHMS process, assessment of hydrology is commenced on completion of the steps outlined in **Procedure 1: Gather and Assess Data**. Procedure 1 outlines the requirements for undertaking a comprehensive process of collection and review of all available data required to complete the FHMS process. The intention of Procedure 1 is to ensure that the hydrological and hydraulic models prepared under the FHMS are based on the best available information, and that the limitations of input data and resulting model results are well understood.

Data collected and reviewed under Procedure 1 may include hydrometric data (eg, flow and rainfall data), details of historic floods including recollections from the community, details that may have affected historical floods or hydrometric records (eg, blockage), changes in the catchment that may invalidate historical evidence in a current scenario model validation (eg, a new bridge, land use change), flood information from technical reports, flood incident reports, previous catchment studies, GIS datasets, and aerial photographs.

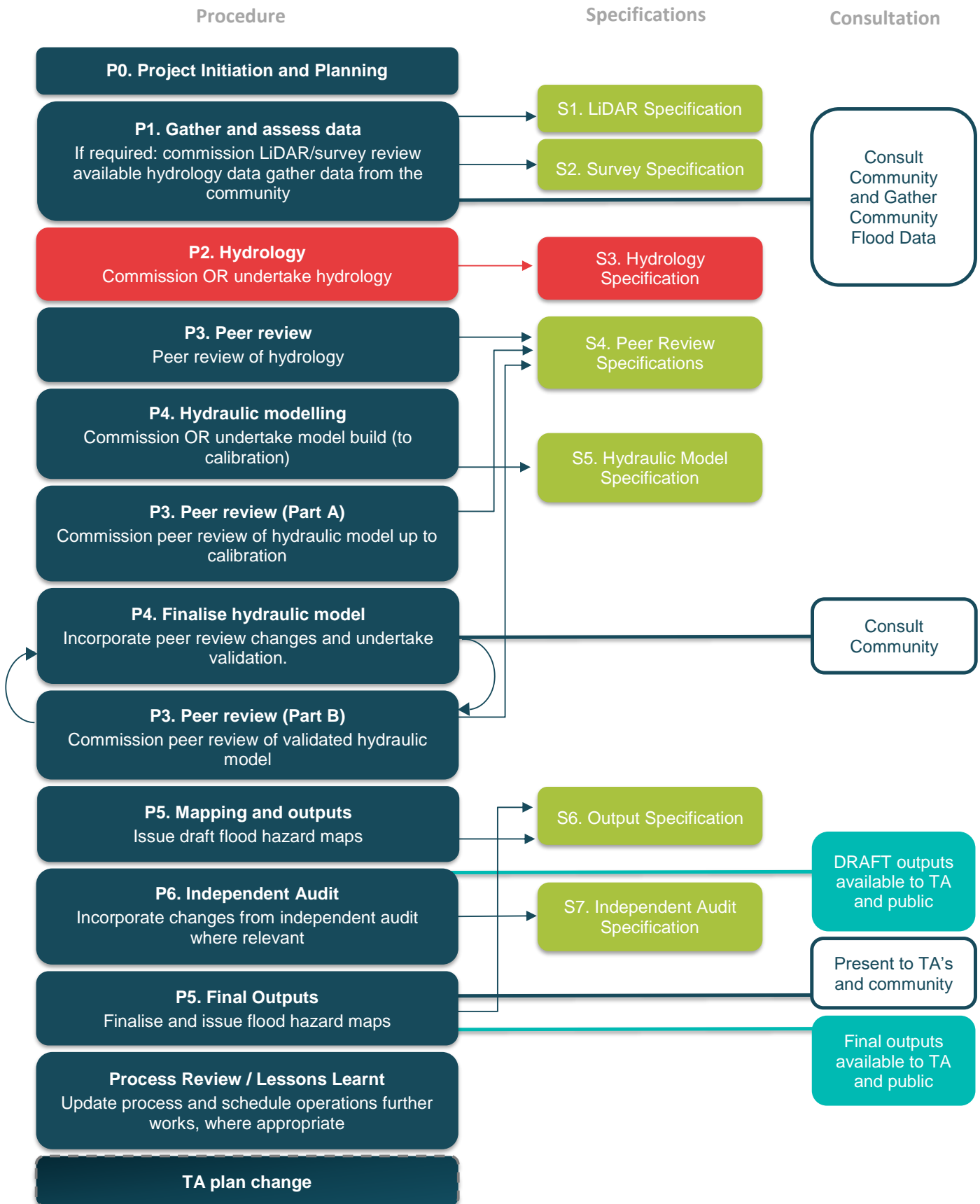
**Procedure 2: Hydrology** focuses on the development of hydrological inputs for hydraulic modelling including:

- At-site frequency analysis using gauge data as inputs to hydraulic modelling
- Protocols for determining rainfall inputs to hydrological models, including event and design rainfall
- Protocols for hydrological method selection
- Design flows required for input to the hydraulic model
- Protocols for model calibration and validation
- Requirements for documentation.

On completion of the hydrological analysis and/or modelling, a peer review of the model and results will be undertaken. The peer review must be completed and closed out prior to inclusion of the hydrological model outputs in the hydraulic model. The process for peer review of the hydrological model is detailed in **Procedure 3: Peer Review**.

The stages of the FHMS process that are related to hydrology are outlined in red in Figure P2-1 below.

Figure P2-1 FHMS process showing where hydrology is undertaken (red)



## 2 Hydrological analysis

A review of the available at-site flow records should be undertaken to determine whether there is sufficient data available to use as inputs to hydraulic modelling. For example, this analysis may include:

- Frequency analysis of flow records. Care should be taken when estimating peak flows for return periods that are double the flow record length. Consideration should also be given to the record length, level of confidence in the flow gauge and the high flow portion of the rating curve.
- Scaling of recorded flow data by area to represent flows in other portions of the catchment.

The approach used to generate inputs for hydraulic modelling should be discussed and agreed with GWRC. Rainfall-runoff modelling may be required if there is insufficient at-site data to adequately represent catchment runoff across a range of events. The protocols for undertaking rainfall-runoff modelling are provided in the sections below.

## 3 Hydrological modelling

### 3.1 Software

Hydrological modelling may be undertaken using any widely available, industry accepted software package. The ready availability of the software package is important to allow the model to be re-run or updated at a later date, if needed.

The modeller should confirm that the software package selected produces outputs that are easily converted or imported into the hydraulic modelling package used by GWRC (likely to be DHI software).

### 3.2 Model extent

The model extent is to be provided by, or confirmed with GWRC prior to commencing modelling. In determining the model extent GWRC will consider the preferred extent of the hydraulic model, and where hydrological inputs may be required to inform hydraulic modelling.

### 3.3 Naming convention

A logical naming convention should be adopted for all hydrological models and output files. The naming convention should clearly outline the details of the model run and/or scenario.

It is acknowledged that the appropriate naming convention is likely to vary between software packages, due to differing methods of packaging versions and scenarios. The nomenclature used in the model file naming convention should be described in detail in the hydrological model report and model log, and should be broadly based on the naming convention for model outputs detailed below.

Outputs should follow the naming convention listed in Table P2-1, Table P2-2, Table P2-3 and Table P2-4 below. This naming convention has been adopted to ensure consistency between projects, for ease of use for the end user. The output naming convention shall be:

**Project ID \_RunTypeRunScenario\_ Event\_Version**

For example,

For the first version of the hydrological model calibration (calibration event on 20 December 1976) for the Hutt River model, the output name would be:

**HUTT\_C19761220\_001**

For the final (peer reviewed) version of the design run of the 1% AEP event with allowance for climate change for the Hutt River the output name would be:

**HUTT\_D\_1PCAEPCC\_F**

Table P2-1 Naming convention – run types

Code	Run Type	Run scenario	Description
W	Working	N/A	Outputs of working files during initial model build
C	Calibration	YYYYMMDD	Calibration scenario described by date of event in year month date format.
V	Validation	YYYYMMDD	Validation scenario described by date of event in year month date format.
D	Design Run	N/A	Design runs using the calibrated and validated model
S	Sensitivity Run	LUC-01	Sensitivity runs for Land Use Change. If multiple land use change scenarios are tested, a number (eg, 01, 02....) should be assigned to each scenario. The land use change applied for each scenario should be outlined in the modelling report.
		ANC-01	Sensitivity runs for antecedent conditions. If antecedent condition scenarios are tested, a number (eg, 01, 02....) should be assigned to each scenario. The conditions applied for each scenario should be outlined in the modelling report.
		LOS-01	Sensitivity runs for losses. If a number of loss scenarios are tested, a number (eg, 01, 02....) should be assigned to each scenario. The conditions applied for each scenario should be outlined in the modelling report.

Table P2-2 Naming convention - versions

Version codes	Version	Description
00X	Versions of model, eg, 001, 002...	Outputs of working versions of the model are distinguished by numbering.
F	Final	The final (peer reviewed and accepted) version of the model output.

Table P2-3 Naming convention – events

Recurrence Interval Code	Recurrence Interval/Event	Description
1PCAEP	1% AEP	Current scenario design runs
2PCAEP	2% AEP	
5PCAEP	5% AEP	
10PCAEP	10% AEP	
20PCAEP	20% AEP	

39PCAEP	39% AEP	
1PCAEPCC	1% AEP	Design runs with allowance for climate change
2PCAEPCC	2% AEP	
5PCAEPCC	5% AEP	
10PCAEPCC	10% AEP	
20PCAEPCC	20% AEP	
39PCAEPCC	39% AEP	
Opt1PCAEP	0.1% AEP	Residual hazard run
1900CUMEC	1,900 m <sup>3</sup> /s flow	1% AEP flow for Hutt River only
2300CUMEC	2,300 m <sup>3</sup> /s flow	Design flow for Hutt River only
2800CUMEC	2,800 m <sup>3</sup> /s flow	Residual hazard flow for Hutt River only

Table P2-4 Naming convention – output types

Code	Output type	Description
MAXWSL	Water Surface Level	Outputs at maximum level, depth or velocity
MAXIND	Inundation depth	
MAXVEL	Velocity	

### 3.4 Provision of data

Final model files, input datasets, and outputs are to be provided to GWRC on completion of the modelling.

## 4 Rainfall

Rainfall is the primary input parameter in almost all forms of hydrological modelling. Total rainfall depth, temporal distribution of rainfall throughout a storm, and spatial distribution of rainfall over a catchment have arguably the largest impact on model results of all input parameters.

Two broad types of rainfall data are required during hydrological modelling:

- Event rainfall from actual storm events. This data is used for calibration and validation of hydrological models where modelled runoff from actual storms is compared to flow data recorded during the event or flood information collected during or post the event.
- Design rainfall derived from probability analysis, used for estimating flows during design events (i.e. the events listed in Table P2-5).

These rainfalls are described further in Section 4.1 and 4.2 below.



## 4.1 Event rainfall

Event rainfall is actual rainfall data recorded during a real storm event. Event rainfall is primarily used for calibration and validation of hydrological models where rainfall from a real storm is run through the model to test the ability of the model to generate river flows or flooding similar to those observed.

Event rainfall should be selected from gauges within or close to the catchment. Gauges that record rainfall at high frequency (i.e. event or sub-5 minute) are considered to have more value than gauges with daily records only. The quality of available rainfall data should also be considered when selecting gauges. This data should be reviewed as part of **Procedure 1: Gather and Assess Data**.

Where multiple gauges exist, interpolation methods should be applied to obtain a representative estimate of rainfall over the spatial extent of the catchment. This is discussed further in Section 4.3.

## 4.2 Design rainfall

### 4.2.1 Frequent, Intermediate and Rare events (39% AEP to 1% AEP)

Design runs of hydrological models are undertaken to estimate catchment runoff during a range of storms of differing likelihoods. Under this procedure, design runs involve running a suite of storms with annual exceedance probabilities (AEP) between 39% and 0.1%. For the frequent, intermediate and rare events, design rainfalls can be derived from two sources:

1. Analysis of historical rainfall data from nearby gauge(s). This source should be used preferentially where it is available. Where multiple gauges are present, interpolation methods should be applied as discussed in Section 4.3. Selection of rain gauges should consider the length of the dataset, resolution of the data and the frequency and length gaps in the data.

Gaps in the rainfall record should be patched based on data from nearby representative gauge(s). Direct patching of rainfall data from one gauge to another is unlikely to be appropriate given that rainfall is typically highly spatially variable. As such, the use of regression (or other) techniques should be considered to determine the relationship between the donor gauge and patched gauge, and to allow for adjustment of donor data accordingly. The methodology applied should be discussed and justified in the hydrological modelling report.

2. NIWA's High Intensity Rainfall Design System (HIRDS). This source should be used when:
  - There are no rain gauges within, or near to the catchment being modelled. The suitability of gauges outside the catchment should be determined based on distance from the catchment, gauge elevation and orientation to prevailing weather systems as compared to the catchment being modelled.
  - Rain gauges within or near to the site do not have a sufficiently long record relative to the events being modelled. For example, 10 years of rainfall record is considered insufficient for estimation of rainfall depths and intensities during a 1% AEP event.
  - Rain gauge data within or near to the site is not of sufficient quality for use in modelling. For example, the data is recorded at low frequency (eg, daily or hourly in small catchments), the record has been poorly maintained, or there are long and frequent gaps in the record.

### 4.2.2 Very rare events (0.1% AEP)

An estimate of design rainfall during the 0.1% AEP event is required to enable modelling of residual hazard during hydraulic modelling.

As estimation of these rare rainfalls is an extrapolation beyond recorded events, all estimates should be treated with caution. It is noted that as NIWA's HIRDS only provides estimates of rainfall intensities up to the 0.4% AEP event, extrapolation is required regardless of the rainfall data source for more frequent events.

One approach used for calculation of rainfall during rare events outlined in Book 2 of Australian Rainfall and Runoff (2019) is extrapolation of a frequency analysis using a GEV distribution fitted using LH-moments. This places more weight on larger rainfalls as opposed to L-moments used for more frequent rainfalls.

The approach selected should be discussed and justified in the hydrological modelling report.

### 4.2.3 Temporal patterns

Rainfall temporal patterns describe how the total rainfall depth is distributed across the duration of a storm. A wide range of temporal patterns can occur within a catchment. Temporal patterns may vary with storm duration, or with other factors such as type of weather system. For example, NIWA (2018) cites that frontal systems tend to generate peak rainfalls early in the storm, compared to tropical lows where peak rainfalls tend to occur towards the middle of the storm.

Rainfall temporal patterns can be estimated using a number of techniques, including the average variability method proposed by Pilgrim *et al.*, (1969), and Pilgrim and Cordery (1975) and modified in Australian Rainfall and Runoff (1987). This method is commonly applied in New Zealand and is accepted by GWRC. The average variability method assumes a single rainfall burst (i.e. no pre- or post-burst rainfall) and assumes that temporal patterns are independent of probability (i.e. the same temporal pattern applies for frequent and infrequent events).

Book 2 of Australian Rainfall and Runoff (2019) notes that there are a number of limitations with this method, and that it is most effective where there is a dominant temporal pattern. Alternative methods of temporal pattern generation may be applied where they are industry accepted and justified in the hydrological modelling report.

Where more than one temporal pattern is found to be dominant, hydrological modelling may be undertaken using up to two temporal patterns. However, this should be discussed with GWRC prior to commencement.

It is noted that some international guidance, such as Australian Rainfall and Runoff (2016) recommends the use of an ensemble of temporal patterns. This practice has not been widely applied in New Zealand to date.

#### 4.2.3.1 Nested storm

A nested storm is a type of temporal pattern that is most commonly applied in urbanised catchments where stormwater flooding is a key consideration.

A nested storm contains the peak rainfall intensities for each duration 'nested' within longer duration profiles. The peak intensities are typically nested at the centre of the storm, however this can be shifted where appropriate. For example, Wellington Water's reference guide for design storm hydrology found that nesting peak intensities at 67% of the duration was more suitable for small urban catchments in the Wellington Region (Cardno, 2018).

Caution should be applied where nested storms are used for the estimation of riverine flooding as peak flows in watercourses may be overestimated. Care should be taken to confirm whether modelled flows are comparable to gauged flows.

## 4.3 Interpolation between gauges

Where more than one rain gauge is located within or near to the catchment, methods of interpolation between these gauges should be undertaken to ensure that applied rainfall is spatially representative.

A common method of interpolation is the Thiessen Polygon method, which can be used to develop an area-weighted rainfall series for the catchment. The method applied should be discussed and justified in the hydrological modelling report.

## 4.4 Areal reduction factors

### 4.4.1 Design Rainfall

Design rainfalls are typically derived for a specific point in a catchment. In large catchments, HIRDS rainfall intensities generated for specific locations are unlikely to be representative of the rainfall intensities experienced over the entire catchment during a given storm.

To correct for this, areal reduction factors can be applied to adjust point estimates of rainfall intensities to the average rainfall intensity over the entire catchment. Areal reduction factors should be calculated based on industry accepted methods such as those in Book 2 of Australian Rainfall and Runoff (2019) or the guidance in Auckland Council's TP108. Recent research in the Journal of Hydrology (New Zealand) (Singh *et al.*, 2018) and NIWA (2018) should also be considered.

#### 4.4.2 Event Rainfall

As event rainfall is the recorded depth at a gauge it does not represent the maximum rainfall at a point. The effective mean rainfall depth across the catchment may be greater than or less than the recorded rainfall, although this is unknown. As such, an areal reduction factor is typically not applied.

#### 4.5 Climate change

A number of design runs with allowance for climate change are required to be undertaken, as outlined in Table P2-5. Climate change is to be applied in line with current advice from the Ministry for the Environment (MfE), and should be in line with GWRC's policy.

MfE climate change predictions (at the time of writing of this procedure) are outlined in *Climate Change Projections for New Zealand: Atmospheric Projections Based on Simulations from the IPCC Fifth Assessment, 2<sup>nd</sup> Edition* (Ministry for Environment, 2018), and equate to an approximate 20% increase in rainfall depth estimates to 2100 based on an 8% increase in peak rainfall for each degree of climate warming, and a 0.7 – 3.0 degree projected temperature increase.

Predictions of percentage changes to rainfall depths for a range of storm durations and recurrence intervals provided in NIWA (2018) should also be considered.

## 5 Hydrological methods

Hydrological modelling undertaken for flood hazard modelling projects must be undertaken using methods that estimate hydrograph shape, timing and magnitude, as opposed to methods which are limited to estimation of peak flows only.

A wide range of hydrological methods are available that meet this criterion, including:

- A range of conceptual models, such as the storage routing models used in Hydstra, XP-RAFTS, NAM and RORB.
- A number of empirical models, such as kinematic wave equation with Horton's loss model which is frequently used in stormwater modelling in Christchurch City; and the SCS curve number method used widely in stormwater modelling by Auckland Council, Bay of Plenty Regional Council and Wellington Water.
- Some physical models, such as MIKE-SHE.

Hydrological methods for flood hazard modelling projects should be selected on the basis of:

- Availability of method within the software being used. Software is to be selected based on the criteria outlined in Section 3.1.
- Applicability to the Wellington Region (i.e. is the method appropriate for the climate, soils etc.)
- Applicability to the specific catchment (for example, some methods are only applicable to catchments up to a certain size, and some methods are intended to be applied to urban or rural catchments).
- Applicability to the purpose of the modelling.
- Whether the method is industry accepted in New Zealand.
- Whether the method is widely used in New Zealand, with satisfactory results.

The selection of method should be discussed and justified in the hydrological modelling report. The discussions should include any known limitations with the application of the method.

## 6 Calibration and validation

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### 6.1 Calibration

Calibration involves the adjusting of model parameters to alter model results to improve agreement between modelled and recorded hydrographs. Calibration should aim to match all aspects of the hydrograph, including hydrograph peak, volume and timing, where possible.

Calibration should be undertaken for all hydrological models developed under the FHMS where sufficient data is available. Ideally, calibration would utilise rainfall and flow records for at least three flood events of differing magnitudes, with at least one event being greater than a 2% AEP event to ensure that modelled parameters accurately represent catchment runoff behaviour, losses and routing across a range of events.

However, it is noted that data for calibration is often limited within the Wellington Region, and sufficient data for three events may not be available. It is also noted that the confidence in the recorded hydrograph should be considered during this process, particularly with regard to the upper end of rating curves. Calibration should also consider how the catchment may have changed since the calibration event, for example land use change.

The calibration process should be documented in full, including final parameters, and how data quality and changes in the catchment and any other factors were accounted for.

### 6.2 Validation

Validation is undertaken following model calibration and is used to verify that the model can acceptably reproduce events that are different to the calibration event. This ensures that the calibration parameters are representative of a wide range of possible events that could occur in the catchment.

Where possible, validation should be undertaken for a minimum of three events of varying magnitude. However, it is recognised that for the majority of watercourses in the region sufficient data is unlikely to be available.

### 6.3 Comparison to alternate methods

Alternative methods of peak flow estimation such as frequency analysis and the regional flood frequency method derived by Pearson and McKerchar (1989), should be used to provide an estimate of peak flow during design storms for comparison to modelled results.

#### 6.3.1 Regional flood frequency method

Pearson and McKerchar (1989) developed a regional method for estimating peak flow for design floods of various magnitudes using contour plans of specific discharge and flood frequency factors. This method was updated with specific maps for the Wellington Region by Pearson in 1990.

If using the regional flood frequency method to validate peak flows, the Pearson (1990) method should be applied. A summary of this analysis should be provided in the hydrological modelling report.

#### 6.3.2 Frequency analysis

Where available, frequency analysis of peak flows should be undertaken using at-site flow data. The results of this analysis should be compared to the modelling results, and reported in the hydrological modelling report.

Care should be taken when estimating peak flows for return periods that are double the flow record length. Consideration should also be given to the record length, level of confidence in the flow gauge and the high flow portion of the rating curve.

## 7 Design runs

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A suite of design runs is required to inform the hydraulic model and the ultimate outputs of the flood hazard modelling process. These design runs include:

- A suite of runs across a range of event probabilities, based on current climate conditions.

- A suite of runs across a range of event probabilities with an allowance for climate change.
- An over-design event for calculation of residual flood hazard. It is noted that the 0.1% AEP event is used as the over-design event. The probable maximum flood is not applied.

The minimum requirements for these runs are listed in Table P2-5 below. Additional design runs may be requested by GWRC on a project by project basis.

Table P2-5 Minimum design runs

Suite	Recurrence intervals
Current climate	<ul style="list-style-type: none"> <li>• 39% AEP</li> <li>• 20% AEP</li> <li>• 10% AEP</li> <li>• 5% AEP</li> <li>• 2% AEP</li> <li>• 1% AEP (1,900 m<sup>3</sup>/s for Hutt River only)</li> <li>• 2,300 m<sup>3</sup>/s flow (Hutt River only)</li> </ul>
Climate change	<ul style="list-style-type: none"> <li>• 39% AEP with allowance for climate change</li> <li>• 20% AEP with allowance for climate change</li> <li>• 10% AEP with allowance for climate change</li> <li>• 5% AEP with allowance for climate change</li> <li>• 2% AEP with allowance for climate change</li> <li>• 1% AEP with allowance for climate change</li> <li>• 2,300 m<sup>3</sup>/s flow (Hutt River only)</li> </ul>
Residual hazard	<ul style="list-style-type: none"> <li>• 0.1% AEP</li> <li>• 2,800 m<sup>3</sup>/s flow (Hutt River only)</li> </ul>

### 7.1 Storm durations

A range of storm durations should be run for each of the recurrence intervals listed in Table P2-5 to ensure that the critical duration of the catchment can be correctly determined for application to the hydraulic modelling undertaken under **Procedure 4: Hydraulic Modelling**.

Appropriate storm durations are likely to vary based on catchment size and level of urbanisation, with smaller and more urbanised catchments likely to have shorter critical durations than larger catchments with less impervious area. A range of storm durations should be selected based on the catchment characteristics, with at least 5-10 durations run for each scenario.

The shortest duration selected should be no less than 10 minutes in small catchments, and is unlikely to be greater than 72 hours in larger catchments within the region.

### 7.2 Sensitivity analysis

Sensitivity analysis is the adjustment of model parameters within realistic ranges to determine the impact on model results. Sensitivity analysis can be used as an indication of model uncertainty resulting from input parameters that are unsupported by data, particularly where minimal calibration and/or validation data is available.

Sensitivity analysis can also be used to investigate possible peak flows, hydrograph shapes and timing that could occur under conditions outside of those included in the base model run, for example, during wet or dry antecedent conditions, or where there is an increase in impervious area (i.e. urban development) in the catchment.

Sensitivity analysis of key parameters should be undertaken on all hydrological models prepared for flood hazard modelling projects. Sensitivity parameters should include, but are not limited to:

- Antecedent conditions
- Temporal pattern
- Losses
- Land use change, such as new urban development, where likely in the catchment.

Sensitivity analysis should be fully documented in the hydrological modelling report. Output hydrographs from the sensitivity scenarios should be provided to the hydraulic modeller to be included in the hydraulic model sensitivity testing, and for development of freeboard.

## 8 Outputs

The required outputs of the hydrological modelling are outlined in Table P2-6. These outputs are required to:

- Provide inputs for hydraulic modelling.
- Assist the peer reviewer to undertake the peer review.
- Keep records for future model updates and additional design runs if required.

Table P2-6 Hydrological model outputs

Element	Requirement
Hydrographs	All current climate, climate change and residual hazard runs.  The hydrographs should be provided in a timeseries format for input into the hydraulic modelling.
Model files	All model files to be provided to the peer reviewer for review, and to GWRC for their records.
Model log	A detailed model log should be kept and provided on completion of the modelling. This is described in Section 9.2.
Geospatial files	All geospatial files used during modelling, eg, catchment boundaries, Thiessen polygons, etc.

## 9 Documentation

The hydrological modelling should be fully documented to:

- Provide background information, reasoning and assumptions for the peer review.
- Ensure that the model can be reproduced in another modelling software at a later date if required.
- Ensure transparency for the end users of the model results, including the community.

The methods of documentation outlined in the sections below are required for all hydrological models constructed under the FHMS.

## 9.1 Data register

A data register will be prepared for each flood hazard modelling project as part of works undertaken under **Procedure 1: Gather and Assess Data**. Details of the format of the data register is provided in Procedure 1, and a template is provided in Appendix P1-A.

The data register should be updated with any data gathered or reviewed as part of this procedure. On completion of this component of work the updated data register should be appended to the hydrology report, and provided in electronic format to GWRC.

## 9.2 Model log

A detailed model log should be kept while undertaking the modelling. This log should be appended to the hydrological report, and should document the model build, assumptions made, and all inputs. The model log should assist with version control and will describe the model naming convention.

The model log should be provided to the peer reviewer to assist with the peer review. A model log template is provided in Appendix P2-A.

## 9.3 Report

A detailed technical report should be prepared to outline the hydrological modelling undertaken. The report should include, but is not limited to:

- Details of the software used
- Model extent
- Data availability and quality
  - Detailed summary of the analytical process and findings of the data collection and review undertaken as part of **Procedure 1: Gather and Assess Data**
- Details of the rainfall inputs, including:
  - Gauges located within and near to catchment, length of record, and quality of data
  - Method of interpolation between gauges, where undertaken
  - Any areal reduction factors applied
  - Development of design rainfall depths (i.e. frequency analysis or HIRDS)
  - Temporal pattern used, and details of method used to derive the temporal pattern
  - Details of how the rainfall is applied in the model
  - Details of how climate change has been applied to future climate scenarios
  - Storm events used in calibration and validation
- Hydrological methods
  - Summary of the method used, and discussion of suitability for the flood hazard modelling project
  - Summary and justification for all parameters used
- Calibration
  - Flood events selected for calibration
  - Results of calibration
- Validation
  - Flood events selected for validation
  - Results of validation
- Alternative methods of peak flow estimation



- Description of application of alternative methods of peak flow estimation
- Discussion and comparison to model results

#### 9.4 Feedback form

It is anticipated that the work undertaken under **Procedure 1: Gather and Assess data** and this procedure will increase the understanding of the limitations of the hydrometric stations used in this assessment. As such, a feedback form has been prepared to provide this information to GWRC for consideration for future data collection.

For example, the analysis undertaken under the FHMS may indicate that a flow gauge would be more useful if it was located in a different position in the catchment. This information can be provided in the feedback form.

The feedback form is provided in Appendix P2-B and should be filled out and provided to GWRC on completion of the hydrological modelling.

## 10 Procedure review

This procedure is intended to be a living document that can be revised as technology advances and industry accepted practice evolves.

The need for review of the procedures within the FHMS, including this one, will be determined at the end of each modelling project at the 'process review / lessons learnt' checkpoint on the FHMS flow chart.

## 11 References

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PROCEDURE 03

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# PEER REVIEW

This procedure has been prepared to outline the protocols to be followed by any person undertaking peer review of GWRC flood hazard modelling projects.

**Attachment 1 to Report 21.236**

## Procedure 03

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## 1 Introduction

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This document forms **Procedure 3** of Greater Wellington Regional Council's (GWRC) **Flood Hazard Modelling Standard** (FHMS). This procedure has been prepared to outline the protocols to be followed by any person undertaking peer review of GWRC flood hazard modelling projects.

This document should be read in the context of the wider FHMS, and has a particular relationship to **Specification 4: Peer Review Specifications** which provide a template Request for Proposal for engaging external suppliers to undertake peer review.

A peer review template is provided in Appendix P3-A of this procedure. This template should be used as the basis of all peer reviews undertaken as part of the FHMS process.

### 1.1 What is a Peer Review?

In the context of this procedure, a peer review is an independent, thorough technical assessment of a hydrological or hydraulic model, or outputs of a hydraulic model. The review is based on a 'hands-on' interrogation of a model by a suitably qualified and experienced professional who uses their technical expertise, current best-practice and unbiased judgement to review the work.

The peer reviewer's role is to determine whether the work reviewed meets accepted industry standard, and is of suitable quality to proceed to the next step of the FHMS process.

The suitability of the model should be assessed in the context of the purpose of the model. For example, a model prepared for the purpose of providing flood hazard information to support district planning, may be able to proceed to next stage of the FHMS process even though it does not have sufficient detail for bridge design, given that bridge design is not the purpose of the model, and is not the responsibility of GWRC.

It is noted that a peer review is distinct from an Independent Audit which is the subject of **Procedure 6** of the FHMS.

### 1.2 Peer Review in the FHMS Process

Peer review is undertaken at three stages within the FHMS process:

- Peer review of hydrological modelling, on completion of **Procedure 2: Hydrology**
- Peer review of the hydraulic model build and calibration, on completion of Part A of **Procedure 4: Hydraulic Modelling**
- Peer review of the hydraulic model validation, runs, sensitivity testing and draft outputs on completion of Part B of **Procedure 4: Hydraulic Model** and **Procedure 5: Outputs**.

These stages are outlined in red in the FHMS process flow chart provided in Figure P3-1 below.

Peer review should be undertaken for all new models that proceed through the FHMS process. Peer review may also be undertaken where changes are made to existing models that have the potential to result in changes to district plans or GWRC's flood hazard advice.

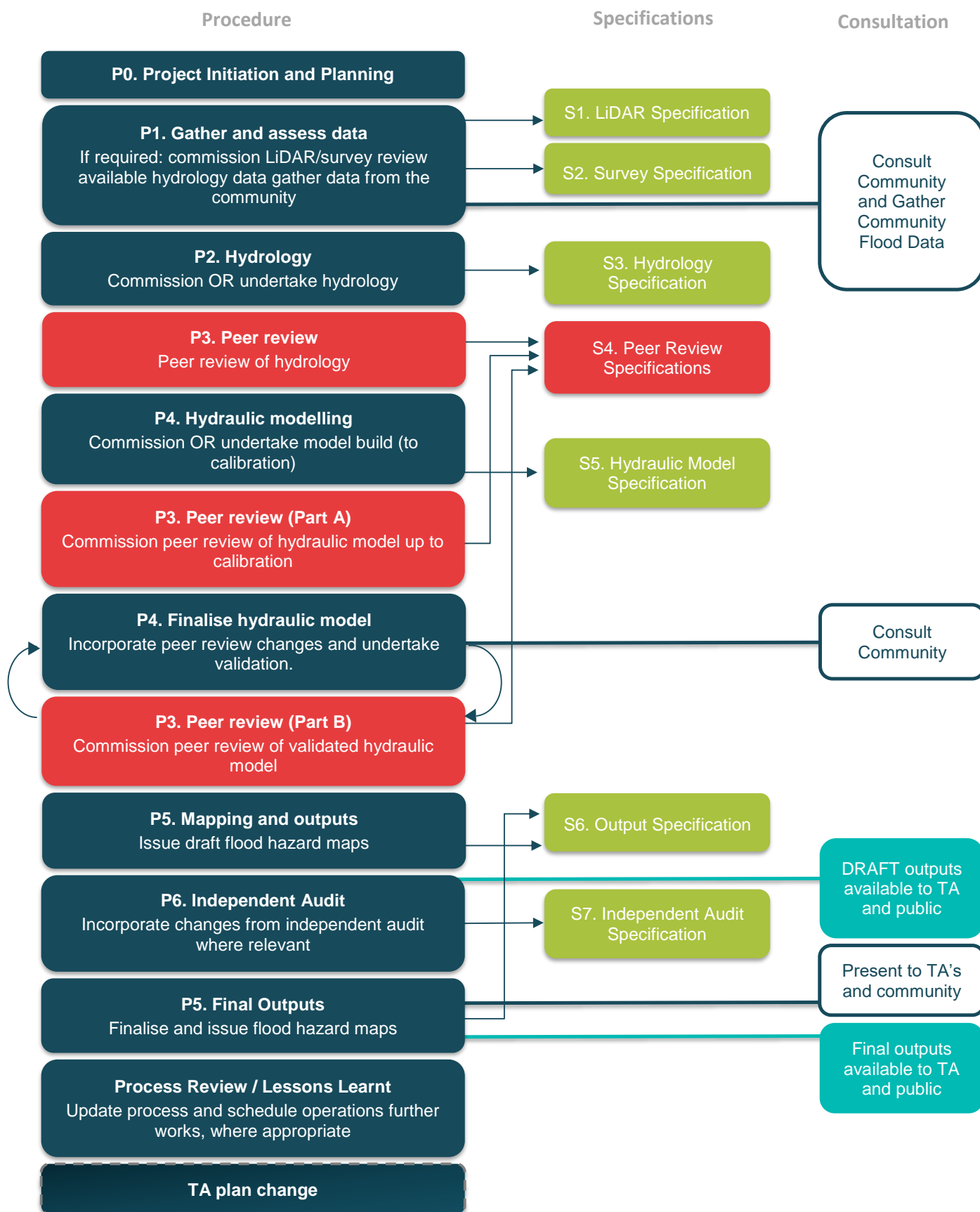
Where changes are made to existing models, it is acceptable for the peer reviewer to only review the changes in the context of the model, provided that the model has previously been peer reviewed. If a peer review has not been previously undertaken, then a full peer review is required.

### 1.3 Who can be a Peer Reviewer?

Peer reviewers must meet the following criteria:

- Peer reviewers must be independent from the flood hazard modelling project. Independent means that the peer reviewer has not personally been involved with the project at any stage. However, it is acceptable for a peer reviewer to have previously undertaken work separate to the flood hazard modelling project within the catchment.

Figure P3-1 FHMS process showing where peer review is undertaken (red)



- The peer reviewer should be from a different organisation than the organisation that undertook the work being reviewed. A person is still eligible to undertake peer review of a model if their organisation was involved in another component of the flood hazard modelling project, as long the peer reviewer was not personally involved in that work. For example, if company A undertook the hydrological modelling, company A is not excluded from peer reviewing the hydraulic modelling, as long as the peer review is undertaken by a different member of staff.
- GWRC staff are not considered independent, and therefore are not eligible to peer review work undertaken under the FHMS process.
- The peer reviewer should not have any form of dependent relationship with the modeller and should have no conflicts of interest relating to the project or modellers organisation including financial or other interests.

#### 1.4 How should a peer reviewer be engaged?

Peer reviewers should be engaged using the request for proposal template in **Specification 4: Peer Review Specification**.

##### 1.4.1 Liability

Peer reviewers may be liable for damages jointly with the original modeller's organisation if claims against the work are upheld.

The level of liability will be agreed on as part of the contract between GWRC and the reviewer's organisation. All peer reviewers should hold appropriate insurances.

## 2 Undertaking a Peer Review

When reviewing modelling, the peer reviewer should undertake a detailed hands-on interrogation of the model. The peer reviewer should also review any accompanying documentation such as the inputs (eg, hydrology report and peer review), model log and model report to assist with their understanding of the work undertaken and assumptions made.

The peer reviewer should also consider whether the modelling has been undertaken in accordance with the appropriate procedures of the FHMS (eg, **Procedure 2: Hydrology** or **Procedure 4: Hydraulic Modelling**). If there are departures from the FHMS the peer review is to assess whether these departures and the reasons for them have been recorded and are appropriate, technically correct, and to an industry accepted standard.

The peer review is expected to be an iterative process, and will involve on-going conversations between the modeller and peer reviewer. All comments and each iteration of the work is required to be documented, as outlined in Section 3 below.

It is noted that in undertaking the peer review, the peer reviewer or modeller may place limitations on the use of the model. For example, the peer reviewer may determine that the model is suitable for use for the next 5 years, while additional flow data is gathered, but that the model should be revised after this time.

The peer review is undertaken at three points in the FHMS process:

- Hydrology Peer Review
- Hydraulic Model Peer Review: Part A
- Hydraulic Model Peer Review: Part B and Outputs

The contents of each phase are detailed in the sections below.

### 2.1 Hydrology Review

A peer review of the hydrological model should be undertaken on completion of the modelling (including calibration, validation and sensitivity testing, and design runs).

The purpose of the review is to assess whether the inputs, assumptions and functioning of the model is technically correct, and has been built according to the requirements of the FHMS and industry accepted practice. The review should also consider the sensibility of the model results.

The peer reviewer should assess all aspects of the model including, but not limited to:

- Suitability of software
- Rainfall inputs, including the suitability of event rainfall used in calibration and validation, suitability of method used for design storm generation, and the suitability of the temporal pattern(s) and areal reduction factors applied.
- Input parameters such as time of concentration and catchment drainage parameters, with consideration given to historical and proposed changes within the catchment.
- Hydrological method
- Run parameters
- Calibration – including calibration data used and approach to calibration
- Review of validation and sensitivity testing
- Review and sensibility check of design storm results
- Review and sensibility check of sensitivity and optioneering results
- Model documentation is complete.

A more detailed list of review parameters is provided in the review template in Appendix P3-A. The peer reviewer may add items to the review template as needed.

The findings of each iteration of the peer review should confirm whether the reviewer's comments have been addressed sufficiently for the project to proceed to the next stage of the FHMS process (i.e. input to the hydraulic model). For the comment to be considered to be addressed sufficiently, the amendments or decision not to amend must be agreed between both the modeller and peer reviewer.

## 2.2 Hydraulic Model Review: Part A

The first peer review of the hydraulic modelling, referred to as Part A, should be undertaken following the initial hydraulic model build and calibration.

The purpose of this review is to assess the inputs, assumptions and functioning of the model to confirm that the model is technically correct, is stable, and has been built according to the requirements of the FHMS and industry best-practice. This review is undertaken prior to model validation, design runs, sensitivity testing and optioneering.

The peer reviewer should assess all aspects of the model including, but not limited to:

- Model schematisation
- Channel and floodplain modelling – topography (DEM), cross-sections, roughness, structures
- Boundary conditions
- Inputs
- 1D/2D connectivity
- Run parameters
- Model stability, convergence and mass balance
- Calibration – including calibration data used and approach to calibration
- Model results, including 1D long-sections
- Model documentation (model log and internal QA) is complete.



A more detailed list of review parameters is provided in the review template in Appendix P3-A. The peer reviewer may add items to the review template as needed.

The peer reviewer of the hydraulic modelling review is not required to review the hydrology as this will have been peer reviewed prior to the preparation of the hydraulic model. However, the peer reviewer should consider how the hydrology is impacting the hydraulic results and whether this is appropriate or requires further investigation.

For large models, it is acceptable for the peer reviewer to review a random sample of at least 25% of cross-sections, and a random sample of at least 25% of structures for correctness rather than reviewing every element. The sample should include sections and structures from every modelled watercourse within the model.

If a large number of errors are found in the random sample, the model should be returned to the modeller for correction prior to resuming the review. If the reviewer considers that cross-sections or structures in a certain reach are likely to have a larger impact on the results, then these should be reviewed in more detail. It is noted that GWRC may specify areas to be reviewed in more detail, in addition to the random sample. The peer reviewer should confirm with GWRC whether this is the case prior to commencing the review.

The findings of each iteration of the Part A peer review should confirm whether the reviewer's comments have been addressed sufficiently for the project to proceed to the next stage of the FHMS process. For the comment to be considered to be addressed sufficiently, the amendments or decision not to amend must be agreed between both the modeller and peer reviewer.

### 2.3 Hydraulic Model Review: Part B and Outputs

The Part B hydraulic model review commences following the completion of Part B of **Procedure 4: Hydraulic Modelling**. The purpose of this review is to:

- Review validation and sensitivity testing
- Review and sensibility check of design storm results
- Review and sensibility check of sensitivity and optioneering results
- Sensibility check of preliminary outputs.

The review should include a review of both the changes to the model set up and results as part of the validation, design runs, sensitivity testing and any optioneering.

A more detailed list of review parameters is provided in the review template in Appendix P3-A. The peer reviewer may add items to the review template as needed.

The Part B review includes a sensibility check of the preliminary outputs. After the peer reviewers Part B comments are addressed, the peer reviewer is required to undertake a further review of the revised outputs.

The findings of each iteration of the Part B peer review should confirm whether the reviewer's comments have been addressed sufficiently for the project to proceed to the next stage of the FHMS process.

## 3 Documentation

The initial peer review and subsequent iterations must be clearly documented. The following documents are required to be prepared to record the peer review, and subsequent revisions:

- Peer review spreadsheet (a template is provided in Appendix P3-A).
- Peer review report
- Peer review close-out

These documents are detailed in the sections below. All correspondence between the reviewer and the modeller should be documented.

### 3.1 Peer Review Spreadsheets

A template of the peer review spreadsheets is provided in Appendix P3-A. A separate spreadsheet is provided for the hydrology and hydraulics (Part A and Part B) reviews. These spreadsheets must be used to record the peer reviewer and modeller’s comments for all peer reviews. The peer reviewer may add additional items to the template, as required.

The peer review template is made up of a number of tabs (blue/green) to record the peer reviewers’ findings while interrogating the model. The time and date of issue of the reviewer’s comments should be recorded in the spreadsheet to assist with version control.

Each of the comments in the summary table is then given a rating in line with the criteria in Table P3-1 below.

Table P3-1 Review rating table

Review ratings		Model suitable to move to next step in FHMS?
Ok	The element or parameter being used is modelled correctly	Yes
Minor	Issue is unlikely to significantly affect model results	Yes
Major	Issue compromises the model and should be rectified, but may be resolved by explanation or acceptance of model limitations.	To be determined in discussion with GWRC
Critical	Issue severely compromises the model and should be rectified before moving to the next step of the FHMS.	No
Other categories		
Future data collection	Identifies where additional future data collection could result in model improvements in the future.	Yes

Source: modified from Beca (2015). Pinehaven Stream Flood Mapping Audit.

The spreadsheet is then issued to the original modeller. The modeller will review each comment and amend the model as necessary. Any changes made to the model and/or responses to the reviewer’s comments are recorded in a separate column in the review summary tab of the spreadsheet. The time and date of issue is to be recorded in the spreadsheet.

The peer reviewer is then required to review the comments and changes to the model made by the original modeller, and provide further comments (if necessary) and a further review rating for each comment in a separate column. This process continues until all of the issues have been resolved and the model is deemed suitable to continue to the next stage of the FHMS.

A review log is provided within the peer review spreadsheet. The reviewer and modeller should record the date and the overall outcome of each iteration of the review in this table. Outcome should be defined in accordance with the categories in Table P3-2 below.

Table P3-2 Outcome descriptors

Outcome categories	Description
Action Required	Issues have been identified within the model that are likely to affect the results and should be rectified before the model moves the next stage of the FHMS process.
Suitable to proceed	Issues identified in the model have been rectified (if any), and the model is considered to be of sufficient quality to move to the next stage of the FHMS process.

An example of a completed review log is provided in Table P3-3.

Table P3-3 Example review log.

Hydraulic Model - Part A Review	Date of review/comments	Outcome
Review V1	23 January 2020	Action Required
Modeler's comments V1	30 January 2020	
Review V2	5 February 2020	Suitable to proceed

### 3.2 Peer Review Report

A brief report should be provided by the peer reviewer following the initial peer review to accompany the review spreadsheet. The review spreadsheet should be appended to this report.

The report should be a clear and concise summary of the peer review process and findings. The peer review report should outline:

- The methodology used to undertake the peer review
- The version of the model and model log reviewed, and any other documents or files reviewed.
- A description of the issues identified. A clear summary of the issues should be provided as list in the executive summary.
- Clear section on data gaps or model improvements that should be filled in the future, where possible.

The report must include a history table that outlines any changes made to the report, and the reasons for those changes.

### 3.3 Peer Review Close Out

A close out document should be provided after all of the peer reviewer's comments have been addressed. The close out document can be in the form of a short letter or memo.

The close out document should include the following items:

- Confirmation that a peer review was undertaken.
- Confirmation that all of the peer reviewers' comments have been satisfactorily addressed and that the model is suitable to proceed to the next stage of the FHMS process.
- Any caveats or limitations that the reviewer has placed on the model.
- The peer review spreadsheet should be included as an appendix.

The close out document should be dated.

## 4 Procedure Review

This procedure is intended to be a living document that can be revised as technology advances and best-practice evolves.

The need for review of the procedures within the FHMS, including this one, will be determined at the end of each modelling project at the 'process review / lessons learnt' checkpoint on the FHMS flow chart.

PROCEDURE 04

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# HYDRAULICS

This procedure has been prepared to allow for flexibility of approach, in recognition that the optimal modelling approach may be dependent on catchment and/or project specific factors, the availability and quality of input data, and the end use of the model.

## Attachment 1 to Report 21.236

## Procedure 04

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## 1 Introduction

This document forms **Procedure 4** of Greater Wellington Regional Council's (GWRC) **Flood Hazard Modelling Standard** (FHMS). This procedure has been prepared to outline the protocols to be followed by any person undertaking hydraulic modelling for GWRC's flood hazard modelling projects.

The protocols in this procedure have been developed to ensure that hydraulic modelling for flood hazard modelling projects is undertaken in a robust and consistent way, and is in line with accepted industry practice. This procedure has been prepared to allow for flexibility of approach, in recognition that the optimal modelling approach may be dependent on catchment and/or project specific factors, the availability and quality of input data, and the end use of the model.

This document should be read in the context of the wider FHMS, and in conjunction with **Specification 5: Hydraulic Model**.

### 1.1 Hydraulic modelling in the FHMS process

In the FHMS process, hydraulic modelling is undertaken in order to convert estimates of catchment runoff from hydrological modelling into flood levels and velocities by modelling the hydraulic behaviour of flow in the river channel and floodplain.

Results from hydraulic modelling are used to prepare the final outputs of the FHMS process including maps of flood extent, level, depth, velocity and hazard across various storm events.

Hydraulic modelling is undertaken at two stages in the FHMS process:

- **Part A: Hydraulic model build**

Part A of the hydraulic modelling process is undertaken following close out of the hydrological model peer review. Under the FHMS, hydrological modelling is undertaken in accordance with **Procedure 2: Hydrology** while the peer review of the hydrological model is undertaken in accordance with **Procedure 3: Peer Review**. All aspects of **Procedure 1: Gather and Assess Data** should also be complete prior to commencing hydraulic modelling. This includes a review of the data gathering and suitability assessment documentation by the hydraulic modeller (if they were not the party that completed this assessment). This is discussed in more detail in Section 1.4 and 7.3 of **Procedure 1: Gather and Assess Data**.

Part A of the hydraulic modelling process includes the model build and calibration. On completion of Part A, a Part A peer review of the hydraulic model is to be undertaken in accordance with **Procedure 3: Peer Review**. This is likely to be an iterative process between the hydraulic modeller and peer reviewer, and may result in changes to the hydraulic model. The Part A peer review is closed out when the peer reviewer is satisfied that the model is suitable to progress to the next stage of the FHMS process.

- **Part B: Finalise hydraulic model**

Part B of the hydraulic modelling process occurs following close out of the Part A peer review. Part B involves undertaking validation, sensitivity testing, design runs, and the preparation of preliminary outputs.

Outputs should be prepared in accordance with **Procedure 5: Outputs**.

The stages of the FHMS process that are related to hydraulic modelling are outlined in red in Figure P4-1 below.

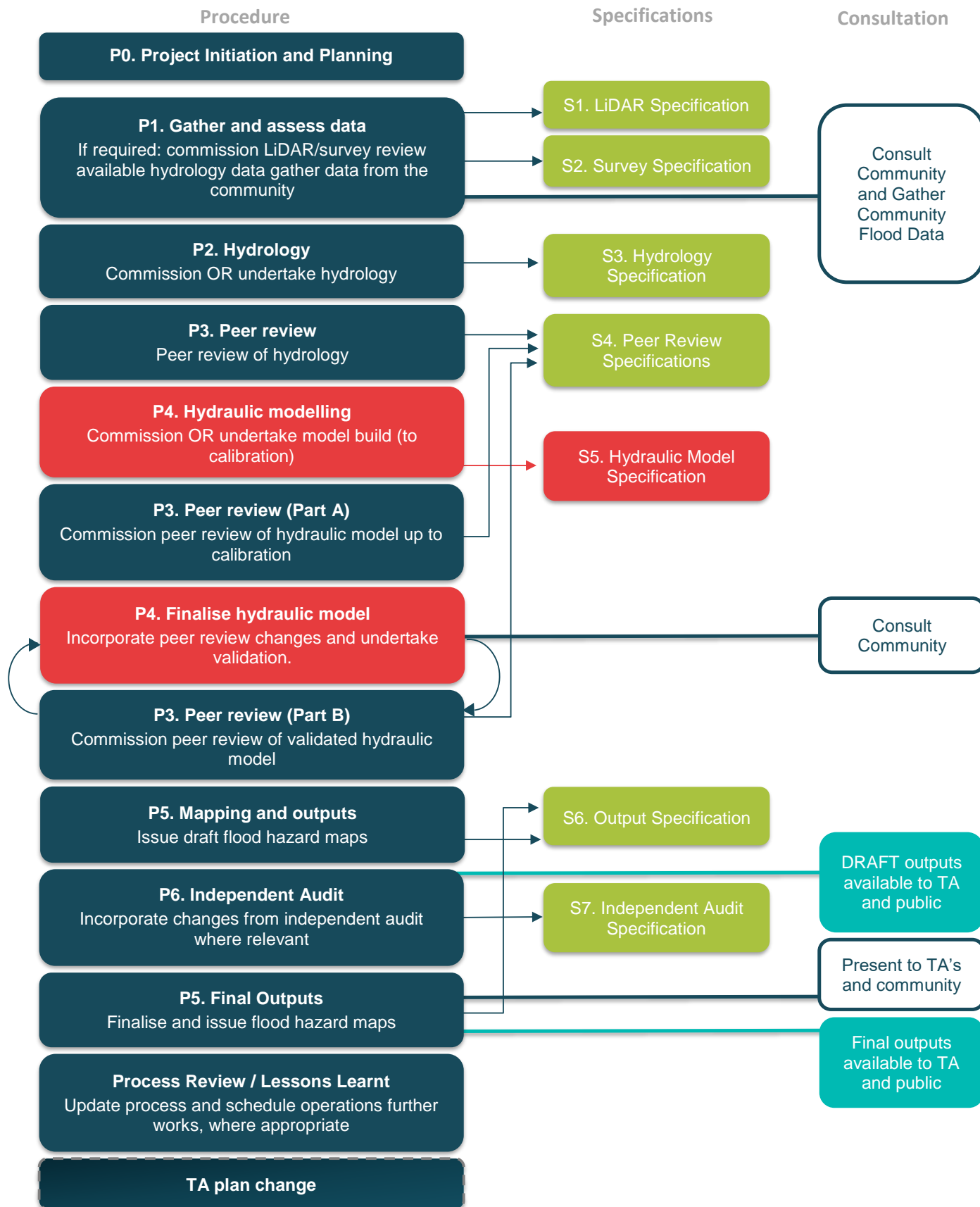
### 1.2 Software

Hydraulic modelling should be undertaken using the software package nominated by GWRC. The preferred software package is Mike by DHI, although consideration will also be given to TUFLOW.

### 1.3 Model extent

The model extent is to be provided by, or confirmed with GWRC prior to commencing modelling. GWRC will confirm the model extent prior to preparation of the hydrological model.

Figure P4-1 FHMS process showing where hydraulic modelling is undertaken (red)





### 1.4 Naming convention

A logical naming convention should be adopted for all hydraulic models and output files. The naming convention should clearly outline the details of the model run and/or scenario.

It is acknowledged that the appropriate naming convention is likely to vary between software packages, due to differing methods of packaging versions and scenarios. The nomenclature used in the model file naming convention should be described in detail in the hydraulic model report and model log, and should be broadly based on the naming convention for model outputs.

Outputs should follow the naming convention listed in Table P4-1, Table P4-2 and Table P4-3 below. This naming convention has been adopted to ensure consistency between projects, for ease of use for the end user. The output naming convention shall be:

**Project ID \_RunType-RunScenario\_ Event\_Version**

For example,

For the first version of the hydraulic model calibration (calibration event on 20 December 1976) for the Hutt River model, the output name would be:

**HUTTRIVER\_C-19761220\_001**

For the final (peer reviewed) version of the design run of the 1% AEP event with allowance for climate change for the Hutt River the output name would be:

**HUTTRIVER\_D\_1PC-AEP-CC\_F**

Table P4-1 Naming convention – run types

Code	Run Type	Run scenario	Description
W	Working	N/A	Working files during initial model build.
C	Calibration	YYYYMMDD	Calibration scenario described by date of event in year month date format.
V	Validation	YYYYMMDD	Validation scenario described by date of event in year month date format.
D	Design Run	N/A	Design runs using the calibrated and validated model.
R	Residual Hazard Run	BRE-01	Stopbank breach run. If multiple breach scenarios are tested a number (eg, 01, 02...) should be assigned to each scenario. The breach location and size applied for each scenario should be outlined in the modelling report.
		DWN-01	Stopbank down run. If multiple stopbank down scenarios are tested a number (eg, 01, 02...) should be assigned to each scenario. The stopbank down locations applied for each scenario should be outlined in the modelling report.
		DEF-01	Areas benefiting from defences. If multiple scenarios are tested a number (eg, 01, 02...) should be assigned to each scenario. The areas tested in each scenario should be outlined in the modelling report.
S	Sensitivity Run	BLK-01	Sensitivity runs for blockage. If multiple blockage scenarios are tested a number (eg, 01, 02...) should be assigned to each scenario. The blockage applied for

		each scenario should be outlined in the modelling report.
	RGH-01	Sensitivity runs for roughness. If multiple roughness scenarios are tested a number (eg, 01, 02...) should be assigned to each scenario. The roughness applied for each scenario should be outlined in the modelling report.
	BDY-01	Sensitivity runs for boundary conditions. If multiple boundary scenarios are tested a number (eg, 01, 02...) should be assigned to each scenario. The details of the boundary condition applied for each scenario should be outlined in the modelling report.
	DEB-01	Sensitivity runs for debris loading. If multiple debris loading scenarios are tested a number (eg, 01, 02...) should be assigned to each scenario. The details of the debris loading applied for each scenario should be outlined in the modelling report.
	SHP-01	Sensitivity runs for changes to channel shape to account for bank erosion or bed aggradation or degradation. If multiple scenarios are tested a number (eg, 01, 02...) should be assigned to each scenario. The details of each scenario should be outlined in the modelling report.
	LUC-01	Sensitivity runs using the outputs of the hydrology sensitivity scenario for Land Use Change. If multiple land use change scenarios are tested a number (eg, 01, 02...) should be assigned to each scenario. The land use change applied for each scenario should be outlined in the modelling report.
	ANC-01	Sensitivity runs using the outputs of the hydrology sensitivity scenario for antecedent conditions. If antecedent condition scenarios are tested a number (eg, 01, 02...) should be assigned to each scenario. The conditions applied for each scenario should be outlined in the modelling report.
	LOS-01	Sensitivity runs using the outputs of the hydrology sensitivity scenario for losses. If a number of loss scenarios are tested a number (eg, 01, 02...) should be assigned to each scenario. The conditions applied for each scenario should be outlined in the modelling report.

Table P4-2 Naming convention – versions

Version codes	Version	Description
00X	Versions of model, eg, 001, 002...	Working versions of the model are distinguished by numbering.

F	Final	The final (peer reviewed and accepted) version of the model output.
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Table P4-3 Naming convention – events

Recurrence Interval Code	Recurrence Interval/Event	Description
1PC-AEP	1% AEP	Current scenario design runs
2PC-AEP	2% AEP	
5PC-AEP	5% AEP	
10PC-AEP	10% AEP	
20PC-AEP	20% AEP	
39PC-AEP	39% AEP	
1PC-AEP-CC	1% AEP	Design runs with allowance for climate change
2PC-AEP-CC	2% AEP	
5PC-AEP-CC	5% AEP	
10PC-AEP-CC	10% AEP	
20PC-AEP-CC	20% AEP	
39PC-AEP-CC	39% AEP	
1900CUMEC	1,900 m <sup>3</sup> /s flow	1% AEP flow for Hutt River only
2300CUMEC	2,300 m <sup>3</sup> /s flow	Design flow for Hutt River only
2800CUMEC	2,800 m <sup>3</sup> /s flow	Design flow and residual hazard for Hutt River only

Where scenarios not listed in these tables are run (for example, a catchment specific sensitivity test) then a new scenario code should be agreed with GWRC and this procedure updated.

### 1.5 Provision of data

All final model files, input datasets, and outputs are to be provided to GWRC on completion of the modelling. Working files developed as part of the model build do not need to be provided.

## 2 PART A: Hydraulic model build

In order to ensure ease of transfer of information, a handover session between the hydrologist and hydraulic modeller is recommended prior to commencing the build of the hydraulic model. GWRC’s hydraulic modeller and project manager should also be involved in this discussion.

### 2.1 Model schematisation

The most appropriate schematisation for flood hazard models within the Wellington Region is likely to be 1D-2D linked model. In this type of model schematisation, river channels, and some tributaries and major overland flow

paths are represented in 1D, where river bathymetry is interpolated between a series of channel cross-sections. The floodplain is represented in 2D, and water is able to flow between the 1D and 2D model components.

Pure 1D models are generally considered to be insufficient to provide an accurate representation of out of bank flood risk in the majority of catchments where GWRC undertake flood hazard modelling. As such, GWRC should be consulted prior to undertaking any 1D modelling.

2D modelling is not currently widely used in the Wellington Region due to a lack of bathymetry data. However, 2D modelling may be undertaken more widely in future. Care should be taken to accurately reflect the bathymetry within modelled watercourses.

The proposed model schematisation should be discussed and agreed with GWRC prior to commencing modelling, and should be determined on a project-by-project basis based on the purpose of the modelling, and the scale and level of detail required.

## 2.2 Grid

Grids are used to set the framework for model computation in 2D models and the 2D components of 1D-2D linked models.

As grid type and resolution may have a significant effect on model results, they should be determined by the modeller on a project-by-project basis based on the scale of the model and floodplain features to be captured (such as stopbanks and overland flow paths), while maintaining a practical model run time. Application of a variable grid may be appropriate for some projects, to allow a finer grid size to be applied around key features and flow paths.

The Flood Modelling Guidelines for Responsible Authorities prepared by the Scottish Environmental Protection Agency indicate that a minimum grid resolution of 3 to 4 cells across major flow paths may be appropriate. For example, a major flow path that is 10 m wide would require a grid cell size of 2.5 – 3 m. In 1D-2D linked models these overland flow paths may alternatively be modelled in 1D.

Minimum grid sizes may be limited by the resolution of the DEM as there is unlikely to be any benefit to using a finer grid size than the DEM, and computation times may be significantly increased.

The selected grid type and resolution should be outlined and justified in the hydraulic modelling report.

## 2.3 Model inputs

All model inputs should be listed and described in the data register prepared for the FHMS project. The function and use of the data register is described in **Procedure 1: Gather and Assess Data**.

All model inputs are also to be listed within the hydraulic model log. The model log is discussed further in Section 5.2.

### 2.3.1 DEM

As outlined in **Procedure 1: Gather and Assess Data**, a digital elevation model (DEM) is a 3D model of the elevation of a portion of the earth's surface. It may be created from topographic survey, photogrammetry or LiDAR data. The DEM may be used to define the bank and floodplain elevations in a 1D-2D linked model or 2D hydraulic model, or to map the flood extents resulting from channel overtopping in a 1D hydraulic model.

The quality of the DEM is assessed earlier in the FHMS process as part of Procedure 1. The requirements for this assessment are outlined in Section 5.2 of that procedure.

During the hydraulic model build, modifications may need to be made to DEM to ensure that features that are not well represented in the DEM (typically linear features such as small open drains or rail embankments) are included in the model. Similarly, where detailed modelling is undertaken in urban areas, kerbed roads may need to be burnt into the DEM to ensure runoff flows along kerbed roads rather than through properties, where this is unlikely to occur in practice.

Bridges, culverts, tunnels or awnings may appear as blockages or barriers to flow in the DEM. These features should be represented through the use of a 1D structure or modification of the DEM.

Buildings may be represented in the DEM by blocking out or creating voids in the DEM. An alternative approach is to increase roughness in building locations, as described in Section 2.3.5. The representation of building should be described and justified in the hydraulic modelling report.

### 2.3.2 Cross-sections

Where the river channel or tributaries are represented in 1D, surveyed cross-section data will be a key model input. This data is gathered and reviewed as part of **Procedure 1: Gather and Assess Data**. This review will usually be undertaken by the hydraulic modeller prior to the commencement of modelling.

Where additional cross-sections are required and this is discovered after modelling is underway, then this should be discussed with GWRC and procured in accordance with Procedure 1 and Specification 2 of the FHMS.

### 2.3.3 Hydrology inputs

Hydrology inputs into the hydraulic model are derived from the outputs of the hydrological model. The outputs to be provided are described in **Procedure 2: Hydrology**.

Hydrology inputs will generally form the upstream boundary of the hydraulic model.

### 2.3.4 Climate change

Climate change should be accounted for in a number of hydraulic model design runs. The design runs where climate change is to be included are outlined in Table P4-3.

Climate change is incorporated into the hydrological inputs as part of the hydrological modelling and as such, input flows do not need to be adjusted further. Refer to **Procedure 2: Hydrology** for further information.

Within the hydraulic model, climate change is accounted for at the downstream boundary where tidal boundaries, river boundaries etc. should reflect future climate conditions in climate change runs. This is outlined further in Section 2.4.

### 2.3.5 Roughness

Surface roughness is a key input into hydraulic models and is used to represent energy losses due to frictional resistance to flow. Surface roughness is required at channel cross-sections in 1D models / 1D channel representations, and across 2D surfaces such as 2D river beds and floodplains.

Roughness is generally represented in hydraulic modelling using Manning's  $n$  coefficient. Channel and floodplain roughness should be estimated on the basis of the channel and floodplain conditions for the specific reach considering factors such as bed material, straightness of channel, vegetation type and density.

Table P4-4 provides some example ranges of Manning's  $n$  roughness values for open channels and closed conduits. More detail is provided in Chow, 1959. Roughness may be derived from other sources such as the Roughness Advisor database within the CES/AES free software developed by the Environment Agency of the UK and others.

Manning's  $n$  roughness values used in hydraulic modelling should be stated and justified in the hydraulic modelling report.

Table P4-4 Example ranges of Manning's  $n$  roughness values. Source: Summarised from Chow, 1959

Description	Range (Mannings n)
Minor Streams (top width at flood stage <30 m)	
On a plain:	
– Clean to some weeds, straight, full stage	0.025 – 0.040
– Clean to some weeds, winding, some pools and shoals	0.033 – 0.050
– As above, but at lower stages with more ineffective slopes and sections, more stones	0.040 – 0.060
– Sluggish reaches, weedy, deep pools	0.050 – 0.080
– Very weedy reaches, deep pools or floodways with trees and underbrush	0.075 – 0.150

Mountain streams:	
- Bottom: gravels, cobbles, few boulders	0.030 – 0.050
- Bottom: cobbles with large boulders	0.040 – 0.070
<b>Major Streams (top width at flood stage &gt; 30 m)</b>	
<i>The n value is less than that for minor streams of similar description as banks offer less effective resistance</i>	
- Regular section with no boulders or brush	0.025 – 0.060
- Irregular and rough section	0.035 – 0.100
<b>Floodplain</b>	
- Pasture, no brush	0.025 – 0.050
- Cultivated – no crop	0.020 – 0.040
- Cultivated – mature crop	0.025 – 0.050
- Brush – scattered, heavy weeds	0.035 – 0.070
- Brush – light brush and trees	0.035 – 0.080
- Brush – medium to dense	0.045 – 0.160
- Trees – dense willows	0.110 – 0.200
- Trees – heavy stand of timber, little undergrowth, flood stage below branches	0.080 – 0.120
- Trees – heavy stand of timber, little undergrowth, flood stage reaching branches	0.100 – 0.160
<b>Excavated or dredged channels</b>	
- Earth, straight and uniform	0.016 – 0.033
- Earth, winding and sluggish	0.023 – 0.040
- Channels not maintained, weeds and brush uncut	0.050 – 0.140
<b>Closed conduits</b>	
- Concrete – culvert, straight and free of debris	0.010 – 0.013
- Concrete – culvert, with bends, connections and some debris	0.011 – 0.014

Where a hydraulic model is prepared for a watercourse that is within the same catchment as another hydraulic model (eg, Pinehaven Stream and the Hutt River), or within a nearby catchment with very similar catchment characteristics, consideration should be given to the manning’s *n* roughness values used in the previous modelling. Where departures are made from the values used in this modelling this should be justified in the hydraulic modelling report.

### 2.3.5.1 Representation of buildings

Buildings can present significant barriers to flow, and may be represented by increasing roughness to very high levels to simulate the frictional resistance of flow passing through a building. Where it is known the buildings will present a complete barrier to flow (eg, concrete block buildings), buildings may be blocked out of the DEM.

The hydraulic modeller should determine the most appropriate method for representing buildings in the particular catchment based on model set up (eg, grid size) and catchment factors (eg, type of buildings – timber or concrete, whether basements or underground car parks are present).

The method of representing buildings should be detailed in the hydraulic modelling report.

### 2.3.6 Stormwater network

The inclusion or exclusion of the stormwater network from the hydraulic model should be discussed and agreed with GWRC prior to model commencement. Where included, the stormwater network representation (i.e. a hydraulic model of the network versus an inflow point from the network to the watercourse) should be discussed and agreed with GWRC.

### 2.3.7 Structures

Hydraulic structures such as bridges and culverts should typically be represented in 1D. However, there may be some situations where representation in 2D is appropriate. The hydraulic modeller should document in the model log how hydraulic structures are represented and justification for this.

The hydraulic modeller has discretion to choose which minor structures are represented in the model i.e. minor structures that only impact flows at low stages may be omitted, however all build decisions should be fully documented in the hydraulic modelling report. Structures should be included where they constrict flow under high flow conditions.

Structures should be modelled based on survey data or as-built drawings collected and reviewed as part of **Procedure 1: Gather and Assess Data**.

### 2.3.8 Initial conditions

Initial conditions are used to set the starting point for the model. The initial conditions used should be documented in the hydraulic modelling report. Care should be undertaken setting initial conditions where there are significant amounts of storage in the catchment.

## 2.4 Boundaries

### 2.4.1 Upstream boundary

Outputs from the hydrological model will be provided to the hydraulic modeller for use as the upstream boundary. This is discussed in Section 2.3.2.

### 2.4.2 Downstream boundary

Downstream boundary conditions should be applied at downstream model boundaries. The downstream boundary of the model is to be far enough downstream such that any hydraulic conditions that may affect model results are accounted for.

The type of downstream boundary selected should be determined on a project-by-project basis, but may be a tidal boundary, or a riverine boundary (eg, confluence with another watercourse). Downstream boundary conditions may be static or time-variable as appropriate, and should be set in a way that prevents the creation of artificial backwater at the outlet of the model.

Tidal boundaries should be based on mean high water springs. An oscillating tide should generally be used with the high tide timed to coincide with the flood peak.

#### 2.4.2.1 Climate change

Where climate change design runs are being undertaken, downstream boundary conditions should be adjusted to the same time horizon as the climate adjusted design rainfall used in the hydrological model.



A 1 m allowance for sea level rise should be applied to tidal boundaries in climate change scenarios. Further information on expected sea level rises is provided in *Coastal Hazards and Climate Change. Guidance for Local Government* published by the Ministry for the Environment in 2017.

#### 2.4.3 Joint probability assessment

A joint probability assessment is undertaken on the basis that extreme rainfall and events such as storm surge are statistically dependent, and are therefore may occur at the same time. Joint probability assessment is generally not required where factors are independent (i.e. not likely to be caused by, or occur under similar conditions) as the likelihood that a high magnitude low frequency event will occur simultaneously for both factors is low.

Downstream tidal and river boundaries should assume a joint probability scenario of a 5% AEP event at the downstream boundary during the 1% AEP rainfall event. Probabilities for more frequent events should be discussed and confirmed with GWRC.

Joint probabilities applied at downstream boundaries should be described in the hydraulic modelling report.

## 2.5 Calibration

Calibration involves the adjustment of model parameters to alter model results to improve agreement between modelled and recorded flood extents, levels/depths, velocities and behaviours. Calibration should aim to match all aspects of the flood, including maximum levels, time to peak, inundation time and any known flood behaviours, where possible.

Calibration should be undertaken for all hydraulic models developed under the FHMS where sufficient data is available. Ideally, calibration would utilise flood records for at least three flood events of differing magnitudes, with at least one event being greater than a 2% AEP event to ensure that modelled parameters accurately represent catchment runoff behaviour, losses and routing across a range of events.

However, it is noted that data for calibration is often limited within the Wellington Region, and sufficient data for three events may not be available, and that confidence in available data may be limited. Calibration should also consider how the catchment may have changed since the calibration event, for example whether new development such as a new bridge may change flood levels or behaviour.

The calibration process should be documented in full, including final parameters, and how data quality and changes in the catchment and any other factors were accounted for. Parameter modifications for calibration should take care to remain within realistic ranges.

Calibration data should be gathered as part of **Procedure 1: Gather and Assess Data**, and may include aerial photography during a flood event (ideally at the peak), historical flood levels, surveyed flood extents or records of debris lines, photographs of the flood event, and anecdotal information provided by community members who witnessed the flood. Ideally data would be available to allow calibration of extent, level, timing and behaviour.

## 2.6 Mass balance

The model continuity error should be maintained at less than 5%. The continuity error measures the total water volume lost from the model by comparing to the total inflow and outflow volumes, and accounting for the volume stored in the model.

# 3 PART B: Finalise hydraulic model

As outlined in Section 1.1, Part B of the hydraulic modelling process will be undertaken following close-out of the Part A peer review. The Part A peer review is to be undertaken and documented in accordance with **Procedure 3: Peer Review**.

## 3.1 Validation

Validation is undertaken following model calibration and is used to verify that the model can acceptably reproduce events that are different to the calibration event. This ensures that the calibration parameters are representative of a wide range of possible events that could occur in the catchment.

Where possible, validation should be undertaken for a minimum of three events of varying magnitude. However, it is recognised that for the majority of watercourses in the region sufficient data is unlikely to be available.

Similarly to calibration, validation data should be gathered as part of **Procedure 1: Gather and Assess Data**, and may include aerial photography during a flood event (ideally at the peak), historical flood levels, surveyed flood extents or records of debris lines, photographs of the flood event, and anecdotal information provided by community members who witnessed the flood. Ideally data would be available to allow validation of extent, level, timing and behaviour.

Where no validation data is available, the sensibility of the calibration results should be reviewed to ensure that model results are within reasonably expected values.

### 3.2 Sensitivity analysis

Sensitivity analysis is the adjustment of model parameters within realistic ranges to determine the impact on model results. Sensitivity analysis can be used as an indication of model uncertainty resulting from input parameters that are unsupported by data, particularly where minimal calibration and/or validation data is available.

Sensitivity analysis of key parameters should be undertaken on all hydraulic models prepared for flood hazard modelling projects. Sensitivity parameters may include:

- Roughness – upper and lower manning’s *n* roughness values should be tested.
- Blockage – GWRC’s operations team should be consulted to confirm whether and where blockages regularly occur within the study catchment.
- Downstream boundary conditions
- Debris loading
- Changes to input hydrology – this should be undertaken using the outputs from the sensitivity analysis of the hydrological model. Sensitivity parameters include antecedent conditions, temporal pattern, losses and land use change such as new urban development.
- Changes to channel shape (i.e. channel erosion, bed aggradation / degradation), where relevant.
- Catchment specific factors, where relevant
- Specific river characteristics, where relevant

The parameters selected for sensitivity analysis should be agreed with GWRC and should be fully documented in the hydraulic modelling report.

### 3.3 Design runs

A suite of design runs is required to be undertaken. The required design runs are outlined in Table P4-5.

Table P4-5 Required design runs.

Risk type	Scenario
Current flood hazard	<ul style="list-style-type: none"> <li>– 39% AEP (1 in 2-year Average Recurrence Interval (ARI))</li> <li>– 20% AEP (1 in 5-year ARI)</li> <li>– 10% AEP (1 in 10-year ARI)</li> <li>– 5% AEP (1 in 20-year ARI)</li> <li>– 2% AEP (1 in 50-year ARI)</li> <li>– 1% AEP (1 in 100-year ARI) (1,900 m<sup>3</sup>/s for Hutt River only)</li> <li>– 2,300 m<sup>3</sup>/s flow (Hutt River only)</li> </ul>
Future flood hazard (climate change)	<ul style="list-style-type: none"> <li>– 39% AEP (1 in 2-year ARI) with allowance for climate change</li> <li>– 20% AEP (1 in 5-year ARI) with allowance for climate change</li> </ul>

	<ul style="list-style-type: none"> <li>- 10% AEP (1 in 10-year ARI) with allowance for climate change</li> <li>- 5% AEP (1 in 20-year ARI) with allowance for climate change</li> <li>- 2% AEP (1 in 50-year ARI) with allowance for climate change</li> <li>- 1% AEP (1 in 100-year ARI) with allowance for climate change</li> </ul>
Residual flood hazard	<ul style="list-style-type: none"> <li>- A series of breach runs with 1% AEP (1 in 100-year ARI) flow</li> <li>- An overtopping run with a 0.1% AEP (1 in 1000-year ARI) flow</li> <li>- 2,800 m<sup>3</sup>/s flow (Hutt River only) with stopbank breaches</li> </ul>
Areas benefiting from defences	<ul style="list-style-type: none"> <li>- Stopbank-down runs for sections of stopbank. Locations and lengths to be determined on a project by project basis.                         <ul style="list-style-type: none"> <li>• 1% AEP event</li> <li>• 1% AEP event with climate change</li> <li>• 2,300 m<sup>3</sup>/s flow (Hutt River only)</li> </ul> </li> <li>- Full stopbanks down run for economic analysis (all projects).                         <ul style="list-style-type: none"> <li>• 1% AEP event</li> <li>• 1% AEP event with climate change</li> <li>• 2,300 m<sup>3</sup>/s flow (Hutt River only)</li> </ul> </li> </ul>

**3.3.1 Residual hazard runs**

Residual hazard is the flood hazard that is present in areas that are protected by structural controls such as stopbanks. This hazard is present due to the potential for structural failure, such as stopbank breach (rupture) and events that are larger than the structure is designed to accommodate, such as in the case of stopbank overtopping. Three types of residual hazard runs are required to be undertaken, overtopping, stopbank breach runs and stopbank down runs. These are described in the sections below.

*3.3.1.1 Overtopping runs*

An overtopping run should be undertaken using the 0.1% AEP event to determine residual flood hazard. An overtopping run is not required for the Hutt River where residual hazard is determined using a large stopbank breach run.

*3.3.1.2 Stopbank breach runs*

Stopbank breach runs are undertaken to assess the flood extents and hazard of stopbank breaches. The locations of the breaches should be determined based on an assessment of locations likely to be vulnerable to breach (eg, on river bends or areas with known structural weaknesses). A workshop with GWRC should be held to confirm and agree breach locations.

Stopbank breach runs are undertaken using the 1% AEP event. For the Hutt River stopbank breach runs are undertaken using the 2,800 m<sup>3</sup>/s event.

*3.3.1.3 Stopbank down runs*

Stopbank down runs are undertaken to determine which areas benefit from stopbanks. Areas benefiting from defences are parcels of land located behind structural controls (such as stopbanks) that would become inundated during the 1% AEP or more frequent events (or the 2,300 m<sup>3</sup>/s flow in the Hutt River) if the structural control was not in place. The identification of these areas informs asset management and cost-benefit analysis.

Areas benefiting from defences are identified by removing structural controls such as stopbanks from the hydraulic model, and mapping the resulting flood extents. The following scenarios should be modelled:

- Full removal of the structural controls from the hydraulic model.

- For stopbanks, removal of sections of the stopbank.

The lengths and locations of the stopbanks to be removed are to be workshopped and agreed with GWRC.

### 3.4 Freeboard

Freeboard is to be determined based on the results of the hydraulic model sensitivity analyses. Sensitivity analysis is used to determine the level of uncertainty in the model results, and is undertaken by making changes to key model inputs or parameters, and observing the impact of these changes on the model results. The method of determining and mapping freeboard is outlined in **Procedure 5: Outputs**.

## 4 Outputs

The requirements for hydraulic model outputs are detailed in **Procedure 5: Outputs**. Preliminary outputs should be prepared as part of the hydraulic modelling process to assist with peer review. Outputs are finalised following close-out of the peer review and independent audit undertaken under **Procedure 6: Independent Audit**.

The required final outputs of the hydraulic modelling are outlined in Table P4-6. These outputs are required to:

- Assist the peer reviewer to undertake the peer review.
- Keep records for future model updates and additional design runs if required.
- Provide a visual representation of flood hazard to inform Floodplain Management Plans, provide information for GWRC’s advisory role and to feed into District Plan mapping.

Table P4-6 Hydraulic model outputs

Element	Requirement
Flood extents, depths, velocities, hazard	All current climate, climate change and residual hazard runs for a range of scenarios and events, as outlined in <b>Procedure 5: Outputs</b> .
Model files	All model files to be provided to the peer reviewer for review, and to GWRC for records.
Model log	A detailed model log should be kept and provided on completion of the modelling. This is described in Section 5.2.
Geospatial files	All geospatial files used during modelling, eg, DEM

### 4.1 Confidence in results

An estimate of the confidence of the model results should be undertaken and presented for each flood hazard modelling project. Confidence may be estimated quantitatively or qualitatively.

Where qualitative estimation is undertaken, the criteria used and justification for the criteria should be provided in the hydraulic modelling report. An example of a qualitative assessment is provided in Table P4-7.

Table P4-7 Example qualitative assessment of model confidence.

Parameter	Qualitative Assessment	Confidence Score
Availability and quality of input data	DEM of high resolution, good correlation between top of bank elevations in DEM and cross-sections.  Recent river channel cross-sections at regular intervals. Spacing between data points along cross-section is appropriate.	Medium

	Input hydrology calibrated based on 44 year flow gauge record. Hydrology report indicates good calibration fit, however gauge rating curve is not verified for high flow events greater than the 5% AEP.	
Availability and quality of calibration data	Flow and level data available for one recent event estimated to be approximately 5% AEP. Aerial photographs taken close to peak extent, and anecdotal evidence of flood behaviour are also available for this event.  No other calibration events are available.	Medium
Availability and quality of validation data	Historic photographs and anecdotal evidence available for one event estimated to be 2% AEP. Photographs do not show full flood extent but assist with estimates of flood depth at a number of locations.  No other validation events are available.	Medium
Calibration fit	Peak flow over-estimated by approximately 1%. Flood extent generally consistent with available aerial photography, although some minor differences at southern extent.	High
Validation fit	Modelled flood depths generally consistent with depths estimated from historical photos and anecdotal evidence. Unable to assess fit of extents due to lack of data.	Medium
Model sensitivity	Model sensitive to changes in manning's <i>n</i> roughness within potential ranges. Model also sensitive to blockage at one location known to block frequently during high flow events. As a result the increase in flood extent under this scenario is included in the flood sensitive area.	Medium as mitigated through flood sensitive area
Model performance and mass balance	Model mass balance is within acceptable ranges.	High
<b>Overall qualitative confidence level</b>		<b>Medium</b>

## 5 Documentation

### 5.1 Data register

A data register will be prepared for each flood hazard modelling project as part of works undertaken under **Procedure 1: Gather and Assess Data**. Details of the format of the data register is provided in Procedure 1, and a template is provided in Appendix P1-A.

The data register should be updated with any data gathered or reviewed as part of this procedure. On completion of this component of work the updated data register should be appended to the hydraulic modelling report, and provided in electronic format to GWRC.

### 5.2 Model log

A detailed model log should be kept while undertaking the modelling. This log should be appended to the hydraulic modelling report, and should document the model build, assumptions made, and all inputs. The model log should assist with version control and will describe the model naming convention.

The model log should be provided to the peer reviewer to assist with the peer review. A model log template is provided in Appendix P4-A.

### 5.3 Report

A detailed technical report should be prepared to outline the hydraulic modelling undertaken. The report should be prepared as part of the Part A works, and issued to GWRC and the peer reviewer. Following close out of the Part A peer review, the report should be updated to incorporate any changes or recommendations following the peer review, and the Part B works. The report should include, but is not limited to:

#### PART A:

- Details of the software used.
- Model extent.
- Model schematisation.
- Grid type and resolution.
- Data availability and quality.
  - Detailed summary of the analytical process and findings of the data collection and review undertaken as part of **Procedure 1: Gather and Assess Data.**
- Summary of and justification for input parameters including roughness.
- Representation of structures and justification for any structures not modelled.
- Initial conditions.
- Boundary conditions.
- Calibration, including details of the calibration events selected, parameters adjusted and calibration performance.
- Details of model performance, including numerical stability and mass balance errors.

#### PART B:

- Validation, including details of the validation events selected, parameters adjusted and validation performance.
- Sensitivity analysis including details of the sensitivity scenarios tested and results.
- Design runs.
- Application of freeboard.
- Details of model performance, including numerical stability and mass balance errors.
- Assessment of confidence in the model results.

## 6 Procedure review

This procedure is intended to be a living document that can be revised as technology advances and industry accepted practice evolves.

The need for review of the procedures within the FHMS, including this one, will be determined at the end of each modelling project at the 'process review / lessons learnt' checkpoint on the FHMS flow chart.

## 7 References

Chow, V.T. (1959). Open Channel Hydraulics. McGraw-Hill Book Co. Singapore.

Ministry for the Environment (2017). Coastal Hazards and Climate Change. Guidance for Local Government.

Scottish Environmental Protection Agency (2015). Flood Modelling Guidance for Responsible Authorities.

PROCEDURE 05

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# OUTPUTS

This procedure has been prepared to outline the protocols to be followed by any person preparing outputs from hydraulic modelling on GWRC's flood hazard modelling projects.

## Attachment 1 to Report 21.236

## Procedure 05

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## 1 Introduction

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This document forms **Procedure 5** of Greater Wellington Regional Council's (GWRC) **Flood Hazard Modelling Standard** (FHMS). This procedure has been prepared to outline the protocols to be followed by any person preparing outputs from hydraulic modelling on GWRC's flood hazard modelling projects.

This document should be read in the context of the wider FHMS, and has a particular relationship to **Specification 6: Outputs**.

### 1.1 What are outputs?

The outputs of the hydraulic modelling are the 'final product' of the flood hazard modelling process. Outputs include maps, tables of results, long-sections, and geospatial files such as raster and shape files. The outputs specified in this document are the minimum requirements for all flood hazard modelling undertaken under the FHMS.

The outputs are used by GWRC for flood warning, floodplain management planning, asset management and advisory responses. GWRC provide relevant sets of outputs to other parties such as Wellington Region Emergency Management Office (WREMO), Territorial Authorities (TAs), and the public for emergency planning and management, district planning, consenting, insurance and ownership information and decision making.

This procedure has been prepared to ensure that the outputs of flood hazard modelling projects meet the needs of their end users, and are clear and consistent for ease of interpretation.

### 1.2 Outputs in the FHMS Process

Preliminary outputs are created following finalisation of the hydraulic model. The review of these preliminary outputs is included in the Part B hydraulic model peer review.

The Part B hydraulic model peer review is an iterative process where the model runs, validation and sensitivity analysis will be reviewed and modified. Due to the iterative nature of this process, the preliminary outputs will also be updated iteratively at this time. The peer review is described in more detail in **Procedure 3: Peer Review**. Following close-out of the peer review, the preliminary outputs may be issued to interested parties such as WREMO, TAs and the public as drafts.

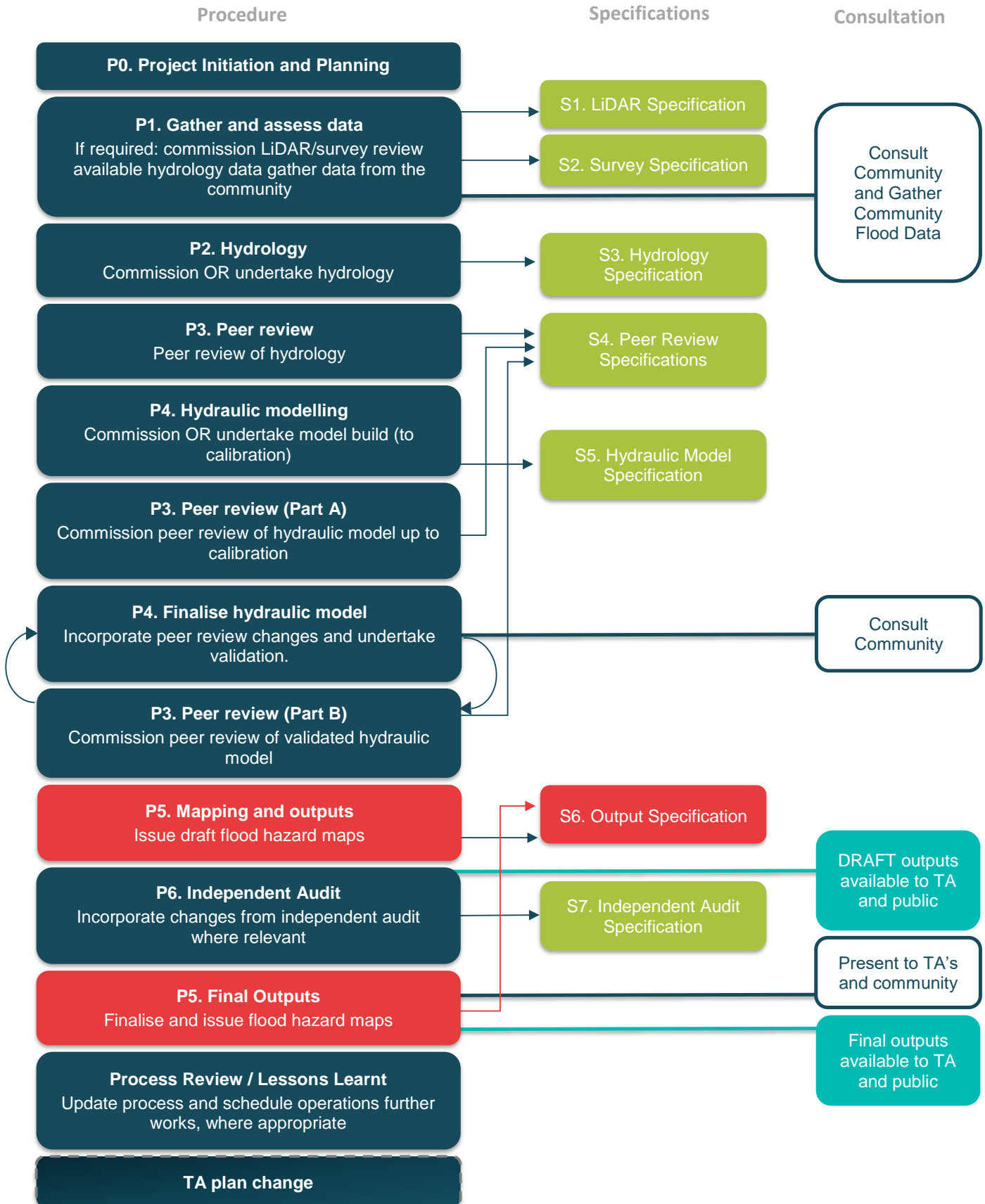
Final outputs are prepared and issued following the independent audit of the flood hazard modelling process, which is the subject of **Procedure 6: Independent Audit**.

The stages of the FHMS process that are related to the preparation of outputs are outlined in red in the Figure 5-1 below.

### 1.3 Who produces the outputs

The outputs should be prepared by the hydraulic modeller as part of the hydraulic modelling scope.

Figure P5-1 FHMS process showing where preparation of outputs is undertaken (red)



## 2 Schedule of outputs

A standard suite of outputs is to be prepared for all flood hazard modelling projects. These outputs are listed in Table P5-1 below. Details of the output types are described in Section 2.1.

Table P5-1 Outputs

Output format	Output type	Scenario
Hydraulic modelling report	See <b>Procedure 4: Hydraulic Model</b> for reporting and documentation requirements.	
Raster grids (2D)	Level	All current and future flood hazard scenarios in Table P5-2 All residual flood hazard scenarios in Table P5-2 Alarm levels – project specific
	Depth	All current and future flood hazard scenarios in Table P5-2 All residual flood hazard scenarios in Table P5-2 Alarm levels – project specific
	Velocity	All current and future flood hazard scenarios in Table P5-2 All residual flood hazard scenarios in Table P5-2 Alarm levels – project specific
	Hazard	All current and future flood hazard scenarios in Table P5-2 All residual flood hazard scenarios in Table P5-2 Alarm levels – project specific  Flood sensitive area for 1% and 2% AEP event and the 1% and 2% AEP event with climate change
Maps (PDF)	Extent	All current and future flood hazard scenarios in Table P5-2 All residual flood hazard scenarios in Table P5-2 Alarm levels – project specific  Flood sensitive area for 1% and 2% AEP event and 1% and 2% AEP event with climate change
	Hazard	All current and future flood hazard scenarios in Table P5-2 All residual flood hazard scenarios in Table P5-2 Alarm levels – project specific  Flood sensitive area for 1% and 2% AEP event and 1% and 2% AEP event with climate change
Tabulated in-channel (1D) results	Level	All current and future flood hazard scenarios in Table P5-2
	Velocity	All current and future flood hazard scenarios in Table P5-2
Shape files	Extent	All current and future flood hazard scenarios in Table P5-2 All residual flood hazard scenarios in Table P5-2

	Flood sensitive area	1% and 2% AEP event 1% and 2% AEP event with climate change
	Areas benefiting from defences	1% AEP event 1% AEP event with climate change
Tabulated emergency management data	Discharge and key inundated features (eg, access roads) at alarm levels	To be determined on a project by project basis.
	Time to inundation and duration of inundation	All current and future flood hazard scenarios in Table P5-2
	Areas likely to become isolated (islands)	1% AEP event 1% AEP event with climate change
Optional outputs		
Animations	Extent over time	1% AEP event 1% AEP event with climate change

Table P5-2 Scenarios

Risk type	Scenario
Current flood hazard	<ul style="list-style-type: none"> <li>- 39% AEP (1 in 2-year Average Recurrence Interval (ARI))</li> <li>- 20% AEP (1 in 5-year ARI)</li> <li>- 10% AEP (1 in 10-year ARI)</li> <li>- 5% AEP (1 in 20-year ARI)</li> <li>- 2% AEP (1 in 50-year ARI)</li> <li>- 1% AEP (1 in 100-year ARI)</li> <li>- 2% AEP (1 in 50-year ARI) with freeboard</li> <li>- 1% AEP (1 in 100-year ARI) with freeboard</li> </ul> <p>Hutt River only:</p> <ul style="list-style-type: none"> <li>- 1,900 m<sup>3</sup>/s flow</li> <li>- 2,300 m<sup>3</sup>/s flow</li> </ul>
Future flood hazard (climate change)	<ul style="list-style-type: none"> <li>- 39% AEP (1 in 2-year ARI) with allowance for climate change</li> <li>- 20% AEP (1 in 5-year ARI) with allowance for climate change</li> <li>- 10% AEP (1 in 10-year ARI) with allowance for climate change</li> <li>- 5% AEP (1 in 20-year ARI) with allowance for climate change</li> <li>- 2% AEP (1 in 50-year ARI) with allowance for climate change</li> <li>- 1% AEP (1 in 100-year ARI) with allowance for climate change</li> <li>- 2% AEP (1 in 50-year ARI) with allowance for climate change, with freeboard</li> </ul>

	<ul style="list-style-type: none"> <li>- 1% AEP (1 in 100-year ARI) with allowance for climate change, with freeboard</li> </ul>
Residual flood hazard	<ul style="list-style-type: none"> <li>- A series of breach runs with 1% AEP (1 in 100-year ARI) flow</li> <li>- An overtopping run with a 0.1% AEP (1 in 1000-year ARI) flow</li> </ul> <p>Hutt River only:</p> <ul style="list-style-type: none"> <li>- 2,800 m<sup>3</sup>/s flow with stopbank breaches.</li> </ul>
Areas benefiting from defences	<ul style="list-style-type: none"> <li>- Stopbank-down runs for sections of stopbank. Locations and lengths to be determined on a project by project basis.                             <ul style="list-style-type: none"> <li>• 1% AEP event</li> <li>• 1% AEP event with climate change</li> <li>• Hutt River only: 2,300 m<sup>3</sup>/s flow</li> </ul> </li> <li>- Full stopbanks down run for economic analysis (all projects).                             <ul style="list-style-type: none"> <li>• 1% AEP event</li> <li>• 1% AEP event with climate change</li> <li>• Hutt River only: 2,300 m<sup>3</sup>/s flow</li> </ul> </li> </ul>

## 2.1 Output types

### 2.1.1 Extent

Flood extent is the area of land to be inundated under a particular scenario, such as a 1% AEP event. Flood extent does not include land that becomes inundated after freeboard is applied, which is displayed separately as a flood sensitive area. This is discussed further in Section 2.1.4.

Flood extents include all land inundated during a particular scenario, and are **not** adjusted to remove areas with very shallow inundation.

### 2.1.2 Level, depth and velocity

Flood level is the maximum elevation of flood water during a particular scenario at a particular location. Flood level does not include freeboard.

Flood depth is the difference between the maximum flood level and ground elevation at a particular location, during a particular scenario. Flood depth also does not include freeboard.

Velocity is the maximum velocity of flood waters at a particular location during a particular scenario. Velocity may be used to differentiate flow paths from ponding areas.

### 2.1.3 Hazard

Hazard is a function of the depth and velocity of flood waters at a particular location. It informs the likely risk to people and property as a result of flooding. Hazard is low in shallow slow-moving waters, and increases with increasing depth and velocity.

Hazard raster grids are to be prepared based on the general flood hazard classification from Book 6: Flood Hydraulics of Australian Rainfall and Runoff (2016), unless otherwise requested by GWRC and external stakeholders. The Australian Rainfall and Runoff hazard classification is provided in Figure P5-2 below.

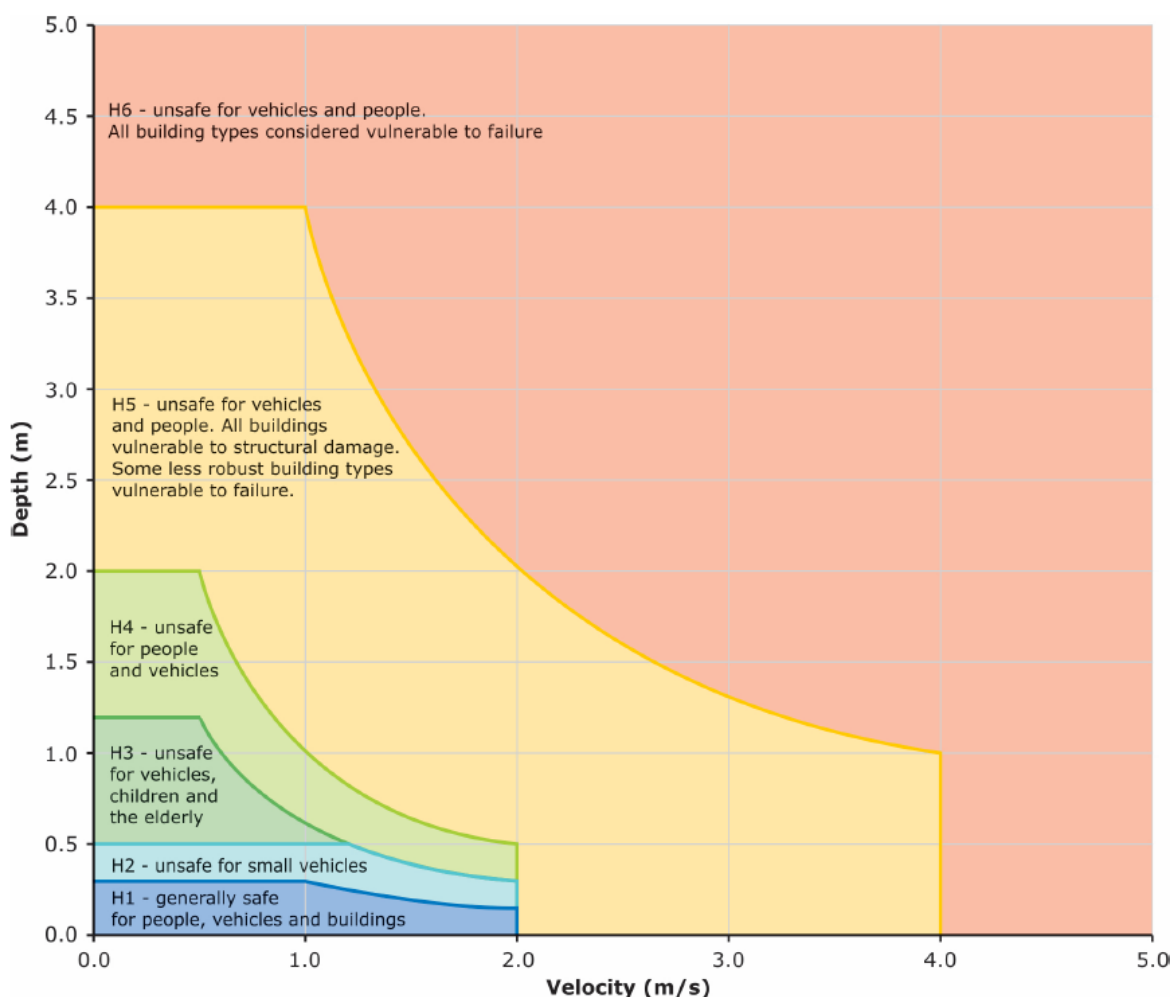


Figure P5-2 Hazard Classification. Source: Australian Rainfall and Runoff – Book 6 Flood Hydraulics (2016), after Smith et al., 2014.

Hazard extents should match the flood extent (i.e. flood sensitive areas are excluded from hazard grids).

**2.1.4 Flood sensitive area**

Flood sensitive area (FSA) is the additional extent that occurs when freeboard is applied to flood levels for a particular scenario. The development of freeboard is described in Section 3.

**2.2 Residual hazard**

Residual hazard is the flood hazard that is present in areas that are protected by structural controls such as stopbanks. This hazard is present due to the potential for structural failure, such as stopbank breach (rupture) and events that are larger than the structure is designed to accommodate, such as in the case of stopbank overtopping.

The following outputs are required to address residual hazard:

- Flood extents and hazard resulting from a series of stopbank breach runs. The locations of the breaches should be determined based on an assessment of locations likely to be vulnerable to breach (eg, on river bends or areas with known structural weaknesses). A workshop should be held to confirm and agree breach locations.
- Flood extents and hazard resulting from over-design events (i.e. overtopping of stopbanks). A 0.1% AEP event (approximately a 1 in 1000-year ARI event) will be applied in this scenario. In this scenario protection structures such as stopbanks are modelled as remaining intact.

## 2.3 Emergency management outputs

### 2.3.1 Time to inundation

Time to inundation is the time taken for particular features (i.e. access roads) within the modelled catchment to become inundated. Time is measured from the exceedance of the first alarm level in the catchment, or as determined by GWRC, in consultation with WREMO. This information is used for emergency planning and management, such as determining evacuation timeframes and routes.

The alarm levels and features of interest that time to inundation should be provided for are to be determined by GWRC in consultation with WREMO, and may be developed iteratively as preliminary flood levels and extents become available.

An example of the alarm levels and features of interest for calculation of time to inundation is provided in Table P5-3.

Table P5-3 Example of alarm levels and features of interest for calculation of time to inundation

Gauge Height Hutt River at Birchville (m)	Recurrence Interval	Flow (m <sup>3</sup> /s)	Description
3.5			First alarm level
4.0	63% AEP	400	Block Road floods
4.3	63% AEP	460	HCC carpark floods
5.0			Second alarm level

### 2.3.2 Duration of inundation

Duration of inundation is the amount of time that an area or a feature of interest (i.e. an access road) is inundated. The areas or features that duration of inundation should be measured for are to be determined by GWRC in consultation with WREMO, and may be developed iteratively as preliminary flood levels and extents become available.

### 2.3.3 Areas likely to become isolated

Developed areas that are likely to become isolated (i.e. areas that may become islands) can be hazardous during a flood event, due to:

- The risk of water levels rising further and drowning the island, which may result in stranded people entering the flood waters.
- The risk of stranded people self-evacuating through the flood waters.
- The risk to emergency services when rescuing stranded people.

Developed areas that are likely to form islands during the development of the flood should be identified and mapped to assist emergency services to evacuate these areas while hazard is low. A series of maps should be produced to show the development of the island and the point at which the island becomes cut off from evacuation routes.

## 2.4 Areas benefiting from defences

Areas benefiting from defences are parcels of land located behind structural controls (such as stopbanks) that would become inundated during the 1% AEP or more frequent events (or the 2,300 m<sup>3</sup>/s flow in the Hutt River) if the structural control was not in place. The identification of these areas informs asset management and cost-benefit analysis.

Areas benefiting from defences are identified by removing structural controls such as stopbanks from the hydraulic model, and mapping the resulting flood extents. The following scenarios should be modelled:

- Full removal of the structural controls from the hydraulic model.

- For stopbanks, removal of sections of the stopbank. The lengths and locations of the stopbanks to be removed are to be determined by GWRC.

### 3 Freeboard

Freeboard is an allowance that is added to modelled flood levels to account for:

- The effects of real factors that cannot be modelled, such as bow waves from vehicles moving through flood waters.
- Uncertainties in model inputs and assumptions.

Freeboard does not include an allowance for climate change, as this is modelled as part of the design run scenarios.

Freeboard as applied to hydraulic modelling is separate from freeboard applied during the design of structures, which accounts for the passage of debris under the structure (in the case of bridges), or long-term settling (in the case of stopbanks).

Freeboard should be applied to the 1% AEP, 1% AEP with climate change, 2% AEP and 2% AEP with climate change scenarios. For the Hutt River, freeboard should be applied to events greater than or equal to the 2% AEP event. Freeboard may be applied to more frequent events on a case by case basis.

#### 3.1 Calculating freeboard

Freeboard is to be determined based on the results of the hydraulic model sensitivity analyses. Sensitivity analysis is used to determine the level of uncertainty in the model results, and is undertaken by making changes to key model inputs or parameters, and observing the impact of these changes on the model results. Sensitivity analysis of the hydraulic modelling is described in more detail in **Procedure 4: Hydraulic Modelling**.

The method of determining freeboard from the findings of the sensitivity analysis should be workshopped with GWRC on a case by case basis. The method is likely to involve:

1. Determining the likely worse case of each sensitivity test, based on professional judgement and expertise. Sensitivity parameters may include a selection of:
  - > Manning's  $n$  roughness
  - > Downstream boundary conditions
  - > Structure blockage
  - > Debris loading
  - > Changes to input hydrology, such as increased flow, modified hydrograph shape, different rainfall durations, and changes to the level of development in the catchment
  - > Bed level changes
  - > Changes to channel shape due to erosion, such as erosion of the bank in a key overflow area
  - > Other catchment specific factors, or variations in river/stream characteristics.
2. Preparing hazard raster grids of the likely worst case from each sensitivity test.
3. Workshopping with GWRC which of the sensitivity scenarios to include in the calculation of freeboard. Sensitivity scenarios may be selected based on risk, or the community may be consulted for their input.
4. Combining the selected hazard grids into a single map by taking the highest hazard at each location from across all likely sensitivity scenarios. Scenarios are not added together, but rather the highest hazard across all likely worse case scenarios is selected at each point in the map.
5. Application of a small allowance for wave action and factors that cannot be modelled to the combined results by routing a block of water through the hydraulic model of a selected sensitivity scenario. The increase in flood extent should be mapped on the combined hazard map.



6. The resulting hazard grid is used by GWRC to determine flood hazard categories including river corridors, overflow paths, and ponding areas to support district planning.
7. The extent of the combined hazard grid is mapped as a flood sensitive area.

This approach to calculating freeboard is considered to be more appropriate than the traditional approach of a fixed freeboard depth to the hydraulic model results (eg, applying 500 mm across the entire flood extent), as:

- A fixed freeboard depth does not account for the topography of the floodplain, and may be overly conservative in wide floodplains where an unrealistically large volume of water is required to raise flood levels to the freeboard level. Similarly, fixed freeboard depths may be under-conservative in gorges or areas prone to extensive blockage.
- The approach allows for locations that are less sensitive to local effects such as blockage to have a lower freeboard.

### 3.1.1 Mapping freeboard

The additional flood extent after freeboard is applied is to be mapped as a flood sensitive area. The format and style of this mapping is described in more detail in Section 4.2 below.

## 4 Output formats

All outputs should be developed in accordance with the styles and formats outlined in this procedure. This requirement is to ensure that all outputs are clear and consistent for ease of interpretation.

### 4.1 Terminology and units

Annual Exceedance Probability (AEP) should be used to describe recurrence intervals on all outputs.

Results should be provided in appropriate SI units. Recommended units are listed in Table P5-4.

Table P5-4 Recommended units

Parameter	Unit
Velocity	Metres per second (m/s)
Flow / discharge	Cubic metres per second (m <sup>3</sup> /s)
Depth	Metres (m)
Area	Square kilometres (km <sup>2</sup> ), square metres (m <sup>2</sup> )
Level (elevation)	Metres above mean sea level (m aMSL)

#### 4.1.1 Projection

All geospatial data should be projected in New Zealand Transverse Mercator 2000 (NZTM2000).

The Wellington Vertical Datum (1953) should be used as the height datum for projects within Kapiti Coast, Hutt Valley, Porirua and Wellington City.

For projects in Wairarapa, GWRC should be consulted on whether the GWRC Wairarapa Datum should be used. This datum is an unofficial datum based off the Wellington Vertical Datum (1953) +9.22 m.

### 4.2 Mapping

Flood maps should be prepared and provided in pdf format. Maps should be clearly labelled with the location, event and scenario details. All maps should be dated. Maps should include a north arrow and scale.

Maps should use the colour scheme provided in Table P5-5 below.

Table P5-5 Map style guide

Category	Style Description		Example
Extent	Discrete colours. 50% transparency. Overlaid over aerial imagery.		
	39% AEP	R251 G212 B167	39% AEP with climate change R255 G153 B51
	20% AEP	R255 G255 B147	20% AEP with climate change R255 G255 B0
	10% AEP	R206 G150 B252	10% AEP with climate change R140 G76 B234
	5% AEP	R146 G208 B80	5% AEP with climate change R51 G204 B51
	2% AEP	R189 G231 B255	2% AEP with climate change R98 G233 B230
	1% AEP	R33 G160 B255	1% AEP with climate change R0 G112 B192
Depth*	Discrete colours. 50% transparency. Overlaid over aerial imagery.		
	0 m		R0 G0 B0
	0-0.05 m		R193 G211 B239
	0.05 – 0.1 m		R0 G176 B240
	0.1 – 0.3 m		R0 G112 B192
	0.3 – 0.5 m		R146 G208 B80
	0.5 – 1.0 m		R51 G204 B51
	1.0 – 1.5 m		R255 G255 B0
	1.5 – 2.0 m		R255 G153 B51

\*Depth bands may be altered on a case-by-case basis if the range is outside of, or within a small number of bands on this scale.

	2.0+ m	R255 G51 B0
Velocity	Arrows overlaid over depth mapping, arrow size should increase with increasing velocity. A clear scale should be provided.	➔
Hazard	H1	R143 G170 B255
	H2	R189 G231 B255
	H3	R117 G213 B142
	H4	R194 G229 B155
	H5	R255 G255 B147
	H6	R255 G176 B137
Flood sensitive area - extent	1% AEP	R255 G255 B153
	1% AEP with climate change	R255 G204 B0

#### 4.2.1 Geospatial files

Raster grids and shape files (or similar), should be provided in a file format that is compatible with ArcGIS.

#### 4.3 Animations

Animations may be used to communicate the development and behaviour of a flood event. The use of animations will be determined on a case by case basis for individual flood hazard modelling projects. Where possible, the animations should use similar colours to those specified in Table P5-5 above.

Animations should be provided in a format suitable for playing on standard PC video playing software.

#### 4.4 District plan mapping

Outputs of the flood hazard modelling process are frequently used to inform district planning. GWRC supply depth, velocity and hazard mapping to TAs for the preparation of District Plan maps.

### 5 Procedure review

This procedure is intended to be a living document that can be revised as technology advances and best-practice evolves.

The need for review of the procedures within the FHMS, including this one, will be determined at the end of each modelling project at the 'process review / lessons learnt' checkpoint on the FHMS flow chart.

PROCEDURE 06

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# INDEPENDENT AUDIT

This procedure has been prepared to outline the protocols to be followed by any person undertaking independent audits of GWRC's flood hazard modelling projects.

**Attachment 1 to Report 21.236**

## Procedure 06

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## 1 Introduction

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This document forms **Procedure 6** of Greater Wellington Regional Council's (GWRC) **Flood Hazard Modelling Standard** (FHMS). This procedure has been prepared to outline the protocols to be followed by any person undertaking independent audits of GWRC's flood hazard modelling projects.

This document should be read in the context of the wider FHMS, and has a particular relationship to **Specification 7: Independent Audit Specifications** which provide a template Request for Proposal for engaging external suppliers to undertake independent audits.

An independent audit template is provided in Appendix P6-A of this procedure. This template should be used as the basis of all independent audits undertaken as part of the FHMS process.

### 1.1 What is an Independent Audit?

In the context of this procedure, an independent audit is an independent review of an entire flood hazard modelling project from project initiation to the production of the modelling outputs. The audit is focused on determining whether the FHMS process has been followed and whether any deviations from the process are reasonable and appropriate. The independent audit provides an additional layer of scrutiny to give confidence that the outputs of the process are suitable for their intended uses.

It is noted that an independent audit is distinct from a peer review which is a hands-on technical review of the hydrological and/or hydraulic modelling, and the subject of **Procedure 3** of the FHMS.

### 1.2 Independent Audit in the FHMS Process

Independent audit is undertaken following the production and peer review of the modelling outputs. This stage is outlined in red in the FHMS process flow chart provided in Figure P6-1 below.

Independent audit should be undertaken for all new models that proceed through the FHMS process. Independent audit may also be undertaken where changes are made to existing models that have the potential to result in changes to district plans or GWRC's flood hazard advice.

### 1.3 Who can be an Independent Auditor?

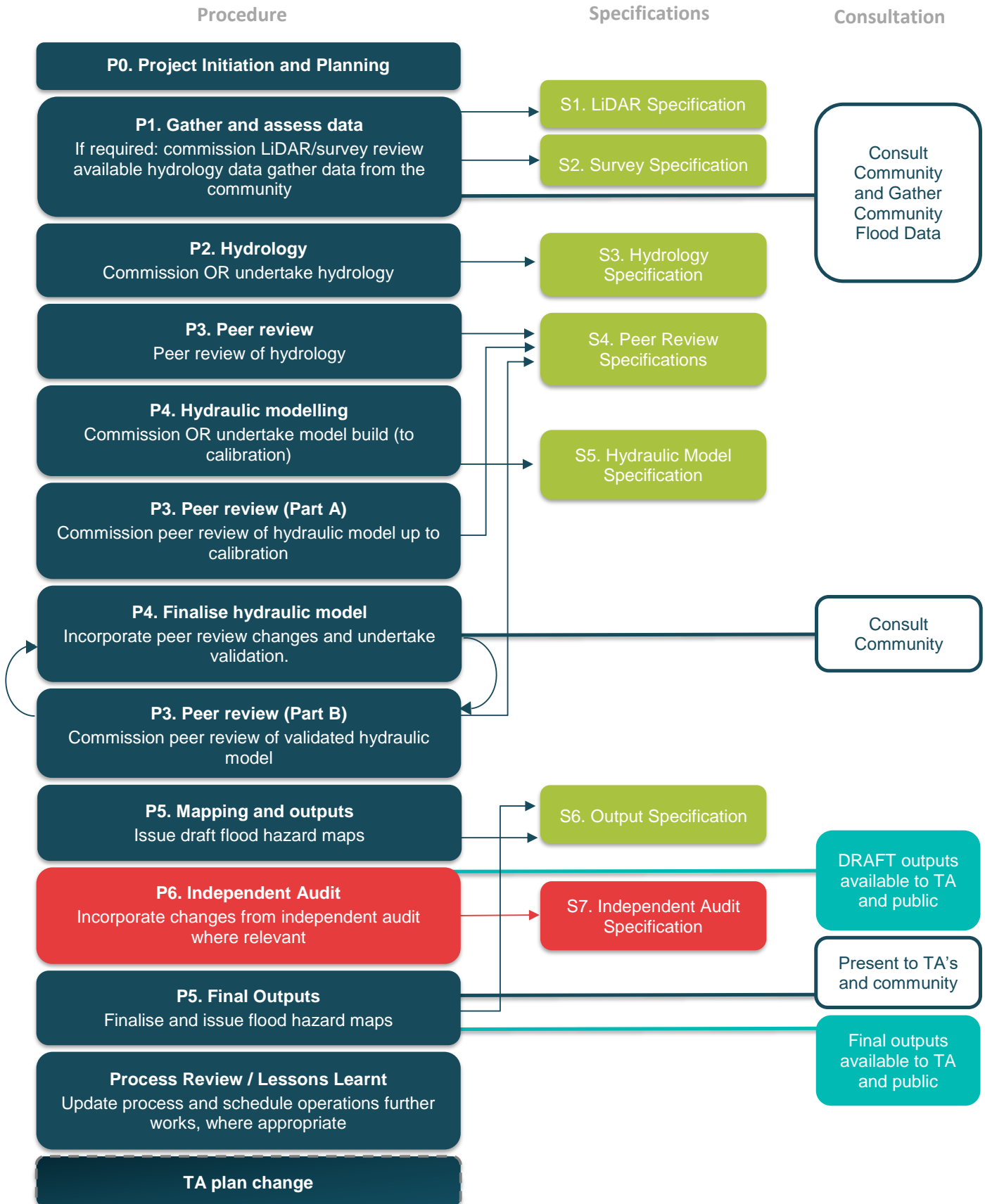
Independent auditors must meet the following criteria:

- Independent auditors must be completely independent from the flood hazard modelling project. Independent means that they, or their organisation, have not been involved in the process at any stage.
- GWRC's staff are not considered independent, and therefore are not eligible to undertake independent audits of work undertaken under the FHMS process.
- The independent auditor should not have any form of dependent relationship with the modellers or peer reviewers who undertook work on the project, and should have no conflicts of interest relating to the project or modellers/peer reviewers' organisations including financial or other interests. Additionally, independent auditors should not have personal assets or other conflicts of interest within the modelled flood hazard area.
- The independent auditor should be familiar with the development of hydrological and hydraulic models.
- There is no requirement for an independent auditor to be based in the Wellington Region, however the independent auditor should be familiar with the mechanisms of flooding with the region, or in similar environments.
- Territorial authorities may assist GWRC to determine additional criteria for independent auditors for specific projects, if necessary.

### 1.4 How should an Independent Auditor be engaged?

Independent auditors should be engaged using the request for proposal template in **Specification 7: Independent Audit Specification**.

Figure P6-1 FHMS process showing where independent audit is undertaken (red)





### 1.4.1 Liability

Independent auditors may be liable for damages if claims against the flood hazard modelling are upheld. The level of liability will be agreed as part of the contract between GWRC and the auditor's organisation, and will generally be limited to a multiple of the contract value.

All independent auditors should hold appropriate insurances.

## 2 Undertaking an Independent Audit

The independent audit should assess whether the FHMS process has been correctly applied at all stages. The auditor should assess:

- Whether all steps of the FHMS process have been undertaken, and have been undertaken in accordance with the requirements of the relevant procedures of the FHMS. If there is deviation from the FHMS process, the independent auditor should determine whether the deviation has been documented, the reasons for the deviation and whether the deviation is reasonable and appropriate.
- Whether peer reviews of the hydrology, hydraulic modelling (both part A and part B reviews) have been undertaken, whether all items raised by the reviewer have been addressed, and the reviews closed out.
- Whether all of the required outputs have been prepared in accordance with requirements of the FHMS process.
- Whether community consultation has been undertaken, and whether this consultation was undertaken at the appropriate stages in the FHMS process.
- The auditor should undertake a sensibility check of the peer reviewed outputs.
- The auditor should determine whether the documentation prepared to support the process (eg, modelling reports, peer review reports, peer review close-out documents) are clear.
- The auditor should determine whether the modelling and peer reviews are robust and defensible.
- The auditor should confirm whether community queries and concerns raised through the consultation undertaken have been addressed, or whether further work is required.

A more detailed list of audit parameters is provided in the independent audit spreadsheet template in Appendix P6-A.

It is noted that the auditor is not required to assess the technical detail of the models, as a detailed technical review is undertaken during the peer review. The auditor is encouraged to liaise with the project team (i.e. the modeller and peer reviewers) for clarification, where needed. All correspondence should be recorded.

The independent audit may be an iterative process involving on-going conversations with the project team.

The independent auditor may be required to appear as an Expert Witness in Environment Court proceedings related to District Plan changes that result from the flood hazard modelling.

## 3 Documentation

The initial audit and subsequent iterations must be clearly documented. The following documents are required to be prepared to record the audit, and subsequent revisions:

- Independent audit spreadsheet (a template is provided in Appendix P6-A).
- Independent audit report
- Independent audit close-out

These documents are detailed in the sections below. All correspondence between the auditor and members of the project team should be documented.

### 3.1 Independent Audit Spreadsheet

A template of the independent audit spreadsheet is provided in Appendix P6-A. The spreadsheet must be used to record the auditors and project teams’ comments for each iteration of the audit. The auditor may add additional items to the spreadsheet as required.

Each item on the audit spreadsheet is to be given a rating in line with the criteria in Table P6-1 below.

Table P6-1 Audit rating table

Review ratings	
Ok	The FHMS process has been correctly applied, or deviations are reasonable and appropriate.
Minor	Issue has been identified that is unlikely to affect the robustness of the final model outputs.
Major	Issue has been identified that compromises the integrity of the final outputs and should be rectified, but may be resolved by explanation or acceptance of limitations.
Critical	Issue severely compromises the integrity of the final outputs and should be rectified.
Other categories	
Future data collection	Identifies where additional future data collection could result in improvements in the future.

Source: modified from Beca (2015). Pinehaven Stream Flood Mapping Audit.

The spreadsheet is then issued to the GWRC project manager. The project manager will arrange for the action items to be addressed as necessary. Any changes made and/or responses to the reviewer’s comments are recorded in a separate column in the spreadsheet. The time and date of issue is to be recorded in the spreadsheet.

The auditor is then required to review the comments and changes made, and provide further comments (if necessary) and provide a further review rating for each comment in a separate column. This process continues until all of the issues have been resolved and the outputs of the FHMS process are deemed suitable for their intended uses.

An audit log is provided within the independent audit spreadsheet. The auditor and GWRC project manager must record the date and the overall outcome of each iteration of the audit in this table. Outcome should be defined in accordance with the categories in Table P6-2 below.

Table P6-2 Outcome descriptors

Outcome categories	Description
Action Required	Issues have been identified that are likely to affect the integrity of the final outputs and should be rectified.
Suitable for Use	Issues identified in the model have been rectified (if any), and the assessment is considered to be of sufficient quality for use.

An example of a completed audit log is provided in Table P6-3.

Table P6-3 Example audit log

Independent Audit	Date of review/comments	Outcome
Audit V1	14 April 2020	Action Required
GWRC PM’s comments V1	28 April 2020	

Audit V2	5 May 2020	Suitable for Use
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### 3.2 Independent Audit Report

A brief report should be provided. The audit spreadsheet should be appended to this report.

The report should be a clear and concise summary of the audit process and findings. The audit report should outline:

- The methodology used to undertake the audit.
- The documents reviewed as part of the audit.
- A description of the issues identified. A clear summary of the issues should be provided as list in the executive summary.
- A section on any community concerns raised, and how these have been addressed.
- Clear section on data gaps that should be filled in the future, where possible.

The report must include a history table that outlines any changes made to the report, and the reasons for those changes.

### 3.3 Independent Audit Close Out

A close out document should be provided after all of the auditor’s comments have been addressed. The close out document can be in the form of a short letter or memo.

The close out document should include the following items:

- Confirmation that an independent audit has been undertaken.
- Confirmation that all of the auditor’s comments have been satisfactorily addressed and that final model outputs are suitable for their intended use.
- Any caveats or limitations that the auditor and/or modeller has placed on the work.
- The independent audit spreadsheet should be included as an appendix.

The close out document should be dated.

## 4 Procedure Review

This procedure is intended to be a living document that can be revised as technology advances and best-practice evolves.

The need for review of the procedures within the FHMS, including this one, will be determined at the end of each modelling project at the ‘process review / lessons learnt’ checkpoint on the FHMS flow chart.

**Attachment 1 to Report 21.236**



**Flood Hazard Modelling Standard**

**Prepared by Cardno**

20 August 2020



## We are looking at flooding in Wainuiomata

### Learn more at our drop in sessions this month

#### What are we doing?

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Greater Wellington Regional Council (GWRC), Hutt City Council (HCC) and Wellington Water Ltd (WWL) are working on flood mapping projects in Wainuiomata. The two projects represent the most comprehensive flood hazard mapping in the area's history.

##### **Project One: Stormwater Flooding**

Following consultation with the community in 2019, Wellington Water Ltd, on behalf of Hutt City Council, has finalised stormwater flood maps for the urban areas of Wainuiomata. The maps show which areas are affected by flooding caused by heavy rainfall draining from the hills into urban areas, from roofs, roads, footpaths and the water's pathways overland to Black Creek.

##### **Project Two: Wainuiomata River Flooding**

GWRC produced flood hazard maps in 2012 for the Wainuiomata River. We will be updating these maps over the next 18 months. We want to take you on this journey with us and we will make sure there are plenty of opportunities for you to be involved along the way.

#### Do you want to be involved?

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***We want to collect information from your experiences of flooding of the Wainuiomata River to add to our pool of knowledge.***

We are keen for you to be involved to ensure that the information that comes out of our computer models matches your real life observations of river flooding.

We want you to share any photos, stories, or other information you have about previous flood events from the Wainuiomata River with us, especially from the flood in July 2017. We also want to show you the finished stormwater maps of Wainuiomata's urban areas.

We are hosting public information sessions later this month. They will be on:

**Date:** Wednesday 23 June  
**Time:** 3:00pm – 5:00pm  
**Location:** Wainuiomata Community Hub,  
1a Queen Street

**Date:** Saturday 26 June  
**Time:** 11:00pm – 2:00pm  
**Location:** Wainuiomata Community Hub,  
1a Queen Street.



***Got photos like this?***

***Make sure you bring them along to the information sessions to share with the team!***

## **Why are we doing this?**

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The aim of these projects is to ensure new development is located in a safe place, and built in a safe way to protect lives and property. They also provide important information for prioritising infrastructure investment and for emergency management planning.

All councils are required to make natural hazard information public and any property prone to flooding will have this information added to its Land Information Memorandum (LIM). Both projects take into account the latest climate change projections and the maps are peer-reviewed by independent experts.

The finished maps will be used to inform Lower Hutt's district plan review – the city's rule book for land use and development.

## **For more information**

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- ***For stormwater queries:*** contact the Wellington Water team at [floodmap@wellingtonwater.co.nz](mailto:floodmap@wellingtonwater.co.nz)
- ***For information on stormwater flooding and the final stormwater flood maps*** (online from 17 June): <https://hutt.city/floodhazards>
- ***For river flooding queries*** contact the GWRC team at [info@gw.govt.nz](mailto:info@gw.govt.nz)
- ***For district plan review queries:*** contact the Hutt City team at [dpreview@huttcity.govt.nz](mailto:dpreview@huttcity.govt.nz)

**Hutt Valley Flood Management Committee**  
**22 June 2021**  
**Report 21.241**



**For Information**

## **HUTT VALLEY FLOOD MANAGEMENT PROJECTS REPORT – JUNE 2021**

### **Te take mō te pūrongo**

#### **Purpose**

1. To update the Hutt Valley Flood Management Subcommittee (the Subcommittee) on progress made in implementing general Hutt Valley Flood Management (HVFM) projects, and on other relevant matters.

### **Te horopaki**

#### **Context**

2. Greater Wellington Regional Council (Greater Wellington) has an ongoing programme of projects within the catchments of Te Awa Kairangi/Hutt River and Wainuiomata River. The projects are included in, or guided by the floodplain management plans and river management schemes for the rivers and streams within these catchments.
3. This report provides information on, and updates the Subcommittee about progress with current active projects.
4. This report also provides information relating to other matters that relate to the responsibilities of the Subcommittee.

### **Te tātaritanga**

#### **Analysis**

##### ***Te Awa Kairangi/Hutt River***

5. Projects being completed within the managed extent of Te Awa Kairangi/Hutt River are outlined in the Te Awa Kairangi/Hutt River Floodplain Management Plan, and Te Awa Kairangi/Hutt River Environmental Strategy. Currently, the focus area for project delivery is RiverLink, the length of river between Kennedy Good Bridge and Ewen Bridge near to Hutt City Central Business District. The projects in this section have been combined into the RiverLink project. Other smaller scale projects are occurring in other parts of the river.
6. Government funding has been offered for flood protection projects through the Government's stimulus package focusing on climate resilience and infrastructure development to help rebuild the economy following COVID-19 alert levels lockdown periods. Greater Wellington's programme comprises three projects located in the Te Awa Kairangi /Hutt River and the Ruamahanga River. Within the two projects, there are

seventeen separate locations of works. The works comprise of flood and erosion protection in Te Awa Kairangi/Hutt River and Landfill erosion protection in the Ruamahanga River.

7. RiverLink is a multi-partner project to improve flood protection, regenerate Hutt City and improve transport choice. It is the major focus for implementation of the Hutt River Floodplain Management Plan. The project is forecast to complete implementation in 2028. Detail about the project is contained in separate RiverLink Project Director's reports.
8. The Whaitua Te Whanganui-a-Tara is underway, and although not part of the HVFM Implementation, an update on this process is provided below.

#### *Belmont Wetland*

9. The infill planting and maintenance took place in May 2021 with 1000 plants being planted.
10. Environmental monitoring plan is being finalised before being submitted to E-Reg.
11. Gravel is being monitored. It hasn't got any worse but still requires maintenance.

#### *Flood Hazard Modelling*

12. Greater Wellington is updating the flood hazard model for the Te Awa Kairangi/Hutt River. This is being carried out in line with Greater Wellington's flood hazard modelling standard process and also to meet Hutt City and Upper Hutt City's District Plan timeframes. Further detail is contained in the 'Hydraulic Modelling in the Hutt Catchments Update' report (Report 21.236) to this committee.

#### *Gravel Analysis*

13. Greater Wellington has completed the five yearly gravel analysis for the Te Awa Kairangi/Hutt River. This has been finalised and is with Flood Protection Operations to plan extraction activities.

#### ***Climate Resilience Projects***

14. Project-specific tasks which are underway are as follows:
  - a *Pomare Bridge Stopbank Works* – construction has been delayed and is set to commence July 2021.
  - b *Stokes Valley* - Site Specific Environmental Management Plan (SSEMP) is in negotiation with partners and stakeholders.
  - c *10/17 Programme Sites* - Lead consultants have been procured.
  - d *6/17 Programme Sites* - Detailed designs completed.
15. The budget has been increased by \$3 million to a total of \$20 million due to an increase in the scope of works.
16. Contracts have been submitted to Greater Wellington's mana whenua partners for negotiation: Port Nicholson Block Settlement Trust, Te Rūnanga o Toa Rangatira Inc., Rangitāne o Wairarapa Inc., Ngati Kahungunu ki Wairarapa Charitable Trust.



17. Agreed (through seeking a legal opinion) that it is legal to positively discriminate in favour of Māori and Pasifika for (Section 73 of the Human Rights Act) to meet funder requirements in carrying out the projects.
18. Consultation with Department of Conservation (DOC) and Fish & Game has begun.

***Whaitua Te Whanganui-a-Tara Committee***

19. Whaitua committees are groups of local people tasked with recommending ways to maintain and improve the quality of fresh water as required by the National Policy Statement for Freshwater Management 2020 (NPSFM). The Whaitua Te Whanganui-a-Tara Committee (the Whaitua Committee) is the third of five Whaitua Committees for the Wellington Region. It was established in December 2018 and includes mana whenua, community members and elected representatives from Upper Hutt City Council, Hutt City Council, Wellington City Council, and Greater Wellington Regional Council.
20. The Whaitua Committee is currently refining their recommendations to give effect to te Mana o te Wai over the short, medium and long term. In June 2021 they will focus on setting targets and limits for water quality attributes as required by the NPSFM. The Whaitua Committee has investigated the range of issues contributing to poor water quality and has identified regulatory and non-regulatory methods for making significant water quality improvements over time. The Whaitua Committee has been testing these ideas and seeking feedback from the four councils, mana whenua partners from Port Nicholson Block Trust, Te Rūnanga o Toa Rangatira Inc, and community groups. The Whaitua Committee will provide its final draft report to Greater Wellington Regional Council at a workshop on 27 July 2021 and will then consider any changes suggested by the Council. It is anticipated that sign-off of the report will proceed to the Greater Wellington Regional Council meeting on 19 August 2021.

***Te Awa Kairangi/Hutt River Environmental Strategy***

21. Projects at Pomare/Taita and Hulls Creek being delivered for Te Awa Kairangi/Hutt River Environmental Strategy have been brought into the Climate-resilience suite of projects.

*Publication of planting and revegetation guidelines for river edges*

22. This is currently being finalised for publication.

*Development of a pocket edition of the Environmental Strategy document*

23. Information on the Environmental Strategy is now available on Greater Wellington's website <http://www.gw.govt.nz/HRES-action-plan/>

*Te Awa Kairangi/ Hutt River Corridor Management Plan and Operations Manual*

24. The draft management plan sets out the framework within which all future management of the river corridor will be carried out and describes it in a way which will be readily understood by all who may be affected. The Operations Manual addresses actions at a finer scale and in greater detail to guide how development and maintenance activities are to be carried out, e.g. conventions for signage, furniture types to be used, bollards etc. These will provide for a coordinated approach to work within the river corridor. This document is currently being finalised in draft form for consultation.

*Working with partner organisations to create a walkway/cycleway trail connection through Manor Park and across the Te Awa Kairangi/Hutt River at the Silverstream Bridge*

25. Hutt City Council were in the process of awarding the contract for the southern section of the Manor Park walkway/cycleway, which was required to be completed by 30 June 2021 to utilise Waka Kotahi New Zealand Transport Agency (Waka Kotahi) funding. The jointly funded northern section was intended to follow, and GW have included this in the Climate-resilience projects.
26. However, this project is currently on hold due to issues with rail crossing. KiwiRail consider that the trail will generate more traffic crossing into the railway and the current crossing is no longer deemed safe. The original intention was to close the level crossing as there is now a state of the art ramped bridge crossing built by Waka Kotahi. However, when there was an objection to close the level crossing, KiwiRail backtracked on their original agreement for the trail to proceed, and now require a new level crossing be constructed at a cost of \$500,000 - \$750,000 which they will not pay for. KiwiRail will not give approval to the trail unless Hutt City Council pay for an upgraded level crossing.
27. This issue is being progressed within Hutt City Council, and they are planning to have a public meeting and are preparing some communications.
28. Discussions are ongoing with Wellington Water Limited regarding the location of the proposed new water main along part of the same route as it is preferred that the trail be on top of the pipeline where possible. This section of trail will initially be a gravel surface.
29. Greater Wellington is currently progressing with design of the northern section of trail under the climate-resilience projects programme.

***Waiwhetu Stream***

30. Greater Wellington is continuing to work with Hutt City Council to support the activities of the Friends of Waiwhetu Stream. The weedmat trial is continuing.

*Waiwhetu Floodplain Management Plan*

31. Greater Wellington are currently in the process of working with Hutt City Council and Wellington Water Limited to complete the flood hazard modelling for the Waiwhetu stream.
32. Planning the Waiwhetu FMP has started and further information is contained in the 'Hydraulic Modelling in the Hutt Catchments Update' report provided to this Subcommittee.

***Operational works (River management schemes)***

33. Rockline and groynes repairs are ongoing in the River Road reach of the river.
34. Stopbank and berm surface repairs by hydro seeding at Totara Park, Pomare and Avalon berms.
35. Maintenance work on floodgates and arrestors is underway to ensure they are fully functional. This maintenance work involves replacing seals, hinge pins and painting to protect the fibreglass surfaces.

- 36. Fence line maintenance to manage the autumn growth is underway along the length of Te Awa Kairangi/Hutt River.
- 37. Community planting has been undertaken at Pomare by the Hutt Valley Rotary Club and trail surface maintenance has been carried out between Silverstream and Wellington Golf Club.

**Regional Investigations Initiatives**

*Emergency Management*

- 38. Greater Wellington continues to work with the Wellington Region Emergency Management Office to improve flood response, warning and awareness across the Region. Greater Wellington has developed new duty officer procedures and is currently progressing a programme of training, exercises, and updating catchment specific information ahead of roll out in Quarter 2 of the next financial year.
- 39. Flood Protection is working with Greater Wellington’s ICT Services to procure and embed a flood forecasting platform which will allow Greater Wellington duty officers to more effectively use current flood forecasting models, newly developed flood forecasting models, and Wellington Water Limited’s ‘Nowcasting’ systems to provide more effective flood forecasts and warning.
- 40. Flood Protection has teamed up with Greater Wellington’s Environmental Science team to deliver a regional programme of improvements to the hydrometric flow gauging network. This network is critical for the provision of flood warnings and for the development of hydraulic models.

*Floodplain Management Planning Guidelines Update*

- 41. With changing attitudes and legislation around freshwater management, we are working with other Greater Wellington departments to review and update the Floodplain Management Planning guidelines which drive the development of our longer term strategies for managing flood and erosion risk. We are working through a series of workshops exploring topics such as integrated catchment management planning, Iwi co-creation, adaptive management planning, and community engagement. The updated guidelines are expected in Quarter 1 of the next financial year.

**Ngā hua ahumoni  
Financial implications**

- 42. Other than the erosion sites, the above projects are within the current flood protection budgets. The erosion sites funding is through the Crown Infrastructure Partners initiative. Part funding is required from Greater Wellington, and officers are bringing forward Long Term Plan funding to enable this.

**Ngā kaiwaitohu  
Signatories**

Writer	Sharyn Westlake – Team Leader, Floodplain Management Plan Implementation
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Approvers	Graeme Campbell – Manager, Flood Protection Wayne O’Donnell – General Manager, Catchment Management
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<p><b>He whakarāpopoto i ngā huritaonga</b>  <b>Summary of considerations</b></p>
<p><b><i>Fit with Council’s roles or Committee’s terms of reference</i></b></p> <p>The Subcommittee’s specific responsibilities include “reviewing periodically the effectiveness of implementation and delivery of Floodplain Management Plans for the Te Awa Kairangi/Hutt River floodplain.”</p>
<p><b><i>Implications for Māori</i></b></p> <p>Ngāti Toa Rangitira and Taranaki Whānui ki Te Upoko o Te Ika are members of the RiverLink Project Management Board.</p> <p>We are entering into a co-design relationship with Greater Wellington’s mana whenua partners (Port Nicholson Block Trust, Te Rūnanga o Toa Rangitira, Rangitāne ō Wairarapa Inc, Ngati Kahungunu ki Wairarapa Charitable Trust).</p>
<p><b><i>Contribution to Annual Plan / Long term Plan / Other key strategies and policies</i></b></p> <p>The projects contained within this report deliver on Greater Wellington’s strategic priority area of te tū pakari a te rohe/regional resilience, and support delivery of Greater Wellington’s strategic priority area of te oranga o te wai māori me te rerenga rauropi/freshwater quality and biodiversity.</p>
<p><b><i>Internal consultation</i></b></p> <p>Specific projects consult with groups and departments across Greater Wellington where relevant to that project.</p>
<p><b><i>Risks and impacts: legal / health and safety etc.</i></b></p> <p>This report raises no risks.</p>